CITY OF CEDARBURG
A MEETING OF THE COMMON COUNCIL
MONDAY, JUNE 29, 2026 – 7:00 PM

A meeting of the Common Council of the City of Cedarburg, Wisconsin, will be held on Monday, June 29, 2026 at 7:00 PM. The meeting will be held in-person at City Hall, W63 N645 Washington Avenue, Cedarburg, WI., on the second floor, Council Chambers. The meeting can be viewed via the City's YouTube channel: www.youtube.com/@cityofcedarburgwi8412

AGENDA

1. CALL TO ORDER

2. ROLL CALL

   A. Mayor Patricia Thome, Council Members Melissa Bitter, Jim Fitzpatrick, Andrew Mammen, Amanda Didier, Robert Simpson, Kristian Lindo, Mark Mueller

3. MOMENT OF SILENCE

4. PLEDGE OF ALLEGIANCE

5. STATEMENT OF PUBLIC NOTICE

6. COMMENTS AND SUGGESTIONS FROM CITIZENS

   Comments from citizens on a listed agenda item will be taken when the item is addressed by the Council. At this time individuals can speak on any topic not on the agenda for up to 2 minutes, time extensions at the discretion of the Mayor. No action can be taken on items not listed except as a possible referral to committees, individuals, or a future Council agenda item. Written public comment regarding agenda or non-agenda items may be submitted to cityhall@cityofcedarburg.wi.gov by noon on the day of the meeting for distribution to the Common Council.

7. PUBLIC HEARING; AND ACTION THEREON

   A. Public hearing, discussion, and possible action on Ordinance 2026-11, creating Section 7-19 of the City of Cedarburg Code of Ordinances, Regulation of Massage and Bodywork Establishments.

8. PRESENTATION

   A. Baker Tilly - Audit Report

9. NEW BUSINESS

   A. Discussion and possible action on the Dam Remediation Design Proposal for the Woolen Mill Dam.

B. Discussion and possible action on increasing the monetary compensation for the Auxiliary Police during major events.

C. Discussion and possible action on Ordinance 2026-12, amending Section 10-1-15(b) of the City Code, adding Cedarburg School District grounds to the list of stop signs that can be enforced.

D. Discussion and possible action on Ordinance No. 2026-14, amending Section 10-1-17(a) of the City Code to include specific intersections on Cedarburg School District grounds.

E. Discussion and possible action on approval to begin filling a vacancy in the Cedarburg Police Department.

F. Discussion and possible action on Ordinance 2026-13, amending Section 1-1-7 General Penalty of the City Code, to reflect 2025 Wisconsin Act 113.

G. Discussion and possible action on approval of a Parade Permit for the Ozaukee County Fair and Beechwood Sales and Service, to be held on Thursday, July 30, 2026.

H. Discussion and possible action on granting a new Class "B" Beer and "Class C" Liquor (wine only) License for Happy Place Cooking Space, W57 N14280 Doerr Way, Suite 104, Cedarburg, WI 53012. Sally Wagner, Agent, Premises to be licensed: W57 N14280 Doerr Way, Suite 104, Cedarburg, WI 53012, known as Happy Place Cooking Space.

I. Discussion and possible action on the approval of the City's revised Salary Policy.

J. Discussion and possible action on the Preliminary 2027 Budget Parameters and Budget Calendar.

K. Discussion and possible action on the Mayoral appointments of Tracey Larson to the Light & Water Commission, and Tim Voeller to the Community Development Authority.

10. <u>CONSENT AGENDA</u>

A. Discussion and possible action on approval of June 8, 2026 Common Council meeting minutes and June 15, 2026 Joint Common Council and Plan Commission meeting minutes.

B. Discussion and possible action on approving Alcohol License renewal applications, effective July 1, 2026 - June 30, 2027.

C. Discussion and possible action on approving additional Election Inspectors for the 2026-2027 Election Cycle: Emily Copps, Paul Demczak, James Mannes, and Barb Mueller.

D. Discussion and possible action on approval of bills dated 06/02/2026-06/20/2026 and payroll dated 05/24/2026-06/06/2026 and 06/07/2026-

06/20/2026.

11. REPORTS OF CITY OFFICERS AND DEPARTMENT HEADS

    A. Administrator's Report

12. COMMUNICATIONS

    A. Comments and suggestions from Council Members

    B. Mayor's Report

13. ADJOURNMENT

Individual members of various boards, committees, or commissions may attend the above meeting. It is possible that such attendance may constitute a meeting of a City board, committee, or commission pursuant to State ex. rel. Badke v. Greendale Village Board, 173 Wis. 2d 553, 494 NW 2d 408 (1993). This notice does not authorize attendance at either the above meeting or the Badke Meeting but is given solely to comply with the notice requirements of the open meeting law.
** Citizen comments should be primarily one-way, from citizen to the Council. Each citizen who wishes to speak shall be accorded one opportunity at the beginning of the meeting. Comments should be kept brief. If the comment expressed concerns a matter of public policy, response from the Council will be limited to seeking information or acknowledging that the citizen has been understood. It is out of order for anyone to debate with a citizen addressing the Council or for the Council to take action on a matter of public policy. The Council may direct that the concern be placed on a future agenda. Citizens will be asked to state their name and address for the record and to speak from the lectern for the purposes of recording their comments.
City of Cedarburg is an affirmative action and equal opportunity employer. All qualified applicants will receive consideration for employment without regard to race, color, religion, sex, disability, age, sexual orientation, gender identity, national origin, veteran status, or genetic information. City of Cedarburg is committed to providing access, equal opportunity and reasonable accommodation for individuals with disabilities in employment, its services, programs, and activities. To request reasonable accommodation, contact the Clerk’s Office, (262) 375-7606, email: cityhall@cityofcedarburg.wi.gov

CITY OF CEDARBURG

MEETING DATE: June 29, 2026 **ITEM NO:** A.

TITLE:
Public hearing, discussion, and possible action on Ordinance 2026-11, creating Section 7-19 of the City of Cedarburg Code of Ordinances, Regulation of Massage and Bodywork Establishments.

ISSUE SUMMARY:

Several surrounding communities have experienced incidents involving illegal activity at massage and bodywork establishments. In response, many of these communities have adopted ordinances that establish operational standards and regulatory guidelines aimed at preventing unlawful activities, including prostitution and human trafficking.

While the City has not experienced any such incidents to date, it is important to take proactive measures to protect public safety and preserve the integrity of legitimate massage and bodywork businesses. The proposed ordinance is intended to establish clear standards and oversight mechanisms designed to deter illegal activity and help prevent these issues from occurring within the City.

The ordinance that we are proposing is designed to regulate massage and bodywork establishments as businesses, strengthen oversight, deter human trafficking and sexual misconduct, and ensure that only qualified, state-licensed practitioners provide services.

Summary of Ordinance No. 2026-11

Regulation of Massage and Bodywork Establishments – City of Cedarburg

This ordinance creates a new chapter in the City of Cedarburg Code requiring massage and bodywork businesses to obtain a city license and comply with operational standards intended to protect public safety, prevent illegal activity, and ensure services are provided by properly licensed professionals.

Key Provisions

Licensing Requirement

- All massage and bodywork establishments must obtain a city-issued establishment license before operating.
- Licenses expire annually on June 30 and are not transferable to a new owner or location.
- Applicants must submit ownership information, floor plans, proof of insurance, background check authorizations, and applicable fees.

Background Checks and Eligibility

- The Police Department conducts background investigations and inspections.
- Owners, officers, managers, partners, and members must be at least 21 years old.
- Certain criminal convictions, including violent crimes, sexual offenses, and offenses

involving minors, disqualify applicants.

Operational Standards

- Only state-licensed massage or bodywork providers may perform services.
- Establishments must maintain provider records, display licenses publicly, carry insurance, and keep sanitary facilities.
- Treatment rooms must meet minimum size and lighting requirements.
- Businesses may generally operate only between 6:00 a.m. and 10:00 p.m.
- Employee and client records must be retained for at least three years.
- Required public postings include pricing, practitioner lists, client rights information, emergency contacts, and the National Human Trafficking Hotline.

Prohibited Activities

- Prostitution, solicitation, human trafficking, and sexual contact between providers and clients are strictly prohibited.
- Unlicensed practice is prohibited.
- Services to minors require a parent or guardian to be physically present and provide consent.
- Establishments cannot be used as living quarters.
- Alcohol and illegal drug use on the premises is prohibited.
- Obstructing inspections is prohibited.

Inspections and Enforcement

- Police, fire, building, and planning officials may inspect establishments during business hours.
- Violations may result in warnings, corrective orders, license suspension, revocation, or non-renewal after a hearing before the Common Council.
- Revoked licenses cannot be reissued for five years.

Penalties

- Violations may result in municipal fines, with certain offenses carrying penalties up to $1,000 per violation.
- Businesses operating in violation of the ordinance may be declared a public nuisance.

Effective Date

- The ordinance takes effect upon passage and publication, with adoption scheduled for June 29, 2026.

Overall Purpose: The ordinance is designed to regulate massage and bodywork establishments as businesses, strengthen oversight, deter human trafficking and sexual misconduct, and ensure that only qualified, state-licensed practitioners provide services.

STAFF RECOMMENDATION:

BOARD, COMMISSION OR COMMITTEE RECOMMENDATION:

BUDGETARY IMPACT:
None.

ATTACHMENTS:
1. Massage PHN for 2X publication Common Council
2. Ord 2026-11 Massage and Body Work Establishment Ordinance

INITIATED/REQUESTED BY:
Michael McNerney

FOR MORE INFORMATION CONTACT:

CITY OF CEDARBURG – COMMON COUNCIL
OFFICIAL NOTICE OF PUBLIC HEARING

NOTICE IS HEREBY GIVEN THAT the Common Council of the City of Cedarburg, WI will hold a PUBLIC HEARING on **Monday, June 29, 2026, at 7:00 p.m.** in the Council Chambers at City Hall, W63 N645 Washington Avenue, to consider the following matters:

1) An Ordinance Creating Section 7-19 of the City of Cedarburg Code of Ordinances, Regulation of Massage and Bodywork Establishments

More detailed information on this Ordinance is available for review in the City Clerk's Office during regular business hours.

All interested persons wishing to be heard are invited to attend and offer comments. If you are unable to attend and would like to submit written comments, please direct them to the City Clerk's Office prior to the hearing.

Upon reasonable notice, efforts will be made to accommodate the needs of individuals with disabilities. Please contact the City Clerk's Office at (262) 375-7606.

Dated this 8th day of June 2026.

Jessica Campolo
City Clerk

Publish: June 11, 2026
June 18, 2026

Ordinance No. 2026-11

An Ordinance Creating Section 7-19 of the City of Cedarburg Code of Ordinances, Regulation of Massage and Bodywork Establishments

The Common Council of the City of Cedarburg, Wisconsin, hereby ordains as follows:

Section 7-19 of the Municipal Code of the City of Cedarburg is hereby created in its entirety as follows:

Title 7 – Licensing and Regulation

CHAPTER 19 – REGULATION OF MASSAGE AND BODYWORK ESTABLISHMENTS

Sec. 7-19-1 - Definitions:

"Bodywork therapy" has the definition set forth in Wis. Stat. § 460.01(4). "Bodywork therapy" is separate and distinct from "cosmetology," as defined by Wis. Stat. § 454.01 and interpretations issued by the Wisconsin Department of Safety and Professional Services.

"Establishment" means any fixed location where massage therapy or bodywork therapy is regularly offered. "Establishment" does not include:

1. Hospitals, clinics, or offices of a medical physician, surgeon, osteopath, chiropractor, or physical therapist, or any premises licensed under Wis. Stat. ch. 50.

2. Premises occupied by athletic teams where services are provided only to team members by a coach or trainer within the scope of their employment.

3. Locations where only services exempt from licensure under Wis. Stat. § 460.03 are provided.

4. Premises occupied by a school of massage therapy or bodywork therapy meeting Wis. Stat. § 460.095, or locations where students provide services under supervision.

5. Premises occupied by an approved training program meeting Wis. Admin. Code § MTBT 3.01, or locations where students provide services under supervision.

"Establishment license" means the license required under this chapter.

"Establishment license holder" means the person or entity holding the establishment license.

"Massage therapy" has the definition set forth in Wis. Stat. § 460.01(4). "Massage therapy" is separate and distinct from "cosmetology," as defined by Wis. Stat. § 454.01.

Any term defined in Wis. Stat. ch. 460 or Wis. Admin. Code § MTBT 1.02 is adopted by reference, including future amendments.

Sec. 7-19-2 - Purpose and Authority

A. The purpose of this chapter is to protect public health and safety by licensing and regulating massage and bodywork establishments, preventing illicit operations and human trafficking, establishing zero tolerance for sexual misconduct, and ensuring that only state-licensed providers offer services.

B. Provisions prohibiting violations of Wis. Stat. § 460.02 or the employment of unlicensed individuals are authorized under Wis. Stat. § 460.17(2). All other business-operation regulations are authorized under the City's police powers.

C. Nothing in this chapter shall be interpreted as regulating the practice of massage therapy or bodywork therapy, except as authorized by Wis. Stat. § 460.17(2).

Sec. 7-19-3 - Establishment License Required; Terms; Application Procedure

A. No person or entity may operate a massage or bodywork therapy establishment without first obtaining an establishment license issued by the Common Council.

B. Licenses expire on June 30 each year.

C. A complete application shall be filed with the City Clerk and shall include:

1. The City-prescribed application form, including individual questionnaires for each director, officer, partner, manager, or member.

2. A list of all partners (if a partnership).

3. A list of all corporate directors and officers (if a corporation).

4. A list of all managers and/or members (if an LLC or LLP).

5. Designation of an on-site agent authorized to receive notices and service of process.

6. A floor plan of the premises.

7. Proof of general liability insurance of at least $1,000,000 per occurrence.

8. Signed background check authorization forms.

9. Payment of the application fee established by the City's fee schedule.

D. The City Clerk shall forward the application to the Police Chief for background investigation and inspection. The Clerk shall also forward a copy to the City Planner.

E. The Police Chief shall conduct a background check and inspect the premises. The Building Inspector may be requested to assist.

F. The City Planner shall verify zoning compliance. If zoning approvals (including conditional use permits) are required, the Common Council shall not act on the license until zoning matters are resolved.

G. The Police Chief shall submit a written recommendation to the Common Council.

H. Upon receipt of the recommendation, the City Clerk shall place the license on a Common Council agenda for action.

I. Renewal applications must be submitted at least 60 days before expiration. The Police Chief shall review compliance history and issue a recommendation.

J. Licenses are non-transferable as to ownership or location. Any change of ownership or location requires a new application.

Sec. 7-19-4 - License Requirements

Each establishment license holder who is a natural person, and each officer, director, manager, member, or partner of a licensed entity, shall:

A. Be at least 21 years of age; and

B. Not be disqualified under § 8.10.050.

Sec. 7-19-5 - Criminal Conviction Disqualifications

The following convictions are disqualifying as substantially related to the licensed activity:

A. Any conviction under Wis. Stat. ch. 940.

B. Any conviction under Wis. Stat. §§ 948.02–948.125.

C. Any conviction under Wis. Stat. §§ 944.15, 944.17, 944.30–944.34.

D. Any substantially similar offense under another jurisdiction.

Other convictions substantially related to the licensed activity are disqualifying under Wis. Stat. § 111.335.

Sec. 7-19-6 - Operational Requirements; Inspections

Every establishment license holder:

A. Shall not employ or contract with any person required to be licensed under Wis. Stat. § 460.02 unless the person holds a valid license.

B. Shall maintain a current list of all licensed providers.

C. Shall publicly display provider licenses.

D. Shall maintain evidence of malpractice insurance for each provider.

E. Shall provide treatment rooms of at least 80 sq. ft., with at least 20 foot-candles of lighting, and unlocked doors during business hours (with limited exceptions for single-therapist operations).

F. Shall provide clean, sanitary restroom facilities.

G. Shall provide clean linens for each client.

H. Shall maintain sanitary conditions throughout the premises.

I. Shall operate only between 6:00 a.m. and 10:00 p.m., unless more restrictive hours are set by the Common Council.

J. Shall maintain, for at least three years, records of all employees/contractors including identification, license copies, and work schedules.

K. Shall maintain, for at least three years, client service records including name, date, provider, and fees.

L. Shall post in a public area:

- the establishment license,
- list of licensed practitioners,
- price list,
- client rights notice,
- emergency contact information,
- National Human Trafficking Hotline (1-888-373-7888).

M. Shall immediately report suspected sexual misconduct, prostitution, or human trafficking to the Cedarburg Police Department.

N. Shall report any change in the designated agent to the City Clerk within 5 business days of such change.

Inspections**:**

The Police Department, Building Inspector, Fire Department, and Planning & Development staff may inspect the premises during business hours.

Sec. 7-19-7 - Prohibited Activities by Establishment License Holder

No license holder may engage in, permit, or fail to prevent:

A. Any act prohibited by state law, including prostitution, solicitation, or human trafficking.

B. Sexual contact between an employee/contractor and a client.

C. Employment of any person required to hold a state license who does not hold such license.

D. Providing services to a minor under 18 without the physical presence and consent of a parent or guardian.

E. Use of the premises as living or sleeping quarters.

F. Consumption of alcohol or controlled substances (except prescribed medications).

G. Obstruction of any authorized inspection.

Sec. 7-19-8 - Prohibited Activities by Individuals

Except as provided in Wis. Stat. § 460.03, no person may provide massage or bodywork therapy or use any title implying licensure unless licensed under Wis. Stat. ch. 460.

Sec. 7-19-9 - Corrective Actions; Suspension, Revocation, or Non-Renewal

A. The Police Chief may issue written warnings or corrective orders.

B. The Police Chief, any police officer, City department head, or any aggrieved person may file a sworn written complaint with the City Clerk seeking suspension (up to 60 days), revocation, or non-renewal of an establishment license on the basis that thew license holder has engaged in any violations of this chapter or any regulations or laws adopted by reference by this chapter. Upon receipt of such sworn complaint:

i. The City Clerk shall schedule a hearing before the Common Council and provide at least 10 days' notice to the license holder and complainant.

ii. The Common Council shall conduct a hearing under Wis. Stat. § 68.11(2). If a violation is proven by a preponderance of the evidence, the Council may suspend, revoke, or refuse renewal. A revoked license may not be reissued for five years.

iii. The Common Council shall issue a written decision. The license holder may seek certiorari review within 30 days after the written order is mailed or served on the license holder.

iv. This section serves as the administrative review procedure for this chapter in lieu of Wis. Stat. ch. 68.

Sec. 7-19-10 - Penalties

A. Violations are subject to penalties under Chapter 1.08 of the Cedarburg Municipal Code, except that the maximum forfeiture for violations of §§ 8.10.060(A) or 8.10.080 is $1,000 per offense.

B. Any establishment operating in violation of this chapter is declared a public nuisance.

Sec. 7-19-11 - Initial Effective Date

If any portion of this ordinance is held invalid, the remainder shall continue in effect.

This ordinance takes effect upon passage and publication.

Passed and adopted this 29th day of June, 2026.

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Patricia Thome, Mayor

Attest:

____

Jessica Campolo, City Clerk

Approved as to form:

____

Michael P. Herbrand, City Attorney

Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With *Government Auditing Standards*

<u>Independent Auditors' Report</u>

To the Common Council of
City of Cedarburg

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Cedarburg (the City), as of and for the year ended December 31, 2025, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated May 29, 2026.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We identified a deficiency in internal control, described in the accompanying schedule of findings and responses as item 2025-001, that we consider to be a material weakness.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

The City's Response to Finding

Government Auditing Standards requires the auditor to perform limited procedures on the City's response to the finding identified in our audit and described in the accompanying schedule of findings and responses. The City's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Baker Tilly US, LLP

Milwaukee, Wisconsin
May 29, 2026

Financial Statement Findings Required to Be Reported in Accordance With *Government Auditing Standards*

Finding 2025-001: Material Weakness - Internal Control Over Financial Reporting

Criteria: According to Statement on Auditing Standards AU-C Section 265, *Communicating Internal Control Related Matters Identified in an Audit*, sufficient internal controls should be in place that provide for the preparation of reliable financial statements that are fairly presented in conformity with generally accepted accounting principles.

Condition: We, as your auditors, prepared the annual financial statements and GASB No. 34 conversion entries and noted material adjusting journal entries.

Cause: Due to staffing and financial limitations, the City chooses to contract with the auditors to assist with the preparation of the annual financial statements.

Effect: There is a greater risk that the City's financial statements will not contain all of the required disclosures or be materially misstated if prepared by your auditors.

Recommendation: We recommend that the City evaluate if resources would be available to prepare and review a complete set of financial statements. Additional levels of review, may be necessary over year end general ledger balances to reduce the likelihood of material adjustments during the audit.

Management Response:

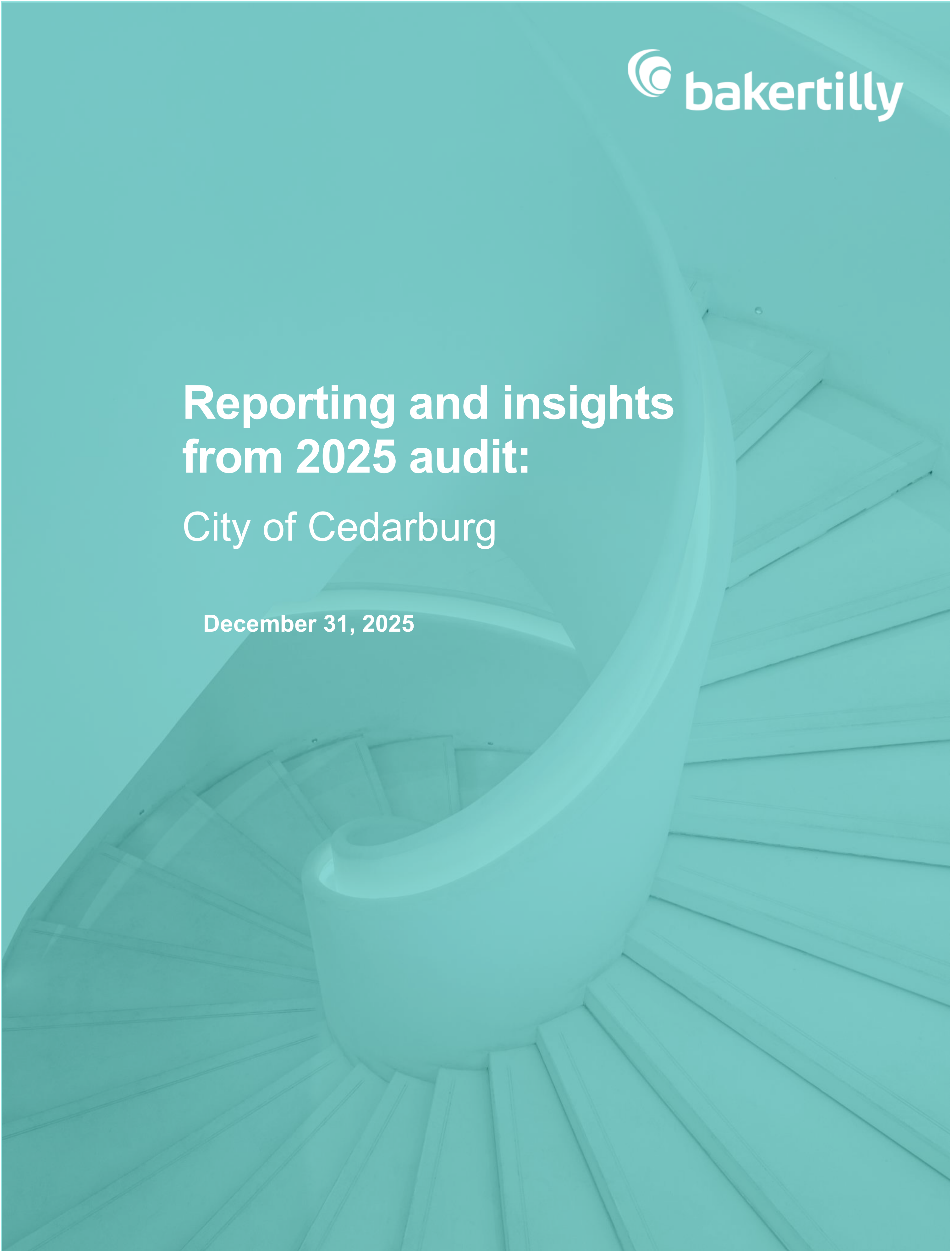
The City acknowledges the auditors' finding regarding internal control over financial reporting and the identified material weakness. We recognize that reliance on the auditors for preparation of the annual financial statements and certain year-end conversion entries reduces our ability to maintain full internal control over the financial reporting process.

Due to staffing constraints and budget limitations, the City has historically determined that contracting with the audit firm for financial statement preparation was the most practical and cost-effective approach. However, we understand that this arrangement increases the risk of incomplete disclosures or material misstatements and is therefore considered a material weakness under Government Auditing Standards.

To address this, the City will:

- Evaluate internal capacity to determine whether existing staff can assume additional responsibilities related to financial statement preparation and review.
- Assess resource needs, including potential training, reallocation of duties, or the feasibility of adding staff with the necessary technical expertise.
- Strengthen year-end review procedures by implementing additional layers of internal review over general ledger balances, supporting schedules, and closing entries.
- Explore supplemental support options such as engaging external consultants for technical assistance while maintaining responsibility for the preparation and oversight of the financial statements.

The City is committed to improving its internal controls and will continue to evaluate the most effective and sustainable approach to ensuring accurate, complete, and timely financial reporting.



Reporting and insights from 2025 audit:

City of Cedarburg

December 31, 2025

Executive summary

May 29, 2026

To Common Council
City of Cedarburg
W63N645 Washington Avenue
Cedarburg, WI 53012

We have completed our audit of the financial statements of the City of Cedarburg (the City) for the year ended December 31, 2025, and have issued our report thereon dated May 29, 2026. This letter presents communications required by our professional standards.

Your audit should provide you with confidence in your financial statements. The audit was performed based on information obtained from meetings with management, data from your systems, knowledge of your City's operating environment and our risk assessment procedures. We strive to provide you clear, concise communication throughout the audit process and of the final results of our audit.

Additionally, we have included information on key risk areas the City of Cedarburg should be aware of in your strategic planning. We are available to discuss these risks as they relate to your organization's financial stability and future planning.

If you have questions at any point, please connect with us:

- Paul Frantz, CPA, Principal: paul.frantz@bakertilly.com or +1 (414) 777 5506

Sincerely,

Baker Tilly US, LLP

Paul Frantz, CPA, Principal

Responsibilities

Our responsibilities

As your independent auditor, our responsibilities include:

- Planning and performing the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement. Reasonable assurance is a high level of assurance.
- Assessing the risks of material misstatement of the financial statements, whether due to fraud or error. Included in that assessment is a consideration of the City's internal control over financial reporting.
- Performing appropriate procedures based upon our risk assessment.
- Evaluating the appropriateness of the accounting policies used and the reasonableness of significant accounting estimates made by management.
- Forming and expressing an opinion based on our audit about whether the financial statements prepared by management, with the oversight of the Common Council:
  - Are free from material misstatement
  - Present fairly, in all material respects and in accordance with accounting principles generally accepted in the United States of America
- Performing tests related to compliance with certain provisions of laws, regulations, contracts and grants, as required by *Government Auditing Standards.*
- Considering internal control over compliance with requirements that could have a direct and material effect on major federal and major state programs to design tests of both controls and compliance with identified requirements
- Forming and expressing an opinion based on our audit in accordance with OMB's Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards (Uniform Guidance) and State Single Audit Guideline about the entity's compliance with requirements described in the OMB Compliance Supplement and State Single Audit Guidelines that could have a direct and material effect on each of its major federal and state programs.
- Our audit does not relieve management or the Common Council of their responsibilities.

We are also required to communicate significant matters related to our audit that are relevant to the responsibilities of the Common Council, including:

- Internal control matters
- Qualitative aspects of the City's accounting practice including policies, accounting estimates and financial statement disclosures
- Significant unusual transactions
- Significant difficulties encountered
- Disagreements with management
- Circumstances that affect the form and content of the auditors' report
- Audit consultations outside the engagement team
- Corrected and uncorrected misstatements
- Other audit findings or issues

Audit status

Significant changes to the audit plan

There were no significant changes made to either our planned audit strategy or to the significant risks and other areas of emphasis identified during the performance of our risk assessment procedures.

Audit approach and results

Planned scope and timing

Audit focus

Based on our understanding of the City and environment in which you operate, we focused our audit on the following key areas:

- Key transaction cycles
- Areas with significant estimates

Our areas of audit focus were informed by, among other things, our assessment of materiality. Materiality in the context of our audit was determined based on specific qualitative and quantitative factors combined with our expectations about the City's current year results.

Key areas of focus and significant findings

Significant risks of material misstatement

A significant risk is an identified and assessed risk of material misstatement that, in the auditors' professional judgment, requires special audit consideration. Within our audit, we focused on the following areas below.

Significant risk areas	Testing approach	Conclusion
Management override of controls	Incorporate unpredictability into audit procedures, emphasize professional skepticism and utilize audit team with industry expertise	Procedures identified provided sufficient evidence for our audit opinion
Improper revenue recognition due to fraud	Confirmation or validation of certain revenues supplemented with detailed predictive analytics based on non-financial data and substantive testing of related receivables	Procedures identified provided sufficient evidence for our audit opinion

Other areas of emphasis

We also focused on other areas that did not meet the definition of a significant risk, but were determined to require specific awareness and a unique audit response.

Other areas of emphasis		
Cash and investments	Revenues and receivables	General disbursements
Payroll	Pension liability	Long-term debt
Capital assets including infrastructure	Net position and fund balance calculations	Financial reporting and required disclosures

Internal control matters

We considered the City's internal control over financial reporting as a basis for designing our audit procedures for the purpose of expressing an opinion on the financial statements. We are not expressing an opinion on the effectiveness of the City's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that were not identified.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis.

A material weakness is a deficiency or combination of deficiencies in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. We identified the following deficiencies as material weaknesses:

- **Financial statement close process**

  Properly designed systems of internal control provide your organization with the ability to process and record accurate monthly and year-end transactions and annual financial reports.

  Our audit includes a review and evaluation of the internal controls relating to financial reporting. Common attributes of a properly designed system of internal control for financial reporting are as follows:

  - There is adequate staffing to prepare financial reports throughout the year and at year-end.
  - Material misstatements are identified and corrected during the normal course of duties.
  - Complete and accurate financial statements, including footnotes, are prepared.
  - Financial reports are independently reviewed for completeness and accuracy.

  Our evaluation of the internal controls over financial reporting has identified control deficiencies that are considered material weakness surrounding the preparation of financial statements and footnotes, adjusting journal entries identified by the auditors, and an independent review of financial reports.

  Management has not prepared financial statements that are in conformity with generally accepted accounting principles. In addition, material misstatements in the general ledger were identified during the financial audit.

Other comments and recommendations

- **Departmental Controls**

  As part of our annual audit process, we focus our efforts on the primary accounting systems, internal controls and procedures used by the City. This is in keeping with our goal to provide an audit opinion, which states that the financial statements of the City are correct in all material respects.

  In some cases, the primary system of accounting procedures and controls of the City are supported by smaller systems which are decentralized and reside within a department or location. In many cases, those systems are as simple as handling cash collections and remitting those collections to the City treasurer. (For example, this would be the case in a typical municipal swimming pool). In other cases, the department may send invoices or statements of amounts due, and track collections of those amounts in a standalone accounts receivable system.

  Generally, the more centralized a function is, the easier it is to design and implement accounting controls that provide some level of checks and balances. That is because you are able to divide certain tasks over the people available to achieve some segregation of duties. For those tasks that are decentralized, it is usually very difficult to provide for proper segregation of duties. Therefore, with one person being involved in most or all aspects of a transaction, you lose the ability to rely on the controls to achieve the safeguarding of assets and reliability of financial records.

  As auditors, we are required to communicate with you on a variety of topics. Since there is now more emphasis on internal controls and management's responsibilities, we believe it is appropriate to make sure that you are informed about the lack of segregation of duties that may occur at departments or locations that handle cash or do miscellaneous billing. Examples in the City that fit this situation include the following:

  Parks and Recreation
  Library
  Police department
  DPW
  Fire department

  As you might expect, similar situations are common in most governments.

  As auditors, we are required to focus on the financial statements at a highly summarized level and our audit procedures support our opinion on those financial statements. Departments or locations that handle relatively smaller amounts of money are not the primary focus of our audit. Yet, because of the lack of segregation of duties, the opportunity for loss is higher there than in centralized functions that have more controls.

  Because management is responsible for designing and implementing controls and procedures to detect and prevent fraud, we believe that is important for us to communicate this information to you. We have no knowledge of any fraud that has occurred or is suspected to have occurred within the departments mentioned above. However, your role as the governing body is to assess your risk areas and determine that the appropriate level of controls and procedures are in place. As always, the costs of controls and staffing must be weighed against the perceived benefits of safeguarding your assets.

  Without adding staff or splitting up the duties, your own day-to-day contact and knowledge of the operation are also important mitigating factors.

Required communications

Qualitative aspect of accounting practices

- Accounting policies: Management is responsible for the selection and use of appropriate accounting policies. In accordance with the terms of our engagement letter, we have advised management about the appropriateness of accounting policies and their application. The significant accounting policies used by City are described in Note 1 to the financial statements. No new accounting policies were adopted and the application of existing accounting policies was not changed during 2025. We noted no transactions entered into by the City during the year for which accounting policies are controversial or for which there is a lack of authoritative guidance or consensus or diversity in practice.

- Accounting estimates: Accounting estimates, including fair value estimates, are an integral part of the financial statements prepared by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements, the degree of subjectivity involved in their development and because of the possibility that future events affecting them may differ significantly from those expected. The following estimates are of most significance to the financial statements:

Estimate	Management's process to determine	Baker Tilly's conclusions regarding reasonableness
Net pension liability and related deferrals	Evaluation of information provided by the Wisconsin Retirement System	Reasonable in relation to the financial statements as a whole
Pollution remediation liability	Key assumptions set by management with the assistance of a third-party actuary	Reasonable in relation to the financial statements as a whole
Depreciation	Evaluate estimated useful life of the asset and original acquisition value	Reasonable in relation to the financial statements as a whole

  There have been no significant changes made by management to either the processes used to develop the particularly sensitive accounting estimates, or to the significant assumptions used to develop the estimates noted above.

- Financial statement disclosures: The disclosures in the financial statements are neutral, consistent and clear.

Significant unusual transactions

There have been no significant transactions that are outside the normal course of business for the City or that otherwise appear to be unusual due to their timing, size or nature.

Significant difficulties encountered during the audit

We encountered no significant difficulties in dealing with management and completing our audit.

Disagreements with management

Professional standards define a disagreement with management as a matter, whether or not resolved to our satisfaction, concerning a financial accounting, reporting, or auditing matter that could be significant to the basic financial statements or the auditors' report. We are pleased to report that no such disagreements arose during the course of our audit.

Audit report

There have been no departures from the auditors' standard report.

Audit consultations outside the engagement team

We encountered no difficult or contentious matters for which we consulted outside of the engagement team.

Uncorrected misstatements and corrected misstatements

Professional standards require us to accumulate misstatements identified during the audit, other than those that are clearly trivial and to communicate accumulated misstatements to management. Management is in agreement with the misstatements we have identified, and they have been corrected in the financial statements. The table below summarizes the material corrected misstatements that, in our judgment, may not have been detected except through our auditing procedures. The internal control matters section of this report describes the effects on the financial reporting process indicated by the corrected misstatements, other than those that we consider to be of a lesser magnitude than significant deficiencies and material weaknesses.

Description	Amount
To remove incorrect prepaid	$ 137,945
To record contributed capital to Sewer from TIF	233,851
To record current year GASB 68 activities	324,553
To record additional lead service receivables	418,949
To record cell tower lease receivable	500,750

The remaining misstatements that were identified and corrected by management were not material individually or in the aggregate to the financial statements taken as a whole.

Other audit findings or issues

We encountered no other audit findings or issues that require communication at this time.

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to retention as the City's auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our retention.

Other information in documents containing audited basic financial statements

Official statements

The City's audited financial statements are "general purpose" financial statements. General purpose financial statements consist of the basic financial statements that can be used by a broad group of people for a broad range of activities. Once we have issued our audit report, we have no further obligation to update our report for events occurring subsequent to the date of our report. The City can use the audited financial statements in other client prepared documents, such as official statements related to the issuance of debt, without our acknowledgement. Unless we have been engaged to perform services in connection with any subsequent transaction requiring the inclusion of our audit report, as well as to issue an auditors' acknowledgment letter, we have neither read the document nor performed subsequent event procedures in order to determine whether or not our report remains appropriate.

Management's consultations with other accountants

In some cases, management may decide to consult with other accountants about auditing and accounting matters. Management informed us that, and to our knowledge, there were no consultations with other accountants regarding auditing or accounting matters.

Written communications between management and Baker Tilly

The attachments include copies of other material written communications, including a copy of the management representation letter.

Compliance with laws and regulations

We did not identify any non-compliance with laws and regulations during our audit.

We will issue a separate document which contains the results of our audit procedures to comply with the Uniform Guidance and *State Single Audit Guidelines.*

Fraud

We did not identify any known or suspected fraud during our audit.

Going concern

Pursuant to professional standards, we are required to communicate to you, when applicable, certain matters relating to our evaluation of the City's ability to continue as a going concern for a reasonable period of time but no less than 12 months from the date of the financial statements, including the effects on the financial statements and the adequacy of the related disclosures, and the effects on the auditors' report. No such matters or conditions have come to our attention during our engagement.

Independence

We are not aware of any relationships between Baker Tilly and the City that, in our professional judgment, may reasonably be thought to bear on our independence.

Related parties

We did not have any significant findings or issues arise during the audit in connection with the City's related parties

Other matters

We applied certain limited procedures to the required supplementary information (RSI) that supplements the basic financial statements. Our procedures consisted of inquiries of management regarding the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We did not audit the RSI and do not express an opinion or provide any assurance on the RSI.

We were engaged to report on the supplementary information. With respect to the supplementary information, we made certain inquiries of management and evaluated the form, content, and methods of preparing the information to determine that the information complies with accounting principles generally accepted in the United States of America, the method of preparing it has not changed from the prior period, and the information is appropriate and complete in relation to our audit of the financial statements. We compared and reconciled the supplementary information to the underlying accounting records used to prepare the financial statements or to the financial statements themselves.

Nonattest services

The following nonattest services were provided by Baker Tilly:

- Financial statement preparation
- Adjusting journal entries
- Compiled regulatory reports

In addition, we prepared GASB No. 34 conversion entries which are summarized in the *Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Position* and the *Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities* in the financial statements.

None of these nonattest services constitute an audit under generally accepted auditing standards, including *Government Auditing Standards*.

Common Council resources

Our business is to know every aspect of yours and to maintain a constant lookout for what's next. We invite you to learn about some of the trending challenges and opportunities for public sector organizations like yours and how Baker Tilly can help.

To explore more trending topics and regulatory updates, visit our resource page at https://www.bakertilly.com/insights/audit-committee-resource-page.

Capital project oversight

Public sector capital projects face increasing pressure from cost escalation, supply chain disruption, regulatory complexity and heightened scrutiny around transparency and accountability. Strong planning, governance and controls are critical across the full project life cycle, from feasibility and funding strategy through execution and closeout.

Independent oversight helps chart a clear course from planning to delivery. Our teams work alongside leadership to strengthen governance, establish financial and contractual controls, align funding with project goals, and monitor performance throughout execution, helping projects stay on schedule, within budget, and aligned with community priorities.

Succession planning

An aging workforce, rising retirement rates, and competition for specialized talent make succession planning a fiscal and operational a priority for public sector organizations.

By identifying critical roles, assessing workforce risk, building internal talent pipelines, and integrating succession planning with broader workforce strategies, Baker Tilly helps organizations preserve institutional knowledge and maintain continuity, today, and into the future.

Economic development

Successful economic development depends on disciplined planning, sound financial analysis and coordinated execution. Public sector leaders must balance incentives, infrastructure investment, funding opportunities and stakeholder priorities while maintaining fiscal responsibility.

Baker Tilly's supports local governments with strategic and financial planning, incentive structuring and negotiation, tax increment financing administration, project financing, grant strategy, and economic and fiscal impact analysis. This integrated approach helps leaders move from vision to action, strengthening communities and advancing sustainable, long-term growth.

Management representation letter

CEDARBURG
WISCONSIN

May 29, 2026

Baker Tilly US, LLP
790 N. Water Street
Suite 2000
Milwaukee, WI 53202

Dear Baker Tilly US, LLP:

We are providing this letter in connection with your audit of the financial statements of the City of Cedarburg as of December 31, 2025 and for the year then ended for the purpose of expressing opinions as to whether the financial statements present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Cedarburg and the respective changes in financial position and cash flows, where applicable, in conformity with accounting principles generally accepted in the United States of America (GAAP). We confirm that we are responsible for the fair presentation of the previously mentioned financial statements in conformity with accounting principles generally accepted in the United States of America. We are also responsible for adopting sound accounting policies, establishing and maintaining internal control over financial reporting, and preventing and detecting fraud.

Certain representations in this letter are described as being limited to matters that are material. Items are considered material, regardless of size, if they involve an omission or misstatement of accounting information that, in the light of surrounding circumstances, makes it probable that the judgment of a reasonable person relying on the information would be changed or influenced by the omission or misstatement. An omission or misstatement that is monetarily small in amount could be considered material as a result of qualitative factors.

We confirm, to the best of our knowledge and belief, the following representations made to you during your audit.

Financial Statements

1) We have fulfilled our responsibilities, as set out in the terms of the audit engagement letter dated September 12, 2025, including our responsibility for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America U.S. GAAP.

2) The financial statements referred to above are fairly presented in conformity with accounting principles generally accepted in the United States of America. We have engaged you to advise us in fulfilling that responsibility. The financial statements include all properly classified funds of the primary government required by accounting principles generally accepted in the United States of America to be included in the financial reporting entity.

3) We acknowledge our responsibility for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

4) We acknowledge our responsibility for the design, implementation, and maintenance of internal control to prevent and detect fraud.

5) Significant assumptions we used in making accounting estimates, including those measured at fair value, if any, are reasonable in accordance with accounting principles generally accepted in the United States of America U.S. GAAP.

6) All events subsequent to the date of the financial statements and for which accounting principles generally accepted in the United States of America require adjustment or disclosure have been adjusted or disclosed. No other events, including instances of noncompliance, have occurred subsequent to the financial statement date and through the date of this letter that would require adjustment to or disclosure in the aforementioned financial statements or in the schedule of findings and questioned costs.

7) All material transactions have been recorded in the accounting records and are reflected in the financial statements and the schedule of expenditures of federal and state awards.

8) All known audit and bookkeeping adjustments have been included in our financial statements, and we are in agreement with those adjustments.

9) There are no known or possible litigation, claims, and assessments whose effects should be considered when preparing the financial statements. There are no unasserted claims or assessments that our lawyer has advised us are probable of assertion and must be disclosed in accordance with accounting principles generally accepted in the United States of America.

10) Guarantees, whether written or oral, under which the City is contingently liable, if any, have been properly recorded or disclosed.

Information Provided

11) We have provided you with:

 a) Access to all information, of which we are aware, that is relevant to the preparation and fair presentation of the financial statements, such as financial records and related data, documentation, and other matters and all audit or relevant monitoring reports, if any, received from funding sources.

 b) Additional information that you have requested from us for the purpose of the audit.

 c) Unrestricted access to persons within the entity from whom you determined it necessary to obtain audit evidence.

 d) Minutes of the meetings of City Council or summaries of actions of recent meetings for which minutes have not yet been prepared.

12) We have not completed an assessment of the risk that the financial statements may be materially misstated as a result of fraud.

13) We have no knowledge of any fraud or suspected fraud that affects the entity and involves:

 a) Management,

 b) Employees who have significant roles in internal control, or

c) Others where the fraud could have a material effect on the financial statements.

14) We have no knowledge of any allegations of fraud or suspected fraud affecting the entity received in communications from employees, former employees, regulators, or others.

15) We have no knowledge of known instances of noncompliance or suspected noncompliance with provisions of laws, regulations, contracts, or grant agreements, or abuse, whose effects should be considered when preparing financial statements.

16) We have disclosed to you the names of our related parties and all the related party relationships and transactions, including side agreements, of which we are aware.

Other

17) There have been no communications from regulatory agencies concerning noncompliance with, or deficiencies in, financial reporting practices.

18) We have a process to track the status of audit findings and recommendations.

19) We have identified to you any previous financial audits, attestation engagements, and other studies related to the audit objectives and whether related recommendations have been implemented.

20) The City of Cedarburg has no plans or intentions that may materially affect the carrying value or classification of assets, deferred outflows of resources, liabilities, deferred inflows of resources or fund balance or net position.

21) We are responsible for compliance with federal, state, and local laws, regulations, and provisions of contracts and grant agreements applicable to us, including tax or debt limits, debt contracts, and IRS arbitrage regulations; and we have identified and disclosed to you all federal, state, and local laws, regulations and provisions of contracts and grant agreements that we believe have a direct and material effect on the determination of financial statement amounts or other financial data significant to the audit objectives, including legal and contractual provisions for reporting specific activities in separate funds.

22) There are no:

a) Violations or possible violations of budget ordinances, federal, state, and local laws or regulations (including those pertaining to adopting, approving and amending budgets), provisions of contracts and grant agreements, tax or debt limits, and any related debt covenants whose effects should be considered for disclosure in the financial statements or as a basis for recording a loss contingency, or for reporting on noncompliance, except those already disclosed in the financial statement, if any.

b) Other liabilities or gain or loss contingencies that are required to be accrued or disclosed by accounting principles generally accepted in the United States of America.

c) Nonspendable, restricted, committed, or assigned fund balances that were not properly authorized and approved.

d) Rates being charged to customers other than the rates as authorized by the applicable authoritative body.

e) Violations of restrictions placed on revenues as a result of bond resolution covenants such as revenue distribution or debt service funding.

23) We have made all management decisions and performed all management functions in relation to the nonattest services provided by Baker Tilly US, LLP or Baker Tilly Advisory Group, LP, as identified in the engagement letter or an addendum to the engagement letter. We have designated Maureen Hartjes, Director of Finance, an employee with suitable skill, knowledge, and/or experience to oversee the services received. Furthermore, we have established and maintained internal controls, including monitoring activities related to the nonattest services provided by Baker Tilly US, LLP or Baker Tilly Advisory Group, LP, and we have evaluated and accept responsibility for the adequacy and results of the nonattest services received.

    The nonattest services provided by Baker Tilly US, LLP or Baker Tilly Advisory Group, LP, are listed below.

    a) Financial statement preparation

    b) Adjusting journal entries

    c) Compiled regulatory reports

    None of these nonattest services constitute an audit under generally accepted auditing standards, including *Government Auditing Standards*.

24) The City of Cedarburg has satisfactory title to all owned assets, and there are no liens or encumbrances on such assets nor has any asset been pledged as collateral.

25) The City of Cedarburg has complied with all aspects of contractual agreements that would have a material effect on the financial statement in the event of noncompliance.

26) The financial statements include all component units as well as joint ventures with an equity interest, and properly disclose all other joint ventures and other related organizations, if any. Component units have been properly presented as either blended or discrete.

27) The financial statements include all fiduciary activities required by GASB No. 84.

28) The financial statements properly classify all funds and activities.

29) All funds that meet the quantitative criteria in GASB Statement No. 34 and No. 37 for presentation as major are identified and presented as such and all other funds that are presented as major are particularly important to financial statement users.

30) Components of net position (net investment in capital assets; restricted; and unrestricted) and components of fund balance (nonspendable, restricted, committed, assigned and unassigned) are properly classified and, if applicable, approved.

31) The City of Cedarburg has no derivative financial instruments such as contracts that could be assigned to someone else or net settled, interest rate swaps, collars or caps.

32) Provisions for uncollectible receivables, if any, have been properly identified and recorded.

33) Expenses have been appropriately classified in or allocated to functions and programs in the statement of activities, and allocations have been made on a reasonable basis.

34) Revenues are appropriately classified in the statement of activities within program revenues and general revenues.

35) Interfund, internal, and intra-entity activity and balances have been appropriately classified and reported.

36) Deposits and investments are properly classified, valued, and disclosed (including risk disclosures, collateralization agreements, valuation methods, and key inputs, as applicable).

37) Capital assets, including infrastructure and intangible assets, are properly capitalized, reported, and, if applicable, depreciated/amortized. Any known impairments have been recorded and disclosed.

38) We believe that the estimate made for the pollution remediation liability is in accordance with GASB 49 and reflects all known available facts at the time it was recorded.

39) Tax abatement agreements have been properly disclosed in the notes to the financial statements, including the names of all governments involved, the gross amount and specific taxes abated, and additional commitments.

40) Tax-exempt bonds issued have retained their tax-exempt status.

41) We have appropriately disclosed the City of Cedarburg's policy regarding whether to first apply restricted or unrestricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position are available and have determined that net position were properly recognized under the policy. We have also disclosed our policy regarding which resources (that is, restricted, committed, assigned or unassigned) are considered to be spent first for expenditures for which more than one resource classification is available.

42) We acknowledge our responsibility for the required supplementary information (RSI). The RSI is measured and presented within prescribed guidelines and the methods of measurement and presentation have not changed from those used in the prior period. We have disclosed to you any significant assumptions and interpretations underlying the measurement and presentation of the RSI.

43) With respect to the supplementary information, (SI):

   a) We acknowledge our responsibility for presenting the SI in accordance with accounting principles generally accepted in the United States of America, and we believe the SI, including its form and content, is fairly presented in accordance with accounting principles generally accepted in the United States of America. The methods of measurement and presentation of the SI have not changed from those used in the prior period, and we have disclosed to you any significant assumptions or interpretations underlying the measurement and presentation of the supplementary information.

   b) If the SI is not presented with the audited financial statements, we will make the audited financial statements readily available to the intended users of the supplementary information no later than the date we issue the supplementary information and the auditors' report thereon.

44) We assume responsibility for, and agree with, the findings of specialists in evaluating the pollution remediation liability and have adequately considered the qualifications of the specialists in determining the amounts and disclosures used in the financial statements and underlying accounting records. We did not give or cause any instructions to be given to specialists with respect to the values or amounts derived in an attempt to bias their work, and we are not otherwise aware of any matters that have had impact on the independence or objectivity of the specialists.

45) We assume responsibility for, and agree with, the information provided by the Wisconsin Retirement System as audited by the Legislative Audit Bureau relating to the net pension asset/liability and related deferred outflows and deferred inflows and have adequately considered the reasonableness of the amounts and disclosures used in the financial statements and underlying accounting records. We also assume responsibility for the census data that has been reported to the plan.

46) We have evaluated and considered all potential tax abatements and believe all material tax abatements have been properly reported and disclosed.

47) We have identified any leases or other contracts that are required to be reported as leases obligations and are in agreement with the key assumptions used in the measurement of any lease related assets, liabilities or deferred inflows of resources.

48) We have evaluated our ongoing operations and determined there are no concentrations or constraints meeting the requirements for disclosure under GASB Statement No. 102.

49) We are responsible for the estimation methods and assumptions used in measuring assets and liabilities reported or disclosed at fair value, including information obtained from brokers, pricing services or third parties. Our valuation methodologies have been consistently applied from period to period. The fair value measurements reported or disclosed represent our best estimate of fair value as the measurement date in accordance with the requirements of GASB 72—*Fair Value Measurement*. In addition our disclosures related to fair value measurements are consistent with the objectives outlined in GASB 72. We have evaluated the fair value information provided to us by brokers, pricing services or other parties that has been used in the financial statements and believe this information to be reliable and consistent with the requirements.

50) The auditing standards define an annual report as "a document, or combination of documents, typically prepared on an annual basis by management or those charged with governance in accordance with law, regulation, or custom, the purpose of which is to provide owners (or similar stakeholders) with information on the entity's operations and the financial results and financial position as set out in the financial statements." Among other items, an annual report contains, accompanies, or incorporates by reference the financial statements and the auditors' report thereon. We confirm that we do not prepare and have no plans to prepare an annual report.

51) With respect to federal and state award programs:

  a) We are responsible for understanding and complying with and have complied with the requirements of the Single Audit Act Amendments of 1996, OMB Circular A 133, *Audits of States, Local Governments, and Non-Profit Organizations, State Single Audit Guidelines,* including requirements relating to preparation of the schedule of expenditures of federal and state awards (SEFSA).

  b) We acknowledge our responsibility for preparing and presenting the SEFSA and related disclosures in accordance with the requirements of OMB Circular A-133 §310.b and the State Single Audit Guidelines, and we believe the SEFSA, including its form and content, is fairly presented in accordance with OMB Circular A-133 §310.b and the *State Single Audit Guidelines*. The methods of measurement and presentation of the SEFSA have not changed from those used in the prior period and we have disclosed to you any significant assumptions and interpretations underlying the measurement and presentation of the SEFSA.

  c) If the SEFSA is not presented with the audited financial statements, we will make the audited financial statements readily available to the intended users of the SEFSA no later than the date we issue the SEFSA and the auditors' report thereon.

d) We have identified and disclosed to you all of our government programs and related activities subject to OMB Circular A-133 and the *State Single Audit Guidelines* and included in the SEFSA, expenditures made during the audit period for all awards provided by federal agencies in the form of grants, federal cost reimbursement contracts, loans, loan guarantees, property (including donated surplus property), cooperative agreements, interest subsidies, insurance, food commodities, direct appropriations, and other direct assistance.

e) We are responsible for understanding and complying with, and have complied with the requirements of laws, regulations, and the provisions of contracts and grant agreements related to each of our federal and state programs and have identified and disclosed to you the requirements of laws, regulations, and the provisions of contracts and grant agreements that are considered to have a direct and material effect on each major federal and state program.

f) We are responsible for establishing and maintaining, and have established and maintained, effective internal control over compliance for federal and state programs that provide reasonable assurance that we are administering our federal and state awards in compliance with laws, regulations, and the provisions of contracts and grant agreements that could have a material effect on our federal and state programs. We believe the internal control system is adequate and is functioning as intended. Also, no changes have been made in the internal control over compliance or other factors to the date of this letter that might significantly affect internal control, including any corrective action taken with regard to control deficiencies reported in the schedule of findings and questioned costs.

g) We have made available to you all contracts and grant agreements (including amendments, if any) and any other correspondence with federal or state agencies or pass-through entities relevant to the programs and related activities.

h) We have received no requests from a federal or state agency to audit one or more specific programs as a major program.

i) We have complied with the direct and material compliance requirements including when applicable, those set forth in the OMB Compliance Supplement and the State Single Audit Guidelines, relating to federal and state awards.

j) We have disclosed any communications from grantors and pass-through entities concerning possible noncompliance with the direct and material compliance requirements, including communications received from the end of the period covered by the compliance audit to the date of the auditors' report.

k) Amounts claimed or used for matching were determined in accordance with relevant guidelines in OMB Circular A-87, *Cost Principles for State, Local, and Tribal Governments, and OMB's Uniform Administrative Requirements for Grants and Cooperative Agreements to State and Local Governments*.

l) We have disclosed to you our interpretation of compliance requirements that may have varying interpretations.

m) We have made available to you all documentation related to the compliance with the direct and material compliance requirements, including information related to federal and state program financial reports and claims for advances and reimbursements.

n) We have disclosed to you the nature of any subsequent events that provide additional evidence about conditions that existed at the end of the reporting period affecting noncompliance during the reporting period.

o) We are not aware of any instances of noncompliance with direct and material compliance requirements that occurred subsequent to the period covered by the auditors' report.

p) No changes have been made in internal control over compliance or other factors that might significantly affect internal control, including any corrective action we have taken regarding significant deficiencies or material weaknesses in internal control over compliance, subsequent to the date as of which compliance was audited.

q) Federal and state program financial reports and claims for advances and reimbursements are supported by the books and records from which the financial statements have been prepared.

r) The copies of federal and state program financial reports provided you are true copies of the reports submitted, or electronically transmitted, to the respective federal and state agency or pass-through entity, as applicable.

s) We have charged costs to federal and state awards in accordance with applicable cost principles.

t) We are responsible for and have accurately prepared the summary schedule of prior audit findings to include all findings required to be included by OMB Circular A-133 and the *State Single Audit Guidelines* and we have provided you with all information on the status of the follow-up on prior audit findings by federal and state awarding agencies and pass-through entities, including all management decisions.

u) We are responsible for and have ensured the reporting package does not contain protected personally identifiable information.

v) We are responsible for and have accurately prepared the auditee section of the Data Collection Form as required by OMB Circular A-133.

Sincerely,

City of Cedarburg

Signed: ______________________

Mikko Hilvo, City Administrator

Signed: ______________________

Maureen Hartjes, Finance Director

Client service team

Paul Frantz, CPA
Principal

790 N. Water Street
Suite 2000
Milwaukee, Wisconsin 53202
United States

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Accounting changes relevant to City of Cedarburg

Future accounting standards update

GASB Statement Number	Description	Potentially impacts you	Effective date
103	Financial Reporting Model Improvements	✓	12/31/26
104	Disclosure of Certain Capital Assets	✓	12/31/26
105	Subsequent events	✓	12/31/27

Further information on upcoming GASB pronouncements.

Changes to the financial reporting model

GASB Statement 103, *Financial Reporting Model Improvements*, builds on Statement 34 by providing key targeted improvements to the financial reporting model. Its requirements are designed to:

- Enhance the effectiveness of governmental financial reports in providing information essential for decision making and assessing a government's accountability, and
- Address certain application issues.

The targeted improvements contained in Statement 103 establish or modify existing accounting and financial reporting requirements related to:

- Management's discussion and analysis - While the overall requirements do not substantially change management's discussion and analysis, the modifications are meant to improve the analysis included in this section and provide details about the items that should be discussed as currently known facts, decisions, or conditions expected to have a significant financial effect in the subsequent period.
- Unusual or infrequent items (previously known as extraordinary and special items) - The new Statement simplifies GASB literature by eliminating the separate presentation of extraordinary and special items. Under the requirement of Statement 103, applicable items will either be identified as unusual or infrequent, or both.
- Presentation of the proprietary fund statement of revenues, expenses, and changes in fund net position - The changes are designed to improve consistency around the classification of items in these statements by better defining what should be included in operating revenues and expenses and nonoperating revenues and expenses including, for example, the addition of subsidies received or provided as a new category of nonoperating revenues and expenses.
- Major component unit information, and Budgetary comparison information - Statement 103 is designed to improve the consistency of the reporting of major component unit information and budgetary comparison information by specifying required placement of that information.

Revisions to disclosures of certain capital assets

Governments are required to provide information on capital assets in the footnotes to the financial statements as outlined in GASB Statement No. 34. Recent standards have impacted on the accounting and reporting for capital assets and as a result GASB issued Statement No. 104, *Disclosure of Certain Capital Assets* to provide enhanced disclosures for certain capital assets, including

(a) Lease assets reported under Statement No. 87, intangible right-to-use assets reported under Statement No. 94 and subscription assets reported under Statement No. 96 should all be disclosed separately, and by major class of underlying asset. In addition, if there are any other intangible assets reported they should also be disclosed separately.

(b) Capital assets that are held for sale should have the ending balance with separate disclosure for historical cost and related accumulated depreciation as well as any outstanding debt for which the asset is pledged as collateral disclosed by major class of asset. Assets held for sale are defined as those for which the government has decided to pursue the sale, and it is probable that the sale will be finalized within one year of the financial statement date.

While these changes are focused on footnote disclosures it is important to plan ahead to ensure the required information is available for implementation.

Updated guidance for the financial reporting of subsequent events

GASB Statement No. 105, *Subsequent Events, which supersedes GASB Statement No. 56*, is intended to enhance consistency in the application of requirements for subsequent events.

The Statement defines subsequent events as transactions or other events that occur after year end but before the date the financial statements are available to be issued. The date the financial statements are available to be issued is the date at which (a) the financial statements are complete in a form and format that complies with generally accepted accounting principles (GAAP) and (b) approvals necessary for issuance have been obtained, or typically the opinion date. The definition of subsequent events in this Statement modifies the subsequent events time frame throughout the GASB literature.

The Statement also clarifies:

- The different types of subsequent events (recognized and nonrecognized events)
- When note disclosures are required
- The information that should be included in those note disclosures

Two-way audit communications

As part of our audit of your financial statements, we are providing communications to you throughout the audit process. Auditing requirements provide for two-way communication and are important in assisting the auditor and you with more information relevant to the audit.

As this past audit is concluded, we use what we have learned to begin the planning process for next year's audit. It is important that you understand the following points about the scope and timing of our next audit:

a. We address the significant risks of material misstatement, whether due to fraud or error, through our detailed audit procedures.

b. We will obtain an understanding of the five components of internal control sufficient to assess the risk of material misstatement of the financial statements whether due to error or fraud, and to design the nature, timing and extent of further audit procedures. We will obtain a sufficient understanding by performing risk assessment procedures to evaluate the design of controls relevant to an audit of financial statements and to determine whether they have been implemented. We will use such knowledge to:

   - Identify types of potential misstatements.
   - Consider factors that affect the risks of material misstatement.
   - Design tests of controls, when applicable, and substantive procedures.

c. We will not express an opinion on the effectiveness of internal control over financial reporting or compliance with laws, regulations and provisions of contracts or grant programs. For audits performed in accordance with *Government Auditing Standards*, our report will include a paragraph that states that the purpose of the report is solely to describe the scope of testing of internal control over financial reporting and compliance and the result of that testing and not to provide an opinion on the effectiveness of internal control over financial reporting or on compliance and that the report is an integral part of an audit performed in accordance with Government Auditing standards in considering internal control over financial reporting and compliance. The paragraph will also state that the report is not suitable for any other purpose.

d. The concept of materiality recognizes that some matters, either individually or in the aggregate, are important for fair presentation of financial statements in conformity with generally accepted accounting principles while other matters are not important. In performing the audit, we are concerned with matters that, either individually or in the aggregate, could be material to the financial statements. Our responsibility is to plan and perform the audit to obtain reasonable assurance that material misstatements, whether caused by errors or fraud, are detected.

e. Our audit will be performed in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards, OMB's Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance) [and the *State Single Audit Guidelines]*.

f. We will not express an opinion on the effectiveness of internal control over financial reporting or compliance with laws, regulations, and provisions of contracts or grant programs. For audits done in accordance with *Government Auditing Standards*, the Uniform Guidance, and the *State Single Audit Guidelines*, our report will include a paragraph that states that the purpose of the report is solely to describe (a) the scope of testing of internal control over financial reporting and compliance and the result of that testing and not to provide an opinion on the effectiveness of internal control over financial reporting or on compliance, (b) the scope of testing internal control over compliance for major programs and major program compliance and the result of that testing and to provide an opinion on compliance but not to provide an opinion on the effectiveness of internal control over compliance and, (c) that the report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering internal control over financial reporting and compliance and the Uniform Guidance, and the *State Single Audit Guidelines*, in considering internal control over compliance and major program compliance. The paragraph will also state that the report is not suitable for any other purpose.

We are very interested in your views regarding certain matters. Those matters are listed here:

a. We typically will communicate with your top level of management unless you tell us otherwise.

b. We understand that the governing board has the responsibility to oversee the strategic direction of your organization, as well as the overall accountability of the entity. Management has the responsibility for achieving the objectives of the entity.

c. We need to know your views about your organization's objectives and strategies, and the related business risks that may result in material misstatements.

d. We anticipate that the City will receive an unmodified opinion on its financial statements.

e. Which matters do you consider warrant particular attention during the audit, and are there any areas where you request additional procedures to be undertaken?

f. Have you had any significant communications with regulators or grantor agencies?

g. Are there other matters that you believe are relevant to the audit of the financial statements?

Also, is there anything that we need to know about the attitudes, awareness and actions of the governing body concerning:

a. The entity's internal control and its importance in the entity, including how those charged with governance oversee the effectiveness of internal control?

b. The detection or the possibility of fraud?

We also need to know if you have taken actions in response to developments in financial reporting, laws, accounting standards, governance practices, or other related matters, or in response to previous communications with us.

With regard to the timing of our audit, here is some general information. If necessary, we may do preliminary financial audit work during the months of October-December, and sometimes early in January. Our final financial fieldwork is scheduled during the spring to best coincide with your readiness and report deadlines. After fieldwork, we wrap up our financial audit procedures at our office and may issue drafts of our report for your review. Final copies of our report and other communications are issued after approval by your staff. This is typically 6-12 weeks after final fieldwork, but may vary depending on a number of factors.

Keep in mind that while this communication may assist us with planning the scope and timing of the audit, it does not change the auditors' sole responsibility to determine the overall audit strategy and the audit plan, including the nature, timing and extent of procedures necessary to obtain sufficient appropriate audit evidence.

We realize that you may have questions on what this all means, or wish to provide other feedback. We welcome the opportunity to hear from you.

bakertilly

City of Cedarburg

Financial Statements and
Supplementary Information

December 31, 2025

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Supplementary Information	

INDEPENDENT AUDITORS' REPORT

Independent Auditors' Report

To the Common Council of
City of Cedarburg

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the City of Cedarburg (the City), as of and for the year ended December 31, 2025, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the City as of December 31, 2025 and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards)*. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America; and for the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.

- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.

- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.

- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the required supplementary information, as listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. Our opinions on the basic financial statements are not affected by this missing information.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The supplementary information as listed in the table of contents is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated May 29, 2026 on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

Baker Tilly US, LLP

Milwaukee, Wisconsin
May 29, 2026

BASIC FINANCIAL STATEMENTS

City of Cedarburg

Statement of Net Position
December 31, 2025

	Governmental Activities	Business-Type Activities	Total
Assets and Deferred Outflows of Resources			
Assets			
Cash and investments	$ 19,137,699	$ 16,316,379	$ 35,454,078
Receivables:			
Taxes	15,361,515	-	15,361,515
Accounts and other	1,612,732	1,942,418	3,555,150
Interest	-	59,477	59,477
Leases	6,212,546	-	6,212,546
Internal balances	505,985	(505,985)	-
Materials and supplies	10,237	768,006	778,243
Prepaid items	240,252	63,147	303,399
Restricted assets:			
Cash and investments	-	5,024,480	5,024,480
Other assets	-	78,062	78,062
Capital assets:			
Land	8,910,813	2,263,218	11,174,031
Construction in progress	913,453	22,126	935,579
Other capital assets, net of depreciation	58,140,325	57,529,293	115,669,618
Lease assets, net of amortization	310,949	-	310,949
Total assets	111,356,506	83,560,621	194,917,127
Deferred Outflows of Resources			
Pension related items	3,481,257	1,628,906	5,110,163
Total deferred outflows of resources	3,481,257	1,628,906	5,110,163
Liabilities, Deferred Inflows of Resources and Net Position			
Liabilities			
Accounts payable and accrued liabilities	1,181,071	1,006,060	2,187,131
Deposits	35,897	50,749	86,646
Due to other governments	5,226	-	5,226
Accrued interest payable	180,923	13,109	194,032
Unearned revenue	59,163	-	59,163
Noncurrent liabilities:			
Due within one year	1,867,646	204,624	2,072,270
Due in more than one year	25,587,534	1,316,453	26,903,987
Total liabilities	28,917,460	2,590,995	31,508,455
Deferred Inflows of Resources			
Unearned revenue	21,496,157	-	21,496,157
Pension related items	1,714,530	815,490	2,530,020
Total deferred inflows of resources	23,210,687	815,490	24,026,177
Net Position			
Net investment in capital assets	57,209,415	59,181,972	116,170,923
Restricted	4,235,243	5,024,480	9,259,723
Unrestricted	1,264,958	17,576,590	19,062,012
Total net position	$ 62,709,616	$ 81,783,042	$ 144,492,658

See notes to financial statements

City of Cedarburg

Statement of Activities
Year Ended December 31, 2025

	Expenses	Program Revenues: Charges for Services	Program Revenues: Operating Grants and Contributions	Program Revenues: Capital Grants and Contributions	Net (Expenses) Revenues and Changes in Net Position: Governmental Activities	Net (Expenses) Revenues and Changes in Net Position: Business-Type Activities	Net (Expenses) Revenues and Changes in Net Position: Total
Functions/Programs							
Governmental activities:							
General government	$ 2,203,729	$ 531,010	$ 269,232	$ -	$ (1,403,487)	$ -	$ (1,403,487)
Public safety	6,921,356	1,642,253	338,871	-	(4,940,232)	-	(4,940,232)
Public works	6,001,423	1,041,931	797,178	-	(4,162,314)	-	(4,162,314)
Health and human services	58,923	-	-	-	(58,923)	-	(58,923)
Culture, recreation and education	3,647,515	1,046,736	332,770	-	(2,268,009)	-	(2,268,009)
Conservation and development	767,662	-	-	-	(767,662)	-	(767,662)
Interest and fiscal charges	719,064	-	-	-	(719,064)	-	(719,064)
Total governmental activities	20,319,672	4,261,930	1,738,051	-	(14,319,691)	-	(14,319,691)
Business-type activities:							
Light and water utility	14,475,130	16,175,978	-	238,830	-	1,939,678	1,939,678
Sewer utility	3,397,936	4,696,552	-	-	-	1,298,616	1,298,616
Total business-type activities	17,873,066	20,872,530	-	238,830	-	3,238,294	3,238,294
Total	$ 38,192,738	$ 25,134,460	$ 1,738,051	$ 238,830	(14,319,691)	3,238,294	(11,081,397)
General Revenues							
Taxes:							
Property taxes, levied for general purposes					7,358,340	-	7,358,340
Property taxes, levied for debt service					947,067	-	947,067
Property taxes, levied for capital projects					2,218,930	-	2,218,930
Property taxes, levied for TIF purposes					891,459	-	891,459
Property taxes, levied for library					794,550	-	794,550
Property taxes, levied for rescue purposes					1,829,273	-	1,829,273
Property taxes, levied for other purposes					69,216	-	69,216
Other taxes					126,888	-	126,888
Intergovernmental revenues not restricted to specific programs					923,508	-	923,508
Investment income					920,161	748,914	1,669,075
Gain on disposal of assets					224,854	-	224,854
Miscellaneous					536,963	(25,059)	511,904
Total general revenues					16,841,209	723,855	17,565,064
Transfers					861,128	(861,128)	-
Change in net position					3,382,646	3,101,021	6,483,667
Net Position, Beginning					59,326,970	78,682,021	138,008,991
Net Position, Ending					$ 62,709,616	$ 81,783,042	$ 144,492,658

See notes to financial statements

City of Cedarburg

Balance Sheet -
Governmental Funds
December 31, 2025

	General Fund	Special Revenue Fund: Rescue/EMS Fund	Capital Project Funds: Capital Improvements Fund	Capital Project Funds: TIF District No. 7	Debt Service Fund	Nonmajor Governmental Funds	Total Governmental Funds
Assets							
Cash and investments	$ 4,449,779	$ 2,261,832	$ 6,970,650	$ 720,666	$ 229,429	$ 3,183,387	$ 17,815,743
Receivables:							
Taxes	7,701,747	1,829,273	1,884,870	955,434	1,546,423	1,443,768	15,361,515
Accounts	57,379	100,733	7,249	-	-	1,447,371	1,612,732
Leases	5,711,796	-	-	-	-	500,750	6,212,546
Due from other funds	548,178	-	-	-	-	18,652	566,830
Materials and supplies	10,237	-	-	-	-	-	10,237
Prepaid expenditures	164,476	-	75,776	-	-	-	240,252
Advances to other funds	1,085,989	-	-	-	-	220,464	1,306,453
Total assets	$ 19,729,581	$ 4,191,838	$ 8,938,545	$ 1,676,100	$ 1,775,852	$ 6,814,392	$ 43,126,308
Liabilities, Deferred Inflows of Resources and Fund Balances							
Liabilities							
Accounts payable	$ 233,890	$ 153,094	$ 99,136	$ -	$ -	$ 106,747	$ 592,867
Accrued liabilities	328,971	38,631	-	-	-	24,437	392,039
Deposits	35,897	-	-	-	-	-	35,897
Due to other funds	6,257	-	288	-	-	267,930	274,475
Due to other governments	5,226	-	-	-	-	-	5,226
Unearned revenue	59,163	-	-	-	-	-	59,163
Advance from other funds	-	-	-	-	-	1,085,989	1,085,989
Total liabilities	669,404	191,725	99,424	-	-	1,485,103	2,445,656
Deferred Inflows of Resources							
Unavailable revenues	50,691	-	-	-	-	1,401,005	1,451,696
Unearned revenues	13,335,639	1,829,273	1,884,870	955,434	1,546,423	1,944,518	21,496,157
Total deferred inflows of resources	13,386,330	1,829,273	1,884,870	955,434	1,546,423	3,345,523	22,947,853
Fund Balances							
Nonspendable	1,260,702	-	75,776	-	-	-	1,336,478
Restricted	-	-	4,324,977	720,666	229,429	2,564,853	7,839,925
Committed	-	2,170,840	-	-	-	769,625	2,940,465
Assigned	639,000	-	2,553,498	-	-	-	3,192,498
Unassigned (deficit)	3,774,145	-	-	-	-	(1,350,712)	2,423,433
Total fund balances	5,673,847	2,170,840	6,954,251	720,666	229,429	1,983,766	17,732,799
Total liabilities, deferred inflows of resources and fund balances	$ 19,729,581	$ 4,191,838	$ 8,938,545	$ 1,676,100	$ 1,775,852	$ 6,814,392	$ 43,126,308

See notes to financial statements

Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Position
December 31, 2025

Total Fund Balances, Governmental Funds	$	17,732,799
Amounts reported for Governmental Activities in the Statement of Net Position are different because:		
Capital assets used in governmental funds are not financial resources and therefore are not reported in the funds		
Land		8,910,813
Construction in progress		913,453
Other capital assets, net of depreciation		58,140,325
Lease assets, net of amortization		310,949
The net pension liability does not related to current financial resources and is not reported in the governmental funds.		(641,538)
Some receivables that are not currently available are reported as unavailable revenues in the fund financial statements but are recognized as revenue when earned in the government-wide statements.		1,451,696
Internal service funds are used by the City to charge the cost of insurance to individual funds. The assets and liabilities of the internal service funds are included in Governmental Activities in the Statement of Net Position.		1,118,956
Deferred outflows of resources related to pensions do not relate to current financial resources and are not reported in the governmental funds.		3,481,257
Deferred inflows of resources related to pensions do not relate to current financial resources and are not reported in the governmental funds.		(1,714,530)
Some liabilities, including long-term debt, are not due and payable in the current period and therefore, are not reported in the funds.		
Bonds, leases, notes payable and unamortized premium/(discount)		(25,623,140)
Compensated absences		(478,621)
Pollution remediation liability		(711,880)
Accrued interest		(180,923)
Net Position of Governmental Activities	$	62,709,616

See notes to financial statements

Statement of Revenues, Expenditures and Changes in Fund Balances -
Governmental Funds
Year Ended December 31, 2025

		Special Revenue Fund	Capital Project Funds				
	General Fund	Rescue/EMS Fund	Capital Improvements Fund	TIF District No. 7	Debt Service Fund	Nonmajor Governmental Funds	Total Governmental Funds
Revenues							
Taxes	$ 7,358,340	$ 1,829,273	$ 2,218,930	$ 315,469	$ 947,067	$ 1,566,644	$ 14,235,723
Special assessments	-	-	176,139	-	-	-	176,139
Intergovernmental	1,573,293	320,012	-	-	-	405,234	2,298,539
Licenses and permits	456,518	38,356	-	-	-	-	494,874
Fines, forfeitures and penalties	36,045	-	-	-	-	11,895	47,940
Public charges for services	180,770	594,274	-	-	-	992,693	1,767,737
Intergovernmental charges for services	90,855	536,623	-	-	60,832	-	688,310
Investment income	426,253	81,596	153,242	26,625	2,143	115,487	805,346
Miscellaneous	261,821	14,268	14,107	-	-	479,544	769,740
Total revenues	10,383,895	3,414,402	2,562,418	342,094	1,010,042	3,571,497	21,284,348
Expenditures							
Current:							
General government	1,498,083	-	-	-	-	-	1,498,083
Public safety	4,382,331	1,959,234	-	-	-	67,402	6,408,967
Public works	2,974,548	-	-	-	-	-	2,974,548
Health and human services	-	-	-	-	-	58,923	58,923
Culture, recreation and education	1,279,945	-	-	-	-	1,915,392	3,195,337
Conservation and development	1,547	-	-	216,994	-	550,965	769,506
Capital outlay	206,362	30,701	3,154,837	47,218	-	1,260,652	4,699,770
Debt service:							
Principal	-	-	111,188	-	1,434,248	913,266	2,458,702
Interest and fees	-	-	59,492	105,899	227,414	257,551	650,356
Total expenditures	10,342,816	1,989,935	3,325,517	370,111	1,661,662	5,024,151	22,714,192
Excess (deficiency) of revenues over expenditures	41,079	1,424,467	(763,099)	(28,017)	(651,620)	(1,452,654)	(1,429,844)
Other Financing Sources (Uses)							
Transfers in	901,129	-	479,000	-	229,198	1,631,659	3,240,986
Transfers out	-	(1,300,003)	(714,024)	-	(245,534)	(120,297)	(2,379,858)
Debt issued	-	-	6,200,325	-	-	1,009,795	7,210,120
Proceeds from lease	-	-	134,775	-	-	-	134,775
Proceeds from sale of capital assets	-	40	32,511	-	-	192,343	224,894
Total other financing sources (uses)	901,129	(1,299,963)	6,132,587	-	(16,336)	2,713,500	8,430,917
Net change in fund balances	942,208	124,504	5,369,488	(28,017)	(667,956)	1,260,846	7,001,073
Fund Balances, Beginning	4,731,639	2,046,336	1,584,763	748,683	897,385	722,920	10,731,726
Fund Balances, Ending	$ 5,673,847	$ 2,170,840	$ 6,954,251	$ 720,666	$ 229,429	$ 1,983,766	$ 17,732,799

See notes to financial statements

City of Cedarburg

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities
Year Ended December 31, 2025

Net Change in Fund Balances, Total Governmental Funds	$ 7,001,073
Amounts reported for Governmental Activities in the Statement of Activities are different because:	
Governmental funds report capital outlays as expenditures. However in the Statement of Net Position, the cost of these assets is capitalized and they are depreciated over their estimated useful lives and reported as depreciation expense in the Statement of Activities.	
Capital outlay is reported as an expenditure in the fund financial statements, but is capitalized in the government-wide statements	4,699,770
Some items reported as outlay were not capitalized	(1,677,098)
Some items reported as operating expenditures in the fund financial statements but are capitalized in the government-wide statements	17,532
Depreciation and amortization is reported in the government-wide statements	(2,489,582)
Debt issued provides current financial resources to governmental funds, but issuing debt increases long-term liabilities in the Statement of Net Position. Repayment of debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position.	
Debt issued	(7,210,120)
Proceeds from lease	(134,775)
Principal repaid	2,458,702
Some expenses in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds.	
Compensated absences	198
Accrued interest on debt	52
Pollution remediation liability	(18,562)
Net pension liability	(77,913)
Deferred outflows of resources related to pensions	(1,290,653)
Deferred inflows of resources related to pensions	1,159,197
Governmental funds report debt premiums and discounts as other financing sources (uses) or expenditures. However, in the Statement of Net Position, these are reported as additions or deductions from long-term debt. These are allocated over the period the debt is outstanding in the Statement of Activities and are reported as interest expense.	
Amortization of debt premiums and discounts	42,435
Receivables not currently available are reported as revenue when collected or currently available in the fund financial statements but are recognized as revenue when earned in the government-wide financial statements.	852,551
Internal service funds are used by the City to charge the cost of insurance to individual funds. The net revenue of the internal service fund is reported in the governmental activities.	49,839
Change in Net Position of Governmental Activities	$ 3,382,646

See notes to financial statements

Statement of Net Position -
Proprietary Funds
December 31, 2025

	Business-Type Activities - Enterprise Funds			Governmental Activities
	Light and Water Utility	Sewer Utility	Total	Internal Service Fund - Risk Management
Assets and Deferred Outflows of Resources				
Current Assets				
Cash and investments	$ 5,808,381	$ 7,157,696	$ 12,966,077	$ 1,321,956
Receivables:				
Accounts	1,756,541	-	1,756,541	-
Other	185,877	-	185,877	-
Interest	59,477	-	59,477	-
Due from other funds	246,650	374,489	621,139	-
Materials and supplies	768,006	-	768,006	-
Prepaid items	63,147	-	63,147	-
Total current assets	8,888,079	7,532,185	16,420,264	1,321,956
Noncurrent Assets				
Restricted assets, cash and investments	-	5,024,480	5,024,480	-
Preliminary survey and investigation	35,890	-	35,890	-
Designated investments	3,279,366	-	3,279,366	-
Liability insurance reserve account	70,936	-	70,936	-
Nonutility property	42,172	-	42,172	-
Capital assets:				
Land	393,560	1,869,658	2,263,218	-
Construction in progress	22,126	-	22,126	-
Property, plant and equipment	74,442,751	42,600,776	117,043,527	-
Less accumulated depreciation	(26,940,140)	(32,574,094)	(59,514,234)	-
Total noncurrent assets	51,346,661	16,920,820	68,267,481	-
Total assets	60,234,740	24,453,005	84,687,745	1,321,956
Deferred Outflows of Resources				
Pension related items	1,208,163	420,743	1,628,906	-

See notes to financial statements

	Business-Type Activities - Enterprise Funds			Governmental Activities
	Light and Water Utility	Sewer Utility	Total	Internal Service Fund - Risk Management
Liabilities, Deferred Inflows of Resources and Net Position				
Current Liabilities				
Accounts payable	$ 289,036	$ 75,440	$ 364,476	$ 6,311
Claims payable	-	-	-	189,855
Accrued payroll	-	22,123	22,123	-
Accrued interest payable	8,267	4,842	13,109	-
Deposits	50,749	-	50,749	-
Due to other funds	886,066	1,942	888,008	6,834
Current portion of general obligation debt	-	50,000	50,000	-
Current portion of compensated absences	141,010	2,316	143,326	-
Current portion of advances	29,996	-	29,996	
Current portion of subscription liability	11,298	-	11,298	-
Other current liability	619,461	-	619,461	-
Total current liabilities	2,035,883	156,663	2,192,546	203,000
Noncurrent Liabilities				
Advances	209,120	-	209,120	-
Compensated absences	444,452	50,074	494,526	-
Customer advances for construction	30,772	-	30,772	-
Subscription liability	11,595	-	11,595	-
Net pension liability	150,528	69,260	219,788	-
General obligation debt	-	559,772	559,772	-
Total noncurrent liabilities	846,467	679,106	1,525,573	-
Total liabilities	2,882,350	835,769	3,718,119	203,000
Deferred Inflows of Resources				
Pension related items	621,438	194,052	815,490	-
Net Position				
Net investment in capital assets	47,895,404	11,286,568	59,181,972	-
Restricted for equipment replacement	-	5,024,480	5,024,480	-
Unrestricted	10,043,711	7,532,879	17,576,590	1,118,956
Total net position	$ 57,939,115	$ 23,843,927	$ 81,783,042	$ 1,118,956

See notes to financial statements

City of Cedarburg

Statement of Revenues, Expenses and Changes in Fund Net Position -
Proprietary Funds
Year Ended December 31, 2025

	Business-Type Activities - Enterprise Funds			Governmental Activities
	Light and Water Utility	**Sewer Utility**	**Total**	**Internal Service Fund - Risk Management**
Operating Revenues				
Charges for services	$ 16,175,978	$ 4,696,552	$ 20,872,530	$ 363,918
Other operating revenues	-	-	-	11,414
Total operating revenues	16,175,978	4,696,552	20,872,530	375,332
Operating Expenses				
Operation and maintenance	12,523,234	1,999,556	14,522,790	429,550
Depreciation	1,947,544	1,385,048	3,332,592	-
Total operating expenses	14,470,778	3,384,604	17,855,382	429,550
Operating income	1,705,200	1,311,948	3,017,148	(54,218)
Nonoperating Revenues (Expenses)				
Investment income	340,968	407,946	748,914	104,057
Interest expense	(4,352)	(13,332)	(17,684)	-
Miscellaneous	(26,912)	1,853	(25,059)	-
Total nonoperating revenues (expense)	309,704	396,467	706,171	104,057
Income before capital contributions and transfers	2,014,904	1,708,415	3,723,319	49,839
Capital Contributions and Transfers				
Capital contribution	238,830	-	238,830	-
Transfers	(861,128)	-	(861,128)	-
Total capital contributions and transfers	(622,298)	-	(622,298)	-
Change in net position	1,392,606	1,708,415	3,101,021	49,839
Net Position, Beginning	56,546,509	22,135,512	78,682,021	1,069,117
Net Position, Ending	$ 57,939,115	$ 23,843,927	$ 81,783,042	$ 1,118,956

See notes to financial statements

Statement of Cash Flows -
Proprietary Funds
Year Ended December 31, 2025

	Business-Type Activities - Enterprise Funds			Governmental Activities
	Light and Water Utility	Sewer Utility	Total	Internal Service Fund - Risk Management
Cash Flows From Operating Activities				
Receipts from customers	$ 15,782,521	$ 4,669,059	$ 20,451,580	$ 375,332
Paid to suppliers for goods and services	(10,620,724)	(1,392,051)	(12,012,775)	(395,005)
Paid to employees for services	(1,639,125)	(680,374)	(2,319,499)	-
Receipts from municipality	302,377	-	302,377	-
Net cash flows from operating activities	3,825,049	2,596,634	6,421,683	(19,673)
Cash Flows From Investing Activities				
Purchase of investment securities	(1,043,691)	(6,851,897)	(7,895,588)	(1,116,253)
Proceeds from sale and maturities of investment securities	1,375,475	5,007,724	6,383,199	1,301,786
Investment income	325,750	407,946	733,696	104,057
Net cash flows from investing activities	657,534	(1,436,227)	(778,693)	289,590
Cash Flows From Noncapital Financing Activities				
Paid to municipality for tax equivalent	(781,708)	-	(781,708)	-
Transfers in (out)	(18,434)	-	(18,434)	-
Net cash flows from noncapital financing activities	(800,142)	-	(800,142)	-
Cash Flows From Capital and Related Financing Activities				
Debt retired	-	(45,000)	(45,000)	-
Interest paid	-	(14,975)	(14,975)	-
Acquisition and construction of capital assets	(3,708,266)	(1,646,785)	(5,355,051)	-
Salvage on retirement of plant	76,480	-	76,480	-
Cost of removal of property retired	(129,876)	70,339	(59,537)	-
Subscription payments	(11,900)	-	(11,900)	-
Capital contributions received	141,216	-	141,216	-
Net cash flows from capital and related financing activities	(3,632,346)	(1,636,421)	(5,268,767)	-
Net change in cash and cash equivalents	50,095	(476,014)	(425,919)	269,917
Cash and Cash Equivalents, Beginning	8,064,897	8,229,874	16,294,771	377,801
Cash and Cash Equivalents, Ending	$ 8,114,992	$ 7,753,860	$ 15,868,852	$ 647,718

See notes to financial statements

	Business-Type Activities - Enterprise Funds			Governmental Activities
	Light and Water Utility	Sewer Utility	Total	Internal Service Fund - Risk Management
Reconciliation of Operating Income (Loss) to Net Cash Flows From Operating Activities				
Operating income (loss)	$ 1,705,200	$ 1,311,948	$ 3,017,148	$ (54,218)
Miscellaneous nonoperating activities	(30,372)	1,856	(28,516)	-
Adjustments to reconcile operating income (loss) to net cash flows from operating activities:				
Depreciation	1,947,544	1,385,048	3,332,592	-
Depreciation charged to clearing accounts	112,424	-	112,424	-
Changes in assets, deferred outflows, liabilities and deferred inflows:				
Accounts receivable	(61,318)	(29,349)	(90,667)	-
Other receivables	65,129	-	65,129	-
Due from other funds	(141,884)	-	(141,884)	-
Prepayments	(15,998)	-	(15,998)	-
Materials and supplies	(16,358)	-	(16,358)	-
Accounts payable	7,598	(40,389)	(32,791)	27,711
Accrued payroll and related benefits	51,824	2,316	54,140	-
Unearned revenues	30,904	-	30,904	-
Due to other funds	120,290	(60,845)	59,445	6,834
Deposits	(2,241)	-	(2,241)	-
Accrued interest on deposit	1,562	-	1,562	-
Pension related deferrals	50,745	22,022	72,767	-
Other current liabilities	-	4,027	4,027	-
Net cash flows from operating activities	$ 3,825,049	$ 2,596,634	$ 6,421,683	$ (19,673)
Reconciliation of Cash and Cash Equivalents to the Statement of Net Position, Proprietary Funds				
Current, cash and investments, unrestricted	$ 5,808,381	$ 7,157,696	$ 12,966,077	$ 1,321,956
Noncurrent, cash and investments, restricted	-	5,024,480	5,024,480	-
Noncurrent, cash and investments, designated	3,350,302	-	3,350,302	-
Noncash equivalents	(1,043,691)	(4,428,316)	(5,472,007)	(674,238)
Cash and cash equivalents	$ 8,114,992	$ 7,753,860	$ 15,868,852	$ 647,718
Noncash Capital and Related Financing Activities				
Developer financed additions to utility plant	$ 120,494	$ -		$ -
Additional subscription assets/liabilities	$ 5,412	$ -		$ -

See notes to financial statements

Statement of Fiduciary Net Position -
Custodial Fund
December 31, 2025

	Custodial Fund Tax Collection Fund
Assets	
Cash and investments	$ 19,454,687
Taxes receivable	521,042
Total assets	19,975,729
Liabilities	
Due to other governments	19,975,729
Net Position	
Total net position	$ -

See notes to financial statements

Statement of Changes in Fiduciary Net Position - Custodial Fund
Year Ended December 31, 2025

	Custodial Fund Tax Collection Fund
Additions	
Tax collections	$ 14,436,814
Deductions	
Payments to overlying districts	(14,436,814)
Change in net position	-
Net Position, Beginning	-
Net Position, Ending	$ -

See notes to financial statements

1. Summary of Significant Accounting Policies

The accounting policies of the City of Cedarburg, Wisconsin (the City) conform to accounting principles generally accepted in the United States of America as applicable to governmental units. The accepted standard-setting body for establishing governmental accounting and financial reporting principles is the Governmental Accounting Standards Board (GASB).

Reporting Entity

This report includes all of the funds of the City. The reporting entity for the City consists of the primary government and its component units. Component units are legally separate organizations for which the primary government is financially accountable or other organizations for which the nature and significance of their relationship with the primary government are such that their exclusion would cause the reporting entity's financial statements to be misleading. The primary government is financially accountable if (1) it appoints a voting majority of the organization's governing body and it is able to impose its will on that organization, (2) it appoints a voting majority of the organization's governing body and there is a potential for the organization to provide specific financial benefits to or impose specific financial burdens on, the primary government, (3) the organization is fiscally dependent on and there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the primary government. Certain legally separate, tax exempt organizations should also be reported as a component unit if all of the following criteria are met: (1) the economic resources received or held by the separate organization are entirely or almost entirely for the direct benefit of the primary government, its component units or its constituents; (2) the primary government or its component units, is entitled to, or has the ability to access, a majority of the economic resources received or held by the separate organization; and (3) the economic resources received or held by an individual organization that the primary government, or its component units, is entitled to, or has the ability to otherwise access, are significant to the primary government.

Component units are reported using one of three methods, discrete presentation, blended or fiduciary. Generally, component units should be discretely presented in a separate column in the financial statements. A component unit should be reported as part of the primary government using the blending method if it meets any one of the following criteria: (1) the primary government and the component unit have substantively the same governing body and a financial benefit or burden relationship exists, (2) the primary government and the component unit have substantively the same governing body and management of the primary government has operational responsibility for the component unit, (3) the component unit serves or benefits, exclusively or almost exclusively, the primary government rather than its citizens or (4) the total debt of the component unit will be paid entirely or almost entirely from resources of the primary government.

Discretely Presented Component Unit

Community Development Authority of the City

The government-wide financial statements include the Community Development Authority of the City (CDA) as a component unit. The CDA is a legally separate organization. The board of the CDA is appointed by the Mayor and confirmed by the Common Council. Wisconsin Statutes provide for circumstances whereby the City can impose its will on the CDA, and also create a potential financial benefit to or burden on the City. The Community Development Authority of the City is part of the reporting entity of the City of Cedarburg. However, the CDA had no financial transactions during 2025 which are material to these financial statements. Also, the CDA does not own any assets nor is it liable for any debt. Therefore, no financial statements are presented in this report. The CDA does not issue separate financial statements.

Government-Wide and Fund Financial Statements

Government-Wide Financial Statements

The statement of net position and statement of activities display information about the reporting government as a whole. They include all funds of the reporting entity except for fiduciary funds. The statements distinguish between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues and other nonexchange revenues. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. The City does not allocate indirect expenses to functions in the statement of activities. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not included among program revenues are reported as general revenues. Internally dedicated resources are reported as general revenues rather than as program revenues.

Fund Financial Statements

Financial statements of the City are organized into funds, each of which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts, which constitute its assets, deferred outflows of resources, liabilities, deferred inflows of resources, net position/fund balance, revenues and expenditures/expenses.

Funds are organized as major funds or nonmajor funds within the governmental and proprietary statements. An emphasis is placed on major funds within the governmental and proprietary categories. A fund is considered major if it is the primary operating fund of the City or meets the following criteria:

a. Total assets/deferred outflows of resources, liabilities/deferred inflows of resources, revenues or expenditures/expenses of that individual governmental or enterprise fund are at least 10% of the corresponding total for all funds of that category or type, and

b. The same element of the individual governmental or enterprise fund that met the 10% test is at least 5% of the corresponding total for all governmental and enterprise funds combined.

c. In addition, any other governmental or enterprise fund that the City believes is particularly important to financial statement users may be reported as a major fund.

Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

The City reports the following major governmental funds:

General Fund

General Fund accounts for the City's primary operating activities. It is used to account for and report all financial resources except those accounted for and reported in another fund.

Special Revenue Fund

Rescue/EMS Special Revenue Fund is used to account for and report grants and local revenues legally restricted or committed to supporting expenditures for the rescue/EMS program.

Debt Service Fund

Debt Service Fund is used to account for and report financial resources that are restricted, committed or assigned to expenditure for the payment of general long-term debt principal, interest and related costs, other than TID or enterprise debt.

Capital Projects Funds

Capital Improvements Fund is used to account for and report financial resources that are restricted, committed or assigned to expenditures for capital outlays, including the acquisition or construction of capital facilities and other capital assets.

Tax Incremental Financing (TIF) District No. 7 Capital Projects Fund is used to account for and report financial resources that are restricted, committed or assigned to expenditures outlined in the TIF project plan.

Enterprise Funds

The City reports the following major enterprise funds:

Light and Water Utility accounts for operations of the electrical and water system.

Sewer Utility accounts for operations of the sewer system.

The City reports the following nonmajor governmental funds:

Special Revenue Funds

Special Revenue Funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditures for specified purposes (other than debt service or capital projects).

Cemetery
Recreation Programs
Public Safety Impact Fee
American Rescue Plan
Park Impact Fee
Room Tax
Library
Donations
Swimming Pool
FD & EMS Referendum Fund

Capital Projects Funds

Capital Projects Funds are used to account for and report financial resources that are restricted, committed or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets.

Tax Incremental Finance (TIF) District No. 3
Tax Incremental Finance (TIF) District No. 5
Lead Service Public
Tax Incremental Finance (TIF) District No. 4
Tax Incremental Finance (TIF) District No. 6
Lead Service Private

In addition, the City reports the following fund types:

Internal Service Fund

Internal Service Fund is used to account for and report the financing of goods or services provided by one department or agency to other departments or agencies of the City, or to other governmental units, on a cost-reimbursement basis.

Risk Management

Custodial Fund

Custodial Fund is used to account for and report assets controlled by the City and the assets are for the benefit of individuals, private organizations and/or other governmental units.

Tax Collection Fund

Measurement Focus, Basis of Accounting and Financial Statement Presentation

Government-Wide Financial Statements

The government-wide statement of net position and statement of activities are reported using the economic resources measurement focus and the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability is incurred or economic asset used. Revenues, expenses, gains, losses, assets and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Property taxes are recognized as revenues in the year for which they are levied. Taxes receivable for the following year are recorded as receivables and deferred inflows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider are met. Special assessments are recorded as revenue when earned. Unbilled receivables are recorded as revenues when services are provided.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the City's light and water and sewer utilities and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Fund Financial Statements

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recorded when they are both measurable and available. Available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures are recorded when the related fund liability is incurred, except for unmatured interest on long-term debt, claims, judgments, compensated absences and pension expenditures, which are recorded as a fund liability when expected to be paid with expendable available financial resources.

Property taxes are recorded in the year levied as receivables and deferred inflows. They are recognized as revenues in the succeeding year when services financed by the levy are being provided.

Intergovernmental aids and grants are recognized as revenues in the period the City is entitled to the resources and the amounts are available. Amounts owed to the City which are not available are recorded as receivables and unavailable revenues. Amounts received before eligibility requirements (excluding time requirements) are met are recorded as liabilities. Amounts received in advance of meeting time requirements are recorded as deferred inflows.

Special assessments are recorded as revenues when they become measurable and available as current assets. Annual installments due in future years are reflected as receivables and unavailable revenues. At December 31, 2025, there were $466,207 and $187,045 of City and Sewer Utility, respectively, unrecorded anticipated future assessments which are not recorded as receivables because collection is subject to certain events occurring in the future. No formal repayment schedule has been established.

Revenues susceptible to accrual include property taxes, miscellaneous taxes, public charges for services, special assessments and interest. Other general revenues such as fines and forfeitures, inspection fees, recreation fees and miscellaneous revenues are recognized when received in cash or when measurable and available under the criteria described above.

Proprietary and Fiduciary Funds

Proprietary and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as described previously in this note.

The proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Light and Water and Sewer Utilities are charges to customers for sales and services. Special assessments are recorded as receivables and contribution revenue when levied. Operating expenses for proprietary funds include the cost of sales and services, administrative expenses and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

All Financial Statements

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows of resources, liabilities and deferred inflows of resources and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Net Position or Equity

Deposits and Investments

For purposes of the statement of cash flows, the City considers all highly liquid investments with an initial maturity of three months or less when acquired to be cash equivalents.

Investment of City funds is restricted by Wisconsin state statutes. Available investments are limited to:

a. Time deposits in any credit union, bank, savings bank or trust company.

b. Bonds or securities of any county, city, drainage district, technical college district, village, town or school district of the state. Also, bonds issued by a local exposition district, a local professional baseball park district, a local professional football stadium district, a local cultural arts district, the University of Wisconsin Hospitals and Clinics Authority or the Wisconsin Aerospace Authority.

c. Bonds or securities issued or guaranteed by the federal government.

d. The local government investment pool.

e. Any security maturing in seven years or less and having the highest or second highest rating category of a nationally recognized rating agency.

f. Securities of an open-end management investment company or investment trust, subject to various conditions and investment options.

g. Repurchase agreements with public depositories, with certain conditions.

The City has adopted an investment policy. That policy follows the state statute for allowable investments. The policy addresses custodial credit risk by stating that deposits shall not exceed federal and/or state insurance coverage unless a) they are collateralized by 110% of the investment in federal government backed securities, state permissible debt obligations carrying a credit rating of AA or higher through a nationally recognized credit rating provider, or with b) a Federal Home Loan Bank of Chicago letter of credit listing the City as a beneficiary at a rate of 110% of the investments; or c) collateralization has been waived by the Common Council.

Investments are stated at fair value, which is the amount at which an investment could be exchanged in a current transaction between willing parties. Fair values are based on methods and inputs as outlined in Note 3. No investments are reported at amortized cost. Adjustments necessary to record investments at fair value are recorded in the operating statement as increases or decreases in investment income. Investment income on commingled investments of municipal accounting funds is allocated based on average balances. The difference between the bank statement balance and carrying value is due to outstanding checks and/or deposits in transit.

The Wisconsin Local Government Investment Pool (LGIP) is part of the State Investment Fund (SIF) and is managed by the State of Wisconsin Investment Board. The SIF is not registered with the Securities and Exchange Commission, but operates under the statutory authority of Wisconsin Chapter 25. The SIF reports the fair value of its underlying assets annually. Participants in the LGIP have the right to withdraw their funds in total on one day's notice. At December 31, 2025, the fair value of the City's share of the LGIP's assets was substantially equal to the amount as reported in these statements.

See Note 3 for further information.

Receivables

Property taxes are levied in December on the assessed value as of the prior January 1. In addition to property taxes for the City, taxes are collected for and remitted to the state and county governments as well as the local school districts and technical college district. Taxes for all state and local governmental units billed in the current year for the succeeding year are reflected as receivables and due to other taxing units on the accompanying statement of fiduciary net position.

Property tax calendar - 2025 tax roll:

Lien date and levy date	December 2025
Tax bills mailed	December 2025
Payment in full, or	January 31, 2026
First installment due	January 31, 2026
Second installment due	July 31, 2026
Tax sale - 2025 delinquent real estate taxes	October 2028

Delinquent real estate taxes as of July 31 are paid in full by the County, which assumes the collection thereof. No provision for uncollectible accounts receivable has been made for the light and water and sewer utilities because they have the right by law to place substantially all delinquent bills on the tax roll and other delinquent bills are generally not significant.

During the course of operations, transactions occur between individual funds that may result in amounts owed between funds. Short-term interfund loans are reported as "due to and from other funds." Long-term interfund loans (noncurrent portion) are reported as "advances from and to other funds." Interfund receivables and payables between funds within governmental activities are eliminated in the statement of net position. Any residual balances outstanding between the governmental activities and business-type activities are reported in the governmental-wide financial statements as internal balances.

In the governmental fund financial statements, advances to other funds are offset equally by a nonspendable fund balance account which indicates that they do not constitute expendable available financial resources and, therefore, are not available for appropriation or by a restricted fund balance account, if the funds will ultimately be restricted when the advance is repaid.

The City has received state grant funds for economic development loan programs to various businesses and individuals. The City records a loan receivable when the loan has been made and funds have been disbursed. The amount recorded as economic development loans receivable has not been reduced by an allowance for uncollectible accounts.

It is the City's policy to record unavailable revenue for the net amount of the receivable balance. As loans are repaid, revenue is recognized. When new loans are made from the repayments, expenditures are recorded. Interest received from loan repayments is recognized as revenue when received in cash. Any unspent loan repayments at year end are presented as restricted fund balance in the fund financial statements.

Inventories and Prepaid Items

Governmental fund inventories, if material, are recorded at cost based on the FIFO method using the purchases method of accounting. Proprietary fund inventories are generally used for construction and/or for operation and maintenance work. They are not for resale. They are valued at cost based on weighted average and charged to construction and/or operation and maintenance expense when used.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements. The cost of prepaid items is recorded as expenditures/expenses when consumed rather than when purchased.

Restricted Assets

Mandatory segregations of assets are presented as restricted assets. Such segregations are required by bond agreements and other external parties. Current liabilities payable from these restricted assets are so classified. The excess of restricted assets over current liabilities payable from restricted assets will be used first for retirement of related long-term debt. The remainder, if generated from earnings, is shown as restricted net position.

Capital Assets

Government-Wide Financial Statements

Capital assets, which include property, plant and equipment (including right-to-use lease assets), are reported in the government-wide financial statements. Capital assets are defined by the government as assets with an initial cost of more than $5,000 general capital assets and $500 for infrastructure assets and an estimated useful life in excess of one year. All capital assets are valued at historical cost or estimated historical cost if actual amounts are unavailable. Donated capital assets are recorded at their estimated acquisition value at the date of donation.

Additions to and replacements of capital assets of business-type activities are recorded at original cost, which includes material, labor and overhead. The cost of renewals and betterments relating to retirement units is added to plant accounts. The cost of property replaced, retired or otherwise disposed of, is deducted from plant accounts and, generally, together with removal costs less salvage, is charged to accumulated depreciation.

Depreciation of all exhaustible capital assets is recorded as an allocated expense in the statement of activities, with accumulated depreciation reflected in the statement of net position. Depreciation is provided over the assets' estimated useful lives using the straight-line method. The range of estimated useful lives by type of asset is as follows:

Buildings	25-99	Years
Land improvements	15	Years
Equipment	7-15	Years
Computer equipment	5-10	Years
Infrastructure, traffic signals	15	Years
Infrastructure, all other	60	Years
Vehicles	4-10	Years
Electric plant in service	5-40	Years
Water plant in service	4-77	Years
Sewer plant in service	10-80	Years

Lease assets are typically amortized over the lease term.

Fund Financial Statements

In the fund financial statements, capital assets used in governmental fund operations are accounted for as capital outlay expenditures of the governmental fund upon acquisition. Capital assets used in proprietary fund operations are accounted for the same way as in the government-wide statements.

Other Assets

Designated Investments - the Light and Water Commission has internally designated $3,279,366 of cash and investments for future construction projects and monthly operating reserves.

Commitment to Community - the Light and Water Utility charges fees to all customers as required by the 1999 Energy Reliability Act and 2006 Act 141. Revenues generated from the fees are used to fund energy conservation and low-income energy assistance (Commitment to Community) programs. The Utility is acting as an agent administering the program so net collections and expenses associated with the program are recorded as a current liability or asset on the statement of net position.

Preliminary Survey and Investigation - the balance represents initial project engineering costs related to utility plant construction. The balance will be capitalized upon commencement of the project.

Nonutility Property - the Light and Water Utility in 2006, 2008 and 2015 transferred infrastructure and land no longer in utility use; specifically, the SW, Layton and Lincoln Substations land, building and equipment and land from a well on Fair Street that was abandoned long ago. These assets, excluding land, are fully depreciated at December 31, 2023. Costs to construct a fitness area and the cost of fitness equipment and flooring was recorded as nonutility property in 2011. Costs were partially offset in 2011 and will continue to be so in future years through fees collected from users of the fitness room. During 2019, land was moved to utility property for a new substation.

Deferred Outflows of Resources

A deferred outflow of resources represents a consumption of net assets that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until that future time.

Compensated Absences

Under terms of employment, employees are granted sick leave and vacations in varying amounts. Sick leave is earned at a rate of ten (10) hours per month for all regular full-time employees, including police officers, for an annual total of 120 hours. Fire Department Shift Workers (FDSW) earn 14 hours per month, for an annual total of 168 hours. Upon death, the employee or their estate shall be paid, at the current wage rate, 50% of the accumulated unused sick leave pay benefits. Upon retirement, 50% plus the FICA percentage of unused sick leave will be paid to the employee. Sick leave pay earned and not taken is cumulative. All employees who have reached the maximum allotment of 120 sick days (168 days for FDSW) shall be compensated 30% of any sick days accumulated over the maximum. This compensation shall be paid on the first check of the following year at the previous year’s rate. At December 31, 2025, 50% of the accumulated sick leave pay benefits estimated to be paid out for all employees is recorded as a liability in the government-wide financial statements.

Vacation and sick leave pay is accrued in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements, and are payable with expendable resources. Employees earn vacation in varying amounts based on length of service. Generally, City employees are not allowed to accumulate vacation pay. Light and Water Utility employees are allowed to accumulate unused vacation pay, which is recorded as an expense of the Light and Water Utility Enterprise Fund when earned.

Payments for vacation and sick leave will be made at rates in effect when the benefits are used. Accumulated vacation and sick leave liabilities at December 31, 2025, are determined on the basis of current salary rates and include salary related payments.

Long-Term Obligations

All long-term obligations to be repaid from governmental and business-type resources are reported as liabilities in the government-wide statements. The long-term obligations consist primarily of notes and bonds payable, accrued compensated absences and pollution remediation liability.

Long-term obligations for governmental funds are not reported as liabilities in the fund financial statements. The face value of debts (plus any premiums) are reported as other financing sources and payments of principal and interest are reported as expenditures. The accounting in proprietary funds is the same as it is in the government-wide statements.

Leases

The City is a lessor because it leases capital assets to other entities. As a lessor, the City reports a lease receivable and corresponding deferred inflow of resources in both the fund financial statements and government-wide financial statements. The City continues to report and depreciate the capital assets being leased as capital assets of the primary government.

The City is a lessee because it leases capital assets from other entities. As a lessee, the City reports a lease liability and an intangible right-to-use capital asset (known as the lease asset) on the government-wide financial statements and proprietary fund statements. In the governmental fund financial statements, the City recognizes lease proceeds and capital outlay at initiation of the lease, and the outflow of resources for the lease liability as a debt service payment.

Subscription-Based Information Technology Arrangements

The City reports a subscription liability and an intangible right-to-use capital asset (known as the subscription asset) on the government-wide financial statements and proprietary fund statements. In the governmental fund financial statements, the City recognizes subscription proceeds and capital outlay at initiation of the subscription, and the outflow of resources for the subscription liability as a debt service payment.

Deferred Inflows of Resources

A deferred inflow of resources represents an acquisition of net assets that applies to a future period and therefore will not be recognized as an inflow of resources (revenue) until that future time.

Equity Classifications

Government-Wide Statements

Equity is classified as net position and displayed in three components:

a. **Net Investment in Capital Assets** - Consists of capital assets including restricted capital assets, net of accumulated depreciation/amortization and reduced by the outstanding balances (excluding unspent debt proceeds) of any bonds, mortgages, notes or other borrowings that are attributable to the acquisition, construction or improvement of those assets.

b. **Restricted Net Position** - Consists of net position with constraints placed on their use either by 1) external groups such as creditors, grantors, contributors or laws or regulations of other governments or, 2) law through constitutional provisions or enabling legislation.

c. **Unrestricted Net Position** - All other net positions that do not meet the definitions of "restricted" or "net investment in capital assets."

The net position section includes an adjustment for capital assets owned by the business-type activities column, but financed by the debt of the governmental activities column. The amount is a reduction of "net investment in capital assets" and an increase in "unrestricted" net position, shown only in the total column. A reconciliation of this adjustment is as follows:

	Governmental Activities	Business-Type Activities	Adjustment	Total
Net investment in capital assets	$ 57,209,415	$ 59,181,972	$ (220,464)	$ 116,170,923
Unrestricted	1,824,164	17,576,590	220,464	19,621,218

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed.

Fund Statements

Governmental fund balances are displayed as follows:

a. **Nonspendable** - Includes fund balance amounts that cannot be spent either because they are not in spendable form or because legal or contractual requirements require them to be maintained intact.

b. **Restricted** - Consists of fund balances with constraints placed on their use either by 1) external groups such as creditors, grantors, contributors or laws or regulations of other governments or 2) law through constitutional provisions or enabling legislation.

c. **Committed** - Includes fund balance amounts that are constrained for specific purposes that are internally imposed by the government through formal action of the highest level of decision making authority. Fund balance amounts are committed through a formal action (resolution) of the Common Council. This formal action must occur prior to the end of the reporting period, but the amount of the commitment, which will be subject to the constraints, may be determined in the subsequent period. Any changes to the constraints imposed require the same formal action of the Common Council that originally created the commitment.

d. **Assigned** - Includes spendable fund balance amounts that are intended to be used for specific purposes that do not meet the criteria to be classified as restricted or committed. The Common Council has, by resolution, adopted a financial policy authorizing the Administrator/Treasurer to assign amounts for a specific purpose. Assignments may take place after the end of the reporting period.

e. **Unassigned** - Includes residual positive fund balance within the general fund which has not been classified within the other above mentioned categories. Unassigned fund balance may also include negative balances for any governmental fund if expenditures exceed amounts restricted, committed or assigned for those purposes.

Proprietary fund equity is classified the same as in the government-wide statements.

The City considers restricted amounts to be spent first when both restricted and unrestricted fund balance is available unless there are legal documents / contracts that prohibit doing this, such as in grant agreements requiring dollar for dollar spending. Additionally, the City would first use committed, then assigned and lastly unassigned amounts of unrestricted fund balance when expenditures are made.

The City has a formal minimum fund balance policy. That policy is to maintain an unassigned fund balance in the General Fund equal to a minimum of 20% and a maximum of 35% of the ensuing year's general operating budget. The unassigned fund balance in the General Fund at year-end was $3,774,145. In order to be in compliance with their policy the unassigned fund balance should be between $2,392,396 and $4,186,694. The City is in compliance with this policy.

See Note 3 for further information.

Pension

The fiduciary net position of the Wisconsin Retirement System (WRS) has been determined using the flow of economic resources measurement focus and accrual basis of accounting. This includes for purposes of measuring the following:

- Net Pension Liability (Asset);
- Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions; and
- Pension Expense (Revenue).

Information about the fiduciary net position of the WRS and additions to/deductions from WRS' fiduciary net position have been determined on the same basis as they are reported by the WRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Basis for Existing Rates

Sewer Utility

Current sewer rates were placed in effect on January 1, 2025 and were $11.20 per 1,000 gallons of flow with a $16.80 connection fee.

Electric Utility

Current electric rates were approved by the PSCW effective August 1, 2024. The rates are designed to provide a 4.9% return on rate base.

Water Utility

Current water rates were approved by the PSCW effective April 1, 2023 designed to provide a 5.5% return on rate base.

2. Stewardship, Compliance and Accountability

Excess Expenditures and Other Financing Uses Over Budget

The following funds had significant expenditures and other financing uses over budget:

Funds	Budgeted Expenditures and Other Financing Uses	Actual Expenditures and Other Financing Uses	Excess Expenditures and Other Financing Uses Over Budget
ARPA Fund	$ -	$ 62,883	$ 62,883
Room Tax Fund	60,000	126,888	66,888
Public Safety Impact Fee	-	54,004	54,004
Recreation Programs Fund	406,767	541,859	135,092
TIF District No. 4 Fund	251,534	285,084	33,550
TIF District No. 5 Fund	204,520	256,173	51,653
TIF District No. 6 Fund	422,662	948,407	525,745
TIF District No. 7 Fund	315,469	370,112	54,643
Lead Service Private	-	1,256,824	1,256,824
Debt Service Fund	1,642,922	1,907,196	264,274
Donation	5,000	13,398	8,398
Rescue/EMS	2,307,194	3,289,938	982,744
Lead Service Public	-	8,789	8,789
Park Impact Fee	-	455	455

The City controls expenditures at the department level. Some individual departments experienced expenditures which exceeded appropriations. The detail of those items can be found in the City's year-end budget to actual report.

Deficit Balances

Generally accepted accounting principles require disclosure of individual funds that have deficit balances at year end.

As of December 31, 2025, the following individual funds held a deficit balance:

Fund	Amount	Reason
TIF District No. 4 Fund	$ (1,085,990)	Expenditures exceeded revenues
Lead Service Private	(264,722)	Expenditures exceeded revenue

TIF district deficits are anticipated to be funded with future incremental taxes levied over the life of the districts, which is 27 years for the districts created before October 1, 1995, and 23 years for districts created thereafter through September 30, 2004. Beginning October 1, 2004, the life of new districts varies by type of district (20-27 years) and may be extended in some cases. TIF District No. 4 fund deficits are anticipated to be funded with future contributions, general tax revenues or long-term borrowing.

The Lead Service Private Fund deficit is anticipated to be funded with future payments received from citizens over the next 20 years.

Limitations on the City's Tax Levy

Wisconsin law limits the City's future tax levies. Generally the City is limited to its prior tax levy dollar amount (excluding TIF Districts), increased by the greater of the percentage change in the City's equalized value due to net new construction or zero percent. Changes in debt service from one year to the next are generally exempt from this limit with certain exceptions. The City is required to reduce its allowable levy by the estimated amount of fee revenue it collects for certain services, if those services were funded in 2013 by the property tax levy. Levies can be increased above the allowable limits if the amount is approved by referendum.

3. Detailed Notes on All Funds

Deposits and Investments

The City maintains a cash and investment pool that is available for use by all funds. Each fund type's portion of this pool is displayed on the statement of net position and balance sheet as cash and investments.

The City's deposits and investments at year end were comprised of the following:

	Carrying Value	Statement Balances	Associated Risks
Deposits	$ 24,574,240	$ 24,611,365	Custodial credit
U.S. agencies	578,355	578,355	Custodial credit, credit, interest rate, concentration of credit and investments highly sensitive to interest rate changes
State and local bonds	3,656,158	3,656,158	Credit, custodial credit, interest rate, concentration of credit and investments highly sensitive to interest rate changes
LGIP	23,549,079	23,549,079	Credit
U.S. treasuries	3,799,856	3,799,856	Custodial credit, interest rate and investments highly sensitive to interest rate changes
Certificates of deposit (negotiable)	3,774,195	3,774,195	Credit, custodial credit, interest rate, concentration of credit and investments highly sensitive to interest rate changes
Petty cash	1,362	-	N/A
Total deposits and investments	$ 59,933,245	$ 59,969,008	

Reconciliation to financial statements

Per statement of net position:	
Unrestricted cash and investments	$ 35,454,078
Restricted cash and investments	5,024,480
Per statement of net position, custodial fund:	
Tax Collection Fund	19,454,687
Total deposits and investments	$ 59,933,245

Deposits in each local and area bank are insured by the FDIC in the amount of $250,000 for time and savings accounts (including NOW accounts) and $250,000 for demand deposit accounts (interest-bearing and non-interest bearing). In addition, if deposits are held in an institution outside of the state in which the government is located, insured amounts are further limited to a total of $250,000 for the combined amount of all deposit accounts.

Bank accounts are also insured by the State Deposit Guarantee Fund in the amount of $1,000,000. However, due to the nature of this fund, recovery of material principal losses may not be significant to individual municipalities. This coverage has not been considered in computing custodial credit risk.

The Securities Investor Protection Corporation (SIPC), created by the Securities Investor Protection Act of 1970, is an independent government-sponsored corporation (not an agency of the U.S. government).

SIPC membership provides account protection up to a maximum of $500,000 per customer, of which $100,000 may be in cash. $500,000 of the City's investments are covered by SIPC.

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

The valuation methods for recurring fair value measurements are as follows:

- Market Value

	December 31, 2025			
Investment Type	**Level 1**	**Level 2**	**Level 3**	**Total**
U.S. agencies	$ -	$ 578,355	$ -	$ 578,355
U.S. treasuries	3,799,856	-	-	3,799,856
State and local bonds	-	3,656,158	-	3,656,158
Certificates of deposit (negotiable)	-	3,774,195	-	3,774,195
Total	$ 3,799,856	$ 8,008,708	$ -	$ 11,808,564

Custodial Credit Risk

Deposits

Custodial credit risk is the risk that in the event of a financial institution failure, the City's deposits may not be returned to the City.

As of December 31, 2025, $22,802,915 of the City's total bank balances were exposed to custodial credit risk as follows:

Uninsured and uncollateralized	$ 5,383,217
Uninsured and collateral held by the pledging financial institution	17,419,698
Total	$ 22,802,915

Investments

For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party.

The City had three investment vehicles exposed to custodial credit risk as of December 31, 2025. The investment vehicles had the following amount exposed that were neither insured nor registered and held by counterparty; 1) U.S. agencies $578,355, 2) U.S. treasuries $3,799,856 and 3) negotiable certificates of deposit $3,774,195.

Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations.

The City had investments in negotiable CDs which did not have rating available.

The City had investments in U.S. agencies that were rated Aa1 by Moody's and AA+ by the Standard & Poor's. The City's investment in State and local bonds were rated Aa1, Aa2, Aa3 and Aaa by Moody's and AA+ by Standard & Poor's.

The City had investments in the external Wisconsin Local Government Investment Pool which is not rated.

Concentration of Credit Risk

Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. As of December 31, 2025 the City did not have any investments exposed to concentration of credit risk.

Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the value of an investment.

As of December 31, 2025, the City's investments were as follows:

		Maturity (in Years)		
Investment Type	**Fair Value**	**Less Than 1**	**1-5**	**6+**
U.S. agencies	$ 578,355	$ 196,338	$ 382,017	$ -
U.S. treasuries	3,799,856	2,267,878	1,531,978	-
State and local bonds	3,656,158	-	2,171,247	1,484,911
Certificates of deposit (negotiable)	3,774,195	2,963,083	811,112	-
Total	$ 11,808,564	$ 5,427,299	$ 4,896,354	$ 1,484,911

Investments Highly Sensitive to Interest Rate Changes

At December 31, 2025, the City held $578,355, $3,799,856, $3,656,158 and $3,774,195 in U.S. agencies, U.S. treasuries, state and local bonds and negotiable certificates of deposit. With all fixed income securities, as interest rates rise, the values will fall. The longer the time to maturity, the more sensitive the value will be to a change in interest rates. The longest time to maturity on any holding is seven years maturing July 15, 2032. The market value of this investment at December 31, 2025, was $74,914.

See Note 1 for further information on deposit and investment policies.

Receivables

All of the receivables on the balance sheet are expected to be collected within one year, except for the lease receivable of $6,212,546.

Governmental funds report *unavailable* or *unearned revenue* in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Property taxes levied for the subsequent year are not earned and cannot be used to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of *unavailable revenue* and *unearned revenue* reported in the governmental funds were as follows:

	Unearned	Unavailable
Property taxes receivable for subsequent year	$ 15,283,611	$ -
Interest on advances	-	50,691
Lease revenue receivable for subsequent years	6,212,546	-
Lease revenue collected for subsequent years	40,903	-
Private lead service loans for subsequent year	-	1,401,005
Monopole escrow	18,260	-
Total unearned/unavailable revenue for governmental funds	$ 21,555,320	$ 1,451,696
Unearned revenue included in liabilities	$ 59,163	
Unearned revenue included in deferred inflows	21,496,157	
Total unearned revenue for governmental funds	$ 21,555,320	

Restricted Assets

The following represent the balances of the restricted assets:

Equipment Replacement Account

The sewer utility established an equipment replacement account to be used for significant mechanical equipment replacement as required by the Wisconsin Department of Natural Resources.

Following is a list of restricted assets at December 31, 2025:

	Restricted Assets
Equipment replacement account	$ 5,024,480

Capital Assets

Capital asset activity for the year ended December 31, 2025, was as follows:

	Beginning Balance	Additions	Deletions	Ending Balance
Governmental Activities				
Capital assets not being depreciated:				
Land	$ 8,909,813	$ 1,000	$ -	$ 8,910,813
Construction in progress	478,546	434,907	-	913,453
Total capital assets not being depreciated	9,388,359	435,907	-	9,824,266
Capital assets being depreciated:				
Buildings and Improvements	26,348,839	-	-	26,348,839
Infrastructure	57,217,488	1,617,297	-	58,834,785
Vehicles	8,874,762	384,067	29,381	9,229,448
Machinery and equipment	5,408,360	468,158	17,896	5,858,622
Total capital assets being depreciated	97,849,449	2,469,522	47,277	100,271,694
Total capital assets	107,237,808	2,905,429	47,277	110,095,960
Less accumulated depreciation for:				
Buildings and improvements	(8,140,052)	(619,965)	-	(8,760,017)
Infrastructure	(21,463,334)	(964,338)	-	(22,427,672)
Vehicles	(6,311,517)	(509,559)	29,381	(6,791,695)
Machinery and equipment	(3,885,348)	(284,533)	17,896	(4,151,985)
Total accumulated depreciation	(39,800,251)	(2,378,395)	47,277	(42,131,369)
Net capital assets being depreciated	58,049,198	91,127	-	58,140,325
Total governmental activities capital assets, excluding lease assets	$ 67,437,557	$ 527,034	$ -	$ 67,964,591
Lease assets, net (Note 3)				$ 310,949
Total governmental activities capital assets, net as reported in the statement of net position				$ 68,275,540

Depreciation expense was charged to functions as follows:

Governmental Activities	
General government	$ 90,294
Public safety	314,864
Public works	1,584,091
Health and human services	388,818
Culture, recreation and education	328
Total governmental activities depreciation expense	$ 2,378,395

Business-Type Activities

	Beginning Balance	Additions	Deletions	Ending Balance
Sewer				
Capital assets not being depreciated:				
Land	$ 1,869,658	$ -	$ -	$ 1,869,658
Total capital assets not being depreciated	1,869,658	-	-	1,869,658
Capital assets being depreciated:				
Plant in service	41,305,685	1,646,785	351,694	42,600,776
Total capital assets being depreciated	41,305,685	1,646,785	351,694	42,600,776
Total capital assets	43,175,343	1,646,785	351,694	44,470,434
Less accumulated depreciation for:				
Plant in service	(31,470,401)	(1,385,048)	281,355	(32,574,094)
Total accumulated depreciation	(31,470,401)	(1,385,048)	281,355	(32,574,094)
Net capital assets being depreciated	9,835,284	261,737	70,339	10,026,682
Net sewer capital assets	$ 11,704,942	$ 261,737	$ 70,339	$ 11,896,340

	Beginning Balance	Additions	Deletions	Ending Balance
Light and Water				
Capital assets not being depreciated:				
Land	$ 393,560	$ -	$ -	$ 393,560
Construction in progress	80,381	5,629,337	5,687,592	22,126
Total capital assets not being depreciated / amortized	473,941	5,629,337	5,687,592	415,686
Capital assets being depreciated:				
Plant in service	71,507,474	3,516,739	581,462	74,442,751
Total capital assets being depreciated / amortized	71,507,474	3,516,739	581,462	74,442,751
Total capital assets	71,981,415	9,146,076	6,269,054	74,858,437
Less accumulated depreciation for:				
Plant in service	(25,510,116)	(2,141,362)	711,338	(26,940,140)
Total accumulated depreciation / amortization	(25,510,116)	(2,141,362)	711,338	(26,940,140)
Net capital assets being depreciated / amortized	45,997,358	1,375,377	(129,876)	47,502,611
Net light and water capital assets	$ 46,471,299	$ 7,004,714	$ 5,557,716	$ 47,918,297
Business-type activities capital assets, net as reported in the statement of net position	$ 58,176,241	$ 7,266,451	$ 5,628,055	$ 59,814,637

Depreciation expense was charged to functions as follows:

Business-Type Activities	
Sewer	$ 1,385,048
Light and Water	1,947,544
Total business-type activities, net as reported in the statement of net position expense	$ 3,332,592

Depreciation expense may be different from business-type activity accumulated depreciation additions because of joint metering, salvage, cost of removal, internal allocations or costs associated with the disposal of assets.

Interfund Receivables/Payables, Advances and Transfers

Interfund Receivables/Payables

The following is a schedule of interfund receivables and payables including any overdrafts on pooled cash and investment accounts:

Receivable Fund	Payable Fund	Amount
General Fund	Room Tax Fund	$ 2,014
Light and Water Utility	Risk Management Fund	6,834
General Fund	Light and Water Utility	511,576
Light and Water Utility	Lead Service Public	8,719
Lead Service Private	Light and Water Utility	18,652
Light and Water Utility	General Fund	6,257
Light and Water Utility	Capital Projects Fund	288
Light and Water Utility	Sewer Utility	1,943
Light and Water Utility	Lead Service Private	222,609
General Fund	Lead Service Private	34,588
Sewer Utility	Light and Water Utility	374,489
Total, fund financial statements		1,187,969
Less fund eliminations		(902,448)
Less government-wide eliminations		(18,652)
Add interfund advances		239,116
Total internal balances, government-wide statement of net position		$ 505,985

Receivable Fund	Payable Fund	Amount
Governmental activities	Business-type activities	$ 750,692
Business-type activities	Governmental activities	(244,707)
Total government-wide financial statements		$ 505,985

All amounts are due within one year.

The principal purpose of these interfunds is collecting items placed on tax roll. All remaining balances resulted from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system and (3) payments between funds are made.

Advances

The general fund is advancing funds to TIF District No. 4 Fund. The amount advanced is determined by the deficiency of revenues over expenditures and other financing sources since the district's inception. The general fund is charging the District interest on the advance based on the average outstanding advance balance during the year at a rate of 1%. No repayment schedule has been established.

The Lead Service Public Fund is advancing funds to the Light and Water Fund. The amount advanced is equal to the debt draws related to the public lead service replacement project. This debt is required to be in the City's name. The Light and Water Fund will be repaying the Lead Service Private and Public Funds as debt payments are due.

The following is a schedule of interfund advances:

Receivable Fund	Payable Fund	Amount	Amount Not Due Within One Year
General Fund	TIF District No. 4	$ 1,085,989	$ 1,085,989
Lead Service Public	Light and Water	239,116	209,120
Total, fund financial statements		1,325,105	
Less fund eliminations		(1,085,989)	
Less interfund advances included in interfund receivables		(239,116)	
Total, interfund advances, government-wide statement of net position		$ -	

Transfers

The following is a schedule of interfund transfers:

Fund Transferred To	Fund Transferred From	Amount	Principal Purpose
General Fund	Light and Water Utility	$ 842,694	Property tax equivalent
General Fund	Recreation Programs	40,000	To fund operations
General Fund	Light and Water Utility	18,434	To fund operations
Debt Service Fund	Capital Improvements Fund	200,902	Pay off of DPW STFL loan with 2025 borrowing
Debt Service Fund	Lead Service - Public	8,789	Payment of lead service loan
TIF District No. 4	Debt Service Fund	245,534	To cover debt service payment
Debt Service Fund	Lead Service - Private	10,175	Payment of lead service loan
Capital Improvements Fund	Recreation Program Fund	32,000	Transfer for laser grading project per 2025 budget
Capital Improvements Fund	Rescue/EMS	447,000	2025 and 2024 capital contribution for equipment replacement
TIF District No. 6	Capital Improvements Fund	513,122	To pay off TID 6 STFL loan
Swimming Pool Fund	Recreational Program Fund	20,000	To fund operations
FD & EMS Referendum	Rescue/EMS	853,003	Transfer referendum funds to keep separate
Debt Service Fund	TIF District No. 6	9,333	To cover portion of 2025 borrowing
Total, fund financial statements		3,240,986	
Less fund eliminations		(2,379,858)	
Total transfers, government-wide statement of activities		$ 861,128	

Generally, transfers are used to (1) move revenues from the fund that collects them to the fund that the budget requires to expend them, (2) move receipts restricted to debt service from the funds collecting the receipts to the debt service fund and (3) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

Long-Term Obligations

Long-term obligations activity for the year ended December 31, 2025, was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance	Amounts Due Within One Year
Governmental Activities					
Bonds and notes payable:					
General obligation debt	$ 18,745,000	$ 6,200,325	$ 1,540,000	$ 23,405,325	$ 1,610,041
General obligation notes from direct borrowings and direct placements	1,148,199	1,009,795	807,515	1,350,479	110,873
(Discounts)/Premiums:					
Bond discount	(7,062)	-	(2,568)	(4,494)	-
Bond premium	605,884	-	45,003	560,881	-
Total bonds and notes payable	20,492,021	7,210,120	2,389,950	25,312,191	1,720,914
Other liabilities:					
Pollution remediation liability	693,319	18,562	-	711,881	-
Compensated absences *	478,819	-	198	478,621	23,931
Net pension liability	563,625	77,913	-	641,538	-
Total other liabilities	1,735,763	96,475	198	1,832,040	23,931
Total governmental activities long-term liabilities, excluding lease liabilities	$ 22,227,784	$ 7,306,595	$ 2,390,148	$ 27,144,231	$ 1,744,845
Lease liabilities (Note 3)				$ 310,949	$ 122,801
Total governmental activities long-term liabilities				$ 27,455,180	$ 1,867,646
Business-Type Activities					
Bonds and notes payable:					
General obligation debt	$ 640,000	$ -	$ 45,000	$ 595,000	$ 50,000
(Discounts)/Premiums	16,114	-	1,342	14,772	-
Total bonds and notes payable	656,114	-	46,342	609,772	50,000
Other liabilities:					
Compensated absences *	583,712	86,673	32,533	637,852	143,326
Other long-term liabilities	14,254	16,518	-	30,772	-
Net pension liability	198,825	20,963	-	219,788	-
Subscription liability	28,489	5,412	11,008	22,893	11,298
Total other liabilities	825,280	129,566	43,541	911,305	154,624
Total business-type activities long-term liabilities	$ 1,481,394	$ 129,566	$ 89,883	$ 1,521,077	$ 204,624

* The change in the compensated absences liability is presented as a net change.

In accordance with Wisconsin Statutes, total general obligation indebtedness of the City may not exceed 5% of the equalized value of taxable property within the City's jurisdiction. The debt limit as of December 31, 2025, was $127,897,305. Total general obligation debt outstanding at year end was $25,350,804.

General Obligation Debt

All general obligation debt payable is backed by the full faith and credit of the City. Debt in the governmental funds will be retired by future property tax levies or tax increments accumulated by the debt service fund. Business-type activities debt is payable by revenues from user fees of those funds or, if the revenues are not sufficient, by future tax levies.

Governmental Activities General Obligation Debt	Date of Issue	Final Maturity	Interest Rates	Original Indebtedness	Balance December 31, 2025
GO Notes	09/05/2012	03/01/2027	0.50-2.20%	$ 5,565,000	$ 550,000
GO Notes	05/18/2016	03/01/2036	1.5 -3.00	8,700,000	5,145,000
GO Notes	06/28/2018	03/01/2028	3.00	1,230,000	405,000
GO Notes	11/14/2018	03/01/2038	3.0-4.25	3,415,000	2,470,000
GO Notes	10/07/2020	03/01/2040	2.0-3.0	6,350,000	6,025,000
GO Community Development Bonds	04/26/2023	03/01/2043	3.25-5.00	2,610,000	2,610,000
Direct Borrowing ^	08/19/2024	05/01/2044	0.25	564,091	554,854
Direct Borrowing ^	08/19/2024	05/01/2044	0.25	228,714	220,464
GO Notes	05/27/2025	12/01/2035	3.68	6,200,325	6,200,325
Direct Borrowing ^	09/10/2025	05/01/2045	0.25	575,161	575,161
Total governmental activities, general obligation debt					$ 24,755,804

Business-Type Activities General Obligation Debt	Date of Issue	Final Maturity	Interest Rates	Original Indebtedness	Balance December 31, 2025
GO Notes	05/18/2016	03/01/2036	1.50-3.00%	$ 1,005,000	$ 595,000
Total business-type activities, general obligation debt					$ 595,000

^ These outstanding liabilities as of December 31, 2025 represent the amount drawn as of that date. The City has the ability for total draws of $586,318, $250,032 and $1,453,780 respectively.

Debt service requirements to maturity are as follows:

Years	Governmental Activities General Obligation Debt Principal	Governmental Activities General Obligation Debt Interest	Business-Type Activities General Obligation Debt Principal	Business-Type Activities General Obligation Debt Interest
2026	$ 1,610,041	$ 692,679	$ 50,000	$ 14,025
2027	1,946,823	640,050	50,000	13,025
2028	1,724,838	584,296	50,000	12,025
2029	1,633,710	530,629	50,000	11,025
2030	1,693,474	477,086	50,000	10,025
2031-2035	9,391,439	1,534,296	285,000	29,863
2036-2040	4,835,000	368,171	60,000	900
2041-2043	570,000	31,240	-	-
Total	$ 23,405,325	$ 4,858,447	$ 595,000	$ 90,888

Years	Governmental Activities Notes From Direct Borrowings and Direct Placements Principal	Interest
2026	$ 110,873	$ 37,710
2027	111,151	32,956
2028	111,429	28,603
2029	111,707	23,937
2030	111,986	19,137
2031-2034	421,491	28,603
2036-2040	205,547	3,366
2041-2045	166,295	833
Total	$ 1,350,479	$ 175,145

Subscription Liabilities

Refer to Note 3, Subscription Disclosures.

Other Debt Information

Estimated payments of compensated absences, net pension liability and pollution remediation are not included in the debt service requirement schedules. The net pension liability and pollution remediation liability attributable to governmental activities will be liquidated primarily by the general fund.

Current Refunding

On May 27, 2025, the City issued $717,088 in general obligation bonds with an average coupon rate of 3.68% to refund $705,794 of outstanding notes with an average coupon rate of 4.50%. The net proceeds along with existing funds of the City were used to prepay the outstanding debt.

The cash flow requirements on the refunded debt prior to the current refunding was $838,499 from 2026 through 2032. The cash flow requirements on the 2025 refunding bonds are $825,593 from 2025 through 2035. The current refunding resulted in an economic gain (difference between the present values of the debt service payments on the old and new debt) of $12,906.

Lease Disclosures

Lessee - Lease Assets

	Beginning Balance	Additions	Deletions	Ending Balance
Governmental Activities				
Lease assets being amortized:				
Equipment, leased	$ 57,983	$ 7,550	$ -	$ 65,533
Vehicles, leased	321,400	127,225	-	448,625
Total lease assets being amortized	379,383	134,775	-	514,158
Less accumulated amortization for lease assets:				
Vehicles, leased	(81,626)	(96,409)	-	(178,035)
Equipment, leased	(10,396)	(14,778)	-	(25,174)
Total accumulated amortization	(92,022)	(111,187)	-	(203,209)
Total governmental activities lease assets, net of accumulated amortization	$ 287,361	$ 23,588	$ -	$ 310,949

Lessee - Lease Liabilities

Governmental Activities

Lease Liabilities	Beginning Balance	Additions	Deductions	Ending Balance	Amounts Due Within One Year
2023 Jeep Cherokee	$ 13,230	$ -	$ 4,868	$ 8,362	$ 5,110
2023 Dodge Durango	45,261	-	7,118	38,143	7,545
2023 Dodge Durango	45,261	-	7,118	38,143	7,545
2023 Dodge Durango	39,399	-	5,969	33,430	6,330
2023 Dodge Durango	21,973	-	14,458	7,515	7,515
2024 Dodge Durango	25,460	-	11,862	13,598	13,598
2024 Dodge Durango	24,595	-	11,459	13,136	13,136
2024 Dodge Durango	24,595	-	11,459	13,136	13,136
2023 Dell Latitudes	13,602	-	6,216	7,386	6,772
2024 Gen Comm Radios	14,860	-	2,772	12,088	3,114
2023 Gen Comm Radios	19,125	-	4,111	15,014	4,557
2025 Dodge Durango	-	45,644	10,154	35,490	14,721
2025 Dodge Durango	-	41,241	10,211	31,030	13,442
2025 Ram 1500	-	40,340	1,733	38,607	3,846
2025 Panasonic Toughbook	-	7,550	1,679	5,871	2,434
Total	$ 287,361	$ 134,775	$ 111,187	$ 310,949	$ 122,801

Future minimum lease payments are as follows:

Years	Principal	Interest
2026	$ 122,801	$ 26,557
2027	73,419	14,341
2028	46,397	7,687
2029	32,898	4,695
2030	23,615	2,344
2031-2035	11,819	1,134
Total	$ 310,949	$ 56,758

Lessor - Lease Receivables

Governmental Activities Lease Receivables Description	Date of Inception	Final Maturity	Interest Rates	Receivable Balance December 31, 2025
T-Mobile	08/01/2021	07/31/2046	2.90%	$ 837,815
U.S. Cellular	08/08/2022	08/07/2047	2.90	870,809
Verizon	01/01/2019	12/31/2043	2.70	790,197
AT&T	10/07/2019	10/06/2054	1.70	1,736,119
Magnum Communications	01/01/2019	12/31/2048	1.75	36,803
Dish	05/01/2023	12/31/2033	1.75	329,070
Vertical Bridge	07/01/2023	06/30/2073	0.25	1,110,983
Tower Co	06/12/2024	06/11/2054	1.75	500,750
Total governmental activities				$ 6,212,546

The City recognized $81,631 of lease revenue during the fiscal year.

The City recognized $161,440 of interest revenue during the fiscal year.

Subscription Disclosures

Subscription Liabilities

Business-Type Activities Subscription Liabilities	Beginning Balance	Additions	Deductions	Ending Balance	Amounts Due Within One Year
ESRI Mapping Software	$ 28,489	$ 5,412	$ 11,008	$ 22,893	$ 11,298

Future minimum subscription payments are as follows:

Years	Principal	Interest
2026	$ 11,298	$ 602
2027	11,595	305
Total	$ 22,893	$ 907

Pollution Remediation Obligations

At year end December 31, 2025, the City was obligated to address future pollution cleanup activities due to federal or state laws and regulations. The City's obligation originated in 1970 to address the pollution remediation because the pollution created an imminent endangerment to public health or welfare or the environment. Examples of expected future remediation activity costs include legal services, site investigation and required post-remediation monitoring costs. The amount reported as a pollution remediation obligation represents the current value of the cash flows expected to be paid for these activities. Any expected recoveries would be treated separately as a receivable when such reimbursements become measurable. As of December 31, 2025, the obligation was $711,881 with a related receivable of $0 for a net liability of $711,881. The City will recognize these liabilities and related expenses as an operating expense in the government-wide financial statements only when such costs become measurable. Because of this, the liability is subject to change as the City becomes aware of new information which may affect its estimate. Only when actual outlays are made are they recognized in the governmental fund financial statements as expenditures. This will also reduce the amount of the liability on the government-wide financial statements. Actual cost may be higher due to inflation, changes in technology or changes in regulations.

Net Position/Fund Balances

Net position reported on the government-wide statement of net position at December 31, 2025, includes the following:

Governmental Activities	
Net investment in capital assets:	
Land	$ 8,910,813
Construction in progress	913,453
Other capital assets, net of accumulated depreciation/amortization	58,140,325
Less long-term debt outstanding	(24,755,804)
Plus unspent capital related debt proceeds	4,711,537
Plus noncapital debt proceeds	9,845,479
Less unamortized debt premium/discount	(556,388)
Less leases liabilities	(310,949)
Leased assets, net of amortization	310,949
Total net investment in capital assets	57,209,415
Restricted:	
American rescue plan	18,649
TIF	1,025,093
Public safety impact fees	468,151
Park impact fees	278,845
Library	206,946
Lead services	1,356,748
FD & EMS Referendum	880,811
Total restricted	4,235,243
Unrestricted	1,264,958
Total governmental activities net position	$ 62,709,616

Governmental Funds

Governmental fund balances reported on the fund financial statements at December 31, 2025, include the following:

	General Fund	Rescue/ EMS Fund	Capital Improvements Fund	TIF District No. 7 Fund	Debt Service Fund	Nonmajor Funds	Total
Fund Balances							
Nonspendable:							
Prepaid and materials and supplies	$ 174,713	$ -	$ 75,776	$ -	$ -	$ -	$ 250,489
Long-term advances to other funds	1,085,989	-	-	-	-	-	1,085,989
Subtotal	1,260,702	-	75,776	-	-	-	1,336,478
Restricted for:							
TIF purposes	-	-	-	720,666	-	490,987	1,211,653
Debt service	-	-	-	-	229,429	-	229,429
American Rescue Plan	-	-	-	-	-	18,649	18,649
Park impact fees	-	-	-	-	-	278,845	278,845
Library	-	-	-	-	-	206,946	206,946
Police safety impact fees	-	-	-	-	-	468,151	468,151
Lead service - private	-	-	-	-	-	220,464	220,464
Rescue/EMS	-	-	-	-	-	880,811	880,811
Capital improvements	-	-	4,324,977	-	-	-	4,324,977
Subtotal	-	-	4,324,977	720,666	229,429	2,564,853	7,839,925
Committed to:							
Rescue/EMS	-	2,170,840	-	-	-	-	2,170,840
Recreation programs	-	-	-	-	-	182,511	182,511
Cemetery	-	-	-	-	-	292,195	292,195
Donations	-	-	-	-	-	51,249	51,249
Swimming pool	-	-	-	-	-	243,670	243,670
Subtotal	-	2,170,840	-	-	-	769,625	2,940,465
Assigned to:							
Capital improvements	-	-	2,553,498	-	-	-	2,553,498
Subsequent year budget	639,000	-	-	-	-	-	639,000
Subtotal	639,000	-	2,553,498	-	-	-	3,192,498
Unassigned (Deficit)	3,774,145	-	-	-	-	(1,350,712)	2,423,433
Total fund balances	$ 5,673,847	$ 2,170,840	$ 6,954,251	$ 720,666	$ 229,429	$ 1,983,766	$17,732,799

Business-Type Activities

Net investment in capital assets:	
Land	$ 2,263,218
Construction in progress	22,126
Other capital assets, net of accumulated depreciation	57,529,293
Less long-term debt outstanding	(595,000)
Less unamortized debt premium	(14,772)
Less subscription liability	(22,893)
Total net investment in capital assets	59,181,972
Restricted:	
Equipment replacement	5,024,480
Total restricted	5,024,480
Unrestricted	17,576,590
Total business-type activities net position	$ 81,783,042

4. Other Information

Employees' Retirement System

Plan Description

The WRS is a cost-sharing multiple-employer defined benefit pension plan. WRS benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. Benefit terms may only be modified by the legislature. The retirement system is administered by the Wisconsin Department of Employee Trust Funds (ETF). The system provides coverage to all eligible State of Wisconsin, local government and other public employees. All employees, initially employed by a participating WRS employer on or after July 1, 2011, expected to work at least 1,200 hours a year (880 hours for teachers and school district educational support employees) and expected to be employed for at least one year from employee's date of hire are eligible to participate in the WRS.

ETF issues a standalone Annual Comprehensive Financial Report (ACFR), which can be found at https://etf.wi.gov/about-etf/reports-and-studies/financial-reports-and-statements.

Additionally, ETF issued a standalone Wisconsin Retirement System Financial Report, which can also be found using the link above.

Vesting

For employees beginning participation on or after January 1, 1990, and no longer actively employed on or after April 24, 1998, creditable service in each of five years is required for eligibility for a retirement annuity. Participants employed prior to 1990 and on or after April 24, 1998, and prior to July 1, 2011, are immediately vested. Participants who initially became WRS eligible on or after July 1, 2011, must have five years of creditable service to be vested.

Benefits Provided

Employees who retire at or after age 65 (54 for protective occupation employees, 62 for elected officials and executive service retirement participants, if hired on or before 12/31/2016) are entitled to a retirement benefit based on a formula factor, their final average earnings and creditable service.

Final average earnings is the average of the participant's three highest annual earnings period. Creditable service includes current service and prior service for which a participant received earnings and made contributions as required. Creditable service also includes creditable military service. The retirement benefit will be calculated as a money purchase benefit based on the employee's contributions plus matching employer's contributions, with interest, if that benefit is higher than the formula benefit.

Vested participants may retire at age 55 (50 for protective occupations) and receive an actuarially-reduced benefit. Participants terminating covered employment prior to eligibility for an annuity may either receive employee-required contributions plus interest as a separation benefit or leave contributions on deposit and defer application until eligible to receive a retirement benefit.

The WRS also provides death and disability benefits for employees.

Postretirement Adjustments

The Employee Trust Funds Board may periodically adjust annuity payments from the retirement system based on annual investment performance in accordance with s. 40.27, Wis. Stat. An increase (or decrease) in annuity payments may result when investment gains (losses), together with other actuarial experience factors, create a surplus (shortfall) in the reserves, as determined by the system's consulting actuary. Annuity increases are not based on cost of living or other similar factors. For Core annuities, decreases may be applied only to previously granted increases. By law, Core annuities cannot be reduced to an amount below the original, guaranteed amount (the floor) set at retirement. The Core and Variable annuity adjustments granted during recent years are as follows:

Year	Core Fund Adjustment %	Variable Fund Adjustment %
2015	2.9	2.0
2016	0.5	(5.0)
2017	2.0	4.0
2018	2.4	17.0
2019	0.0	(10.0)
2020	1.7	21.0
2021	5.1	13.0
2022	7.4	15.0
2023	1.6	(21.0)
2024	3.6	15.0

Contributions

Required contributions are determined by an annual actuarial valuation in accordance with Chapter 40 of the Wisconsin Statutes. The employee required contribution is one-half of the actuarially determined contribution rate for General category employees, including Teachers, Executives and Elected Officials. Starting on January 1, 2016, the Executives and Elected Officials category was merged into the General Employee category. Required contributions for protective employees are the same rate as general employees. Employers are required to contribute the remainder of the actuarially determined contribution rate. The employer may not pay the employee required contribution unless provided for by an existing collective bargaining agreement.

During the reporting period, the WRS recognized $783,379 in contributions from the City.

Contribution rates for the plan year reported as of December 31, 2025 are:

Employee Category	Employee	Employer
General (Executives & Elected Officials)	6.90 %	6.90 %
Protective with Social Security	6.90	14.30
Protective without Social Security	6.90	19.10

Pension Liability, Pension Expense (Revenue), Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At December 31, 2025, the City reported a liability of $861,326 for its proportionate share of the net pension liability. The net pension liability was measured as of December 31, 2024, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2023 rolled forward to December 31, 2024. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The City's proportion of the net pension liability was based on the City's share of contributions to the pension plan relative to the contributions of all participating employers. At December 31, 2024, the City's proportion was 0.05241872%, which was an increase of 0.00113760% from its proportion measured as of December 31, 2023.

For the year ended December 31, 2025, the City recognized pension expense (revenue) of $1,061,710.

At December 31, 2025, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between projected and actual experience	$ 2,669,792	$ 2,513,499
Changes in assumptions	255,572	-
Net differences between projected and actual earnings on pension plan investments	1,308,831	-
Changes in proportion and differences between employer contributions and proportionate share of contributions	720	16,521
Employer contributions subsequent to the measurement date	875,248	-
Total	$ 5,110,163	$ 2,530,020

$875,248 reported as deferred outflows of resources related to pension resulting from the WRS Employer's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability (asset) in the year ending December 31, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

Years Ending December 31:	Deferred Outflows of Resources and Deferred Inflows of Resources (Net)
2026	$ 512,759
2027	1,780,278
2028	(444,741)
2029	(143,401)

Actuarial Assumptions

The total pension liability in the actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Valuation Date:	December 31, 2023
Measurement Date of Net Pension Liability (Asset):	December 31, 2024
Experience Study:	January 1, 2021 - December 31, 2023 Published November 19, 2024
Actuarial Cost Method:	Entry Age Normal
Asset Valuation Method:	Fair Value
Long-Term Expected Rate of Return:	6.8%
Discount Rate:	6.8%
Salary Increases:	
Wage Inflation	3.0%
Seniority/Merit	0.1% - 5.7%
Mortality:	2020 WRS Experience Mortality Table
Postretirement Adjustments*:	1.7%

* *No postretirement adjustment is guaranteed. Actual adjustments are based on recognized investment return, actuarial experience and other factors. 1.7% is the assumed annual adjustment based on the investment return assumption and the postretirement discount rate. Includes the impact of known Market Recognition Account deferred gains/losses on the liability for dividend payments.*

Actuarial assumptions are based upon an experience study conducted in 2024 that covered a three-year period from January 1, 2021 to December 31, 2023. Based on this experience study, actuarial assumptions used to measure the Total Pension Liability changed from prior year, including seniority (merit) and separation rates. The Total Pension Liability for December 31, 2024 is based upon a roll-forward of the liability calculated from the December 31, 2023 actuarial valuation.

Long-Term Expected Return on Plan Assets

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Allocation Targets and Expected Returns* as of December 31, 2024

Core Fund Asset Class	Asset Allocation %	Long-Term Expected Nominal Rate of Return %	Long-Term Expected Real Rate of Return %**
Public Equity	38	7.0	4.3
Public Fixed Income	27	6.1	3.4
Inflation Sensitive	19	4.8	2.1
Real Estate	8	6.5	3.8
Private Equity/Debt	20	9.5	6.7
Leverage***	(12)	3.7	1.1
Total Core Fund	100	7.5	4.8
Variable Fund Asset			
U.S. Equities	70	6.5	3.8
International Equities	30	7.4	4.7
Total Variable Fund	100	6.9	4.2

* *Asset Allocations are managed within established ranges; target percentages may differ from actual monthly allocations*

** *New England Pension Consultants' Long-Term U.S. CPI (Inflation) Forecast: 2.6%*

*** *The investment policy used for the Core Fund involves reducing equity exposure by leveraging lower-volatility assets, such as fixed income securities. Currently, an asset allocation target of 12% policy leverage is used subject to an allowable range of up to 20%.*

Single Discount Rate

A single discount rate of 6.8% was used to measure the total pension liability for the current and prior year. This discount rate is based on the expected rate of return on pension plan investments of 6.8% and a municipal bond rate of 4.08% (Source: "20-Bond GO Index" is the Bond Buyer Index, general obligation, 20 years to maturity, mixed quality as of December 31, 2024. In describing this index, the Bond Buyer notes that the bonds' average quality is roughly equivalent to Moody's Investors Service's Aa2 rating and Standard and Poor's Corp.'s AA). Because of the unique structure of WRS, the 6.8% expected rate of return implies that a dividend of approximately 1.7% will always be paid. For purposes of the single discount rate, it was assumed that the dividend would always be paid. The projection of cash flows used to determine this single discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments (including expected dividends) of current plan members. Therefore, the investment rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the City's Proportionate Share of the Net Pension Liability (Asset) to Changes in the Discount Rate

The following presents the City's proportionate share of the net pension liability (asset) calculated using the discount rate of 6.80%, as well as what the City's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (5.80%) or 1-percentage-point higher (7.80%) than the current rate:

	1% Decrease to Discount Rate (5.8%)	Current Discount Rate (6.8%)	1% Increase to Discount Rate (7.8%)
City's proportionate share of the net pension liability (asset)	$ 8,080,365	$ 861,326	$ (4,267,593)

Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in separately issued financial statements available at https://etf.wi.gov/about-etf/reports-and-studies/financial-reports-and-statements.

At December 31, 2025, the City reported a payable to the pension plan which represents contractually required contributions outstanding as of the end of the year.

Risk Management

The City is exposed to various risks of loss related to torts; theft of, damage to or destruction of assets; errors and omissions; workers compensation; and health care of its employees. The City participates in a public entity risk pool called to provide coverage for losses from torts; theft of, damage to or destruction of assets; errors and omission; workers compensation; and health care of its employees. However, other risks, such as torts; theft of, damage to or destruction of assets; errors and omission; workers compensation; and health care of its employees are accounted for and financed by the City in the general fund.

Public Entity Risk Pool

Wisconsin Municipal Insurance Commission (WMIC)
Cities and Villages Mutual Insurance Company (CVMIC)

The WMIC is an intergovernmental cooperation commission created by contract under Section 66.30 of the Wisconsin Statutes. It was created in August, 1987 for the purpose of facilitating the organization, establishment and capitalization of the CVMIC, and has numerous cities and villages as members.

The CVMIC is a municipal mutual insurance company established on September 14, 1987 under Section 611.23 of the Wisconsin Statutes. The CVMIC provides liability insurance coverage to the cities and villages which make up the membership of the WMIC.

The CVMIC is self-insured up to a maximum of $2,000,000 of each insurance risk. Losses paid by CVMIC plus administrative expenses will be recovered through premiums to the participating pool of municipalities. The City's share of such losses is approximately 0%.

Management of each organization consists of a board of directors or officers comprised of representatives elected by each of three classes of participants based on population. The City does not exercise any control over the activities of the agencies beyond the election of the officers and board.

Financial statements of WMIC and CVMIC can be obtained directly from CVMIC's offices.

The initial investment in WMIC is refundable upon withdrawal from the commission which has been amortized in the internal service fund.

The City pays an annual premium to CVMIC for its general liability insurance, which provides coverage up to $5,000,000 per occurrence, less the City's retained liability. The City's retained liability is limited to $17,500 per occurrence and an annual aggregate limit of $70,000. An actuarially determined estimate has been recorded for this liability, as well as for claims incurred but not reported at December 31, 2025. A total liability of approximately $189,855 at December 31, 2025, was recorded as claims payable in the insurance internal service fund. Changes in the fund's claims loss liability follow:

	Beginning Balance	Incurred Claims	Claims Paid/ Settled	Ending Balance
2024	$ 223,013	$ 195,034	$ 252,207	$ 165,840
2025	165,840	334,693	310,678	189,855

Commitments and Contingencies

Claims and judgments are recorded as liabilities if all the conditions of Governmental Accounting Standards Board pronouncements are met. The liability and expenditure for claims and judgments are only reported in governmental funds if it has matured. Claims and judgments are recorded in the government-wide statements and proprietary funds as expenses when the related liabilities are incurred.

From time to time, the City is party to various pending claims and legal proceedings. Although the outcome of such matters cannot be forecasted with certainty, it is the opinion of management and the City attorney that the likelihood is remote that any such claims or proceedings will have a material adverse effect on the City's financial position or results of operations.

The City has received federal and state grants for specific purposes that are subject to review and audit by the grantor agencies. Such audits could lead to requests for reimbursements to the grantor agency for expenditures disallowed under terms of the grants. Management believes such disallowances, if any, would be immaterial.

Long-Term Contracts - WPPI Energy

The electric utility is one of 51 WPPI Energy member municipalities located throughout the States of Wisconsin, Michigan and Iowa. On December 1, 1989, each initial WPPI Energy member commenced purchasing electric service from WPPI Energy under a long-term Power Supply Contract for Participating Members (long-term contract). Under the long-term contract, WPPI Energy is obligated to provide and sell, and each member is obligated to take and pay for, the electric power and energy required for the operation of each member's electric utility.

The long-term contract requires all WPPI Energy members to pay for power and energy requirements supplied or made available by WPPI Energy at rates sufficient to cover WPPI Energy's revenue requirement including power supply costs, administrative expenses and debt service. WPPI Energy's subsequent year's operating budget and rates are approved annually by its Board of Directors, consisting of representatives from each member. The members have agreed to charge rates to retail customers sufficient to meet their WPPI Energy obligations. The long-term contract provides that all payments to WPPI Energy constitute operating expenses of the utility payable from any operating and maintenance fund established for that system.

Fifty members, representing approximately 99.8% of WPPI Energy's existing load, have long-term contracts through December 31, 2055. The remaining member has a long-term contract through December 31, 2037.

WPPI Energy's outstanding debt service obligation to be paid by its members through their wholesale power charges through the remainder of the long-term contract was $221 million as of December 31, 2025.

Claims and Other Legal Procedures

During 2011, the light and water utility added an aeration system at Well #4 due to contamination by vinyl chloride. Parties believed to be responsible for the contamination were notified of the problem and the utility is seeking reimbursement from the potentially responsible parties for costs associated with the aeration system at Well #4 which the utility believes were necessitated because of contamination originating at the closed landfill. This process of seeking and obtaining reimbursement is expected to take several years. During 2014, as part of a water rate application with the PSCW the costs associated with the aeration system at Well #4 were reclassified as utility financed plant and the related contribution reversed allowing these costs to be recovered from rate payers until such time as reimbursement is received from the potentially responsible parties. Although the utility has financed all costs to date of the aeration system at Well #4, cost recovery is expected from the potentially responsible parties. Additional legal and consulting fees incurred after this date may be recoverable in the future.

Tax Abatement

Tax abatements are a reduction in tax revenues that results from an agreement between one or more governments and an individual or entity in which (a) one or more governments promise to forgo tax revenues to which they are otherwise entitled and (b) the individual or entity promises to take a specific action after the agreement has been entered into that contributes to economic development or otherwise benefits the governments or the citizens of those governments.

The City is disclosing all abatement agreements individually.

Developer Incentive - Cedarburg Land and Cattle, LLC

In 2014, the City provided a developer incentive as part of TIF District No. 3. The incentive is based on the completed project value or value at January 1, 2021, whichever occurs first, less the base value multiplied by 25%. The developer has committed to creating a total real property tax increment in the project area with an equalized value of at least $950,000. There was a payment made for the year ended December 31, 2025 of $51,279. Total payments as of December 31, 2025 total $89,191. In the event that future tax increments are not sufficient to pay off the obligation, the obligation terminates with no further liability to the City Since the amount of future payments is contingent on the collection of future TIF increments, the obligation is not reported as a liability in the accompanying financial statements.

Developer Incentive - Oliver Fiontar, LLC

In 2017, the City entered into a development agreement as part of TIF District No. 4. The agreement relates to a property that is at an economic disadvantage to other available sites due to its blighted condition. The City has provided an incentive to the developer for the difference in costs compared to other available sites in an amount not to exceed $3,053,000. Once the funding has been spent the developer is responsible to cover the remaining costs.

In return for the overall minimum equalized property valuation of the development of $10,025,000 for buildings to be constructed or rehabilitated on the sites, the CDA will contribute an amount not to exceed $275,000 toward the redevelopment as developer assistance. This amount shall be based upon the final development plan, expected valuation of same and completion dates for occupancy of all buildings to be constructed. In no event shall any developer assistance payment be due and payable if the developer is in default. This payment will be allocated, prorated and paid pursuant to the following schedule, terms and conditions:

1. $70,000 upon the later of execution of the agreement and final acquisition of the property.

2. $70,000 upon proof of razing and removal of all existing buildings on the property; except commercial office building.

3. $70,000 upon developer receiving building permits from the City and commencing construction for at least $1,000,000 of new construction.

4. $65,000 upon developer showing proof of remediation of the property to the point in time that building occupancy has been granted and reaches a new construction combined equalized value of $4,775,000.

In the event that future tax increments are not sufficient to pay off the obligation, the obligation terminates with no further liability to the City. Since the amount of future payments is contingent on the collection of future TIF increments, the obligation is not reported as a liability in the accompanying financial statements. The balance of the commitment outstanding at year-end was $205,000.

Municipal Revenue Obligation - HSI Arrabelle, LLC

In 2018, the City issued a municipal revenue obligation as part of a development agreement. The amount of the obligation was $1,925,000 and is payable to the developer solely from tax increments collected from a specific portion of the development in TIF No. 5. Payments are scheduled through the year 2046 and carry an interest rate of 0%. The obligation does not constitute a charge upon any funds of the City. In the event that future tax increments are not sufficient to pay off the obligation, the obligation terminates with no further liability to the City. Since the amount of future payments is contingent on the collection of future TIF increments, the obligation is not reported as a liability in the accompanying financial statements. The balance of the commitment outstanding at year-end was $821,429.

Municipal Revenue Obligation - Fox River Development

In 2022, the City issued a municipal revenue obligation as part of a development agreement. The amount of the obligation was $13,480,000 and is payable to the developer solely from tax increments collected from a specific portion of the development in TIF No. 7. Payments are scheduled through the year 2050 and carry an interest rate of 0%. The obligation does not constitute a charge upon any funds of the City. In the event that future tax increments are not sufficient to pay off the obligation, the obligation terminates with no further liability to the City. Since the amount of future payments is contingent on the collection of future TIF increments, the obligation is not reported as a liability in the accompanying financial statements. The balance of the commitment outstanding at year-end was $13,277,431.

Effect of New Accounting Standards on Current-Period Financial Statements

The Governmental Accounting Standards Board (GASB) has approved the following:

- Statement No. 103, *Financial Reporting Model Improvements*
- Statement No. 104, *Disclosure of Certain Capital Assets*
- Statement No. 105, *Subsequent Events*

When they become effective, application of these standards may restate portions of these financial statements.

Mid-Moraine Municipal Court

During 2002, the City became a member of the Mid-Moraine Municipal Court. The Court handles collection of fines, fees and penalties and then distributes them to the originating municipality. The City's share of court expenses is determined based on the number of citations and complaints filed on behalf of the City compared to that of the other participating municipalities.

Municipality	% Expenses Paid
City of Cedarburg	2.93 %
City of West Bend	24.76
Village of Germantown	16.47
City of Hartford	13.42
Village of Kewaskum	1.94
Village of Slinger	5.84
Village of Jackson	4.28
City of Port Washington	6.42
Village of Grafton	4.84
Village of Saukville	4.81
Village of Thiensville	1.63
City of Mequon	10.82
Village of Fredonia	0.24
Village of Newburg	0.37
Town of Trenton	0.58
Town of Hartford	0.65
Total	100.00 %

REQUIRED SUPPLEMENTARY INFORMATION

	Budgeted Amounts Original and Final	Actual	Variance With Final Budget
Revenues			
Taxes	$ 7,358,340	$ 7,358,340	$ -
Intergovernmental	1,568,556	1,573,293	4,737
Licenses and permits	362,257	456,518	94,261
Fines, forfeitures and penalties	44,000	36,045	(7,955)
Public charges for services	144,313	180,770	36,457
Intergovernmental charges for services	58,165	90,855	32,690
Investment income	319,000	426,253	107,253
Miscellaneous	241,270	261,821	20,551
Total revenues	10,095,901	10,383,895	287,994
Expenditures			
Current:			
General government	1,612,723	1,498,083	114,640
Public safety	4,591,621	4,382,331	209,290
Public works	3,241,664	2,974,548	267,116
Culture, recreation and education	1,270,504	1,279,945	(9,441)
Conservation and development	4,380	1,547	2,833
Capital outlay	230,800	206,362	24,438
Total expenditures	10,951,692	10,342,816	608,876
Excess (deficiency) of revenues over (under) expenditures	(855,791)	41,079	896,870
Other Financing Sources			
Transfers in	855,791	901,129	45,338
Net change in fund balance	$ -	942,208	$ 942,208
Fund Balance, Beginning		4,731,639	
Fund Balance, Ending		$ 5,673,847	

See notes to required supplementary information

City of Cedarburg

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget to Actual -
Special Revenue Fund - Rescue/EMS Fund
December 31, 2025

	Budgeted Amounts Original and Final	Actual	Variance With Final Budget
Revenues			
Taxes	$ 1,829,273	$ 1,829,273	$ -
Intergovernmental	115,000	320,012	205,012
Licenses and permits	22,000	38,356	16,356
Public charges for services	680,000	594,274	(85,726)
Intergovernmental charges for services	536,623	536,623	-
Investment income	-	81,596	81,596
Miscellaneous	500	14,268	13,768
Total revenues	3,183,396	3,414,402	231,006
Expenditures			
Current:			
Public safety	2,046,194	1,959,234	86,960
Capital outlay	36,000	30,701	5,299
Total expenditures	2,082,194	1,989,935	92,259
Excess of revenues over expenditures	1,101,202	1,424,467	323,265
Other Financing Sources (Uses)			
Transfers out	(225,000)	(1,300,003)	(1,075,003)
Proceeds from sale of capital assets	-	40	40
Total other financing sources (uses)	(225,000)	(1,299,963)	(1,074,963)
Net change in fund balance	$ 876,202	124,504	$ (751,698)
Fund Balance, Beginning		2,046,336	
Fund Balance, Ending		$ 2,170,840	

See notes to required supplementary information

Schedule of Proportionate Share of the Net Pension Liability/(Asset) - Wisconsin Retirement System
Year Ended December 31, 2025

WRS Fiscal Year End	Proportion of the Net Pension Liability/(Asset)	Proportionate Share of the Net Pension Liability/(Asset)	Covered Payroll	Proportionate Share of the Net Pension Liability (Asset) as a Percentage of Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
12/31/2015	0.046968390 %	$ 763,227	$ 6,094,159	12.52 %	98.20 %
12/31/2016	0.047476720 %	391,322	6,246,295	6.26 %	99.12 %
12/31/2017	0.048071520 %	(1,427,300)	6,313,813	22.61 %	102.93 %
12/31/2018	0.048782000 %	1,735,510	6,587,858	26.34 %	96.45 %
12/31/2019	0.049008160 %	(1,580,246)	6,724,870	23.50 %	102.96 %
12/31/2020	0.049145530 %	(3,068,223)	6,898,852	44.47 %	105.26 %
12/31/2021	0.049402060 %	(3,981,896)	6,971,177	57.12 %	106.02 %
12/31/2022	0.050056870 %	2,651,864	7,344,988	36.10 %	95.72 %
12/31/2023	0.051281120 %	762,450	7,838,601	9.73 %	98.85 %
12/31/2024	0.052418720 %	861,326	8,347,498	10.32 %	98.79 %

Schedule of Employer Contributions - Wisconsin Retirement System
Year Ended December 31, 2025

City's Fiscal Year End	Contractually Required Contributions	Contributions in Relation to the Contractually Required Contributions	Contribution Deficiency (Excess)	Covered Payroll	Contributions as a Percentage of Covered Payroll
12/31/2016	$ 463,871	$ 463,871	$ -	$ 6,246,295	7.43 %
12/31/2017	508,899	508,899	-	6,313,813	8.06 %
12/31/2018	537,092	537,092	-	6,587,858	8.15 %
12/31/2019	531,452	531,452	-	6,724,870	7.90 %
12/31/2020	538,242	538,242	-	6,898,852	7.80 %
12/31/2021	574,628	574,628	-	6,971,178	8.24 %
12/31/2022	600,665	660,665	-	7,344,988	8.18 %
12/31/2023	697,515	697,515	-	7,838,602	8.90 %
12/31/2024	784,500	784,500	-	8,347,499	9.40 %
12/31/2025	875,248	875,248	-	8,938,062	9.79 %

See notes to required supplementary information

Budgetary Information

Budgetary information is derived from the annual operating budget and is presented using generally accepted accounting principles and the modified accrual basis of accounting.

The budgeted amounts presented include any amendments made. The City may authorize transfers of budgeted amounts within functions. Transfers between functions and changes to the overall budget must be approved by a two-thirds council action.

Appropriations lapse at year-end unless specifically carried over. There were no carryovers to the following year. Budgets are adopted at the function level of expenditure for the general fund and total expenditures for all other funds.

Wisconsin Retirement System

The amounts determined for each fiscal year were determined as of the calendar year-end that occurred within the fiscal year.

Changes in benefit terms. There were no changes of benefit terms for any participating employer in the Wisconsin Retirement System.

Changes in assumptions. Based on a three-year experience study conducted in 2021 covering January 1, 2018 through December 31, 2020, the ETF Board adopted assumption changes that were used to measure the total pension liability beginning with the year-end December 31, 2021, including the following:

- Lowering the long-term expected rate of return from 7.0% to 6.8%
- Lowering the discount rate from 7.0% to 6.8%
- Lowering the price inflation rate from 2.5% to 2.4%
- Lowering the postretirement adjustments from 1.9% to 1.7%
- Mortality assumptions were changed to reflect updated trends by transitioning from the Wisconsin 2018 Mortality Table to the 2020 WRS Experience Mortality Table

Based on a three-year experience study conducted in 2018 covering January 1, 2015 through December 31, 2017, the ETF Board adopted assumption changes that were used to measure the total pension liability beginning with the year-ended December 31, 2018, including the following:

- Lowering the long-term expected rate of return from 7.2% to 7.0%
- Lowering the discount rate from 7.2% to 7.0%
- Lowering the wage inflation rate from 3.2% to 3.0%
- Lowering the price inflation rate from 2.7% to 2.5%
- Lowering the postretirement adjustments from 2.1% to 1.9%
- Mortality assumptions were changed to reflect updated trends by transitioning from the Wisconsin 2012 Mortality Table to the Wisconsin 2018 Mortality Table

SUPPLEMENTARY INFORMATION

Combining Balance Sheet -
Nonmajor Governmental Funds
December 31, 2025

	Special Revenue Funds							
	Cemetery Fund	Room Tax Fund	Recreation Programs Fund	Donations Fund	American Rescue Plan Fund	Swimming Pool Fund	Park Impact Fee Fund	Public Safety Impact Fee Fund
Assets								
Cash and investments	$ 292,689	$ -	$ 203,548	$ 51,249	$ 18,649	$ 243,711	$ 278,845	$ 468,151
Receivables:								
Taxes	-	-	-	-	-	69,216	-	-
Accounts	-	40,278	-	-	-	-	-	-
Leases	-	-	-	-	-	-	-	-
Due from other funds	-	-	-	-	-	-	-	-
Advance from other funds	-	-	-	-	-	-	-	-
Total assets	$ 292,689	$ 40,278	$ 203,548	$ 51,249	$ 18,649	$ 312,927	$ 278,845	$ 468,151
Liabilities, Deferred Inflows of Resources and Fund Balances (Deficit)								
Liabilities								
Accounts payable	$ 69	$ 38,264	$ 20,585	$ -	$ -	$ 41	$ -	$ -
Accrued liabilities	425	-	452	-	-	-	-	-
Due to other funds	-	2,014	-	-	-	-	-	-
Advance from other funds	-	-	-	-	-	-	-	-
Total liabilities	494	40,278	21,037	-	-	41	-	-
Deferred Inflows of Resources								
Unavailable revenues	-	-	-	-	-	-	-	-
Unearned revenues	-	-	-	-	-	69,216	-	-
Total deferred inflows of resources	-	-	-	-	-	69,216	-	-
Fund Balances (Deficit)								
Restricted	-	-	-	-	18,649	-	278,845	468,151
Committed	292,195	-	182,511	51,249	-	243,670	-	-
Unassigned (deficit)	-	-	-	-	-	-	-	-
Total fund balances (deficit)	292,195	-	182,511	51,249	18,649	243,670	278,845	468,151
Total liabilities, deferred inflows of resources and fund balances (deficit)	$ 292,689	$ 40,278	$ 203,548	$ 51,249	$ 18,649	$ 312,927	$ 278,845	$ 468,151

Combining Balance Sheet -
Nonmajor Governmental Funds
December 31, 2025

	Special Revenue Funds		Capital Project Funds						
	FD & EMS Referendum Fund	Library Fund	TIF District No. 3	TIF District No. 4	TIF District No. 5	TIF District No. 6	Lead Service Private	Lead Service Public	Total Nonmajor Governmental Funds
Assets									
Cash and investments	$ 880,811	$ 246,029	$ 10,839	$ -	$ 2,267	$ 477,880	$ -	$ 8,719	$ 3,183,387
Receivables:									
Taxes	-	794,550	55,983	4,773	211,766	307,480	-	-	1,443,768
Accounts	-	-	-	-	-	-	1,407,093	-	1,447,371
Leases	-	-	-	-	-	500,750	-	-	500,750
Due from other funds	-	-	-	-	-	-	18,652	-	18,652
Advance from other funds	-	-	-	-	-	-	-	220,464	220,464
Total assets	$ 880,811	$ 1,040,579	$ 66,822	$ 4,773	$ 214,033	$ 1,286,110	$ 1,425,745	$ 229,183	$ 6,814,392
Liabilities, Deferred Inflows of Resources and Fund Balances (Deficit)									
Liabilities									
Accounts payable	$ -	$ 15,523	$ -	$ -	$ -	$ -	$ 32,265	$ -	$ 106,747
Accrued liabilities	-	23,560	-	-	-	-	-	-	24,437
Due to other funds	-	-	-	-	-	-	257,197	8,719	267,930
Advance from other funds	-	-	-	1,085,989	-	-	-	-	1,085,989
Total liabilities	-	39,083	-	1,085,989	-	-	289,462	8,719	1,485,103
Deferred Inflows of Resources									
Unavailable revenues	-	-	-	-	-	-	1,401,005	-	1,401,005
Unearned revenues	-	794,550	55,983	4,774	211,766	808,229	-	-	1,944,518
Total deferred inflows of resources	-	794,550	55,983	4,774	211,766	808,229	1,401,005		3,345,523
Fund Balances (Deficit)									
Restricted	880,811	206,946	10,839	-	2,267	477,881	-	220,464	2,564,853
Committed	-	-	-	-	-				769,625
Unassigned (deficit)	-	-	-	(1,085,990)	-	-	(264,722)	-	(1,350,712)
Total fund balances (deficit)	880,811	206,946	10,839	(1,085,990)	2,267	477,881	(264,722)	220,464	1,983,766
Total liabilities, deferred inflows of resources and fund balances (deficit)	$ 880,811	$ 1,040,579	$ 66,822	$ 4,773	$ 214,033	$ 1,286,110	$ 1,425,745	$ 229,183	$ 6,814,392

City of Cedarburg

Combining Statement of Revenues, Expenditures and Changes in Fund Balances - Nonmajor Governmental Funds
Year Ended December 31, 2025

	Special Revenue Funds							
	Cemetery Fund	Room Tax Fund	Recreation Programs Fund	Donations Fund	American Rescue Plan Fund	Swimming Pool Fund	Park Impact Fee Fund	Public Safety Impact Fee Fund
Revenues								
Taxes	$ -	$ 126,888	$ -	$ -	$ -	$ 69,216	$ -	$ -
Intergovernmental	-	-	-	-	52,147	-	-	-
Fines, forfeitures and penalties	-	-	-	-	-	-	-	-
Public charges for services	23,495	-	449,749	-	-	346,287	85,537	85,834
Investment income (loss)	12,322	-	8,908	1,770	1,969	4,799	8,448	19,131
Miscellaneous	5,019	-	17,880	8,620	-	8,210	-	-
Total revenues	40,836	126,888	476,537	10,390	54,116	428,512	93,985	104,965
Expenditures								
Current:								
Public safety	-	-	-	13,398	-	-	-	54,004
Health and human services	58,923	-	-	-	-	-	-	-
Culture, recreation and education	-	-	447,684	-	-	362,354	-	-
Conservation and development	-	126,888	-	-	62,883	-	-	-
Capital outlay	-	-	2,175	-	-	3,812	455	-
Debt service:								
Principal	-	-	-	-	-	-	-	-
Interest and fees	-	-	-	-	-	-	-	-
Total expenditures	58,923	126,888	449,859	13,398	62,883	366,166	455	54,004
Excess (deficiency) of revenues over expenditures	(18,087)	-	26,678	(3,008)	(8,767)	62,346	93,530	50,961
Other Financing Sources (Uses)								
Transfers in	-	-	-	-	-	20,000	-	-
Transfers out	-	-	(92,000)	-	-	-	-	-
Debt issued	-	-	-	-	-	-	-	-
Proceeds from sale of capital assets	-	-	-	-	-	-	-	-
Total other financing sources (uses)	-	-	(92,000)	-	-	20,000	-	-
Net changes in fund balances	(18,087)	-	(65,322)	(3,008)	(8,767)	82,346	93,530	50,961
Fund Balances (Deficit), Beginning	310,282	-	247,833	54,257	27,416	161,324	185,315	417,190
Fund Balances (Deficit), Ending	$ 292,195	$ -	$ 182,511	$ 51,249	$ 18,649	$ 243,670	$ 278,845	$ 468,151

City of Cedarburg

Combining Statement of Revenues, Expenditures and Changes in Fund Balances - Nonmajor Governmental Funds
Year Ended December 31, 2025

	Special Revenue Funds		Capital Project Funds						
	FD & EMS Referendum Fund	Library Fund	TIF District No. 3	TIF District No. 4	TIF District No. 5	TIF District No. 6	Lead Service Private	Lead Service Public	Total Nonmajor Governmental Funds
Revenues									
Taxes	$ -	$ 794,550	$ 54,029	$ 4,633	$ 204,520	$ 312,808	$ -	$ -	$ 1,566,644
Intergovernmental	-	292,928	-	-	517	59,642	-	-	405,234
Fines, forfeitures and penalties		11,895	-	-	-	-	-	-	11,895
Public charges for services	-	1,791	-	-	-	-	-	-	992,693
Investment income (loss)	27,808	17,157	-	-	-	13,175	-	-	115,487
Miscellaneous	-	40,094	-	-	-	-	399,182	539	479,544
Total revenues	27,808	1,158,415	54,029	4,633	205,037	385,625	399,182	539	3,571,497
Expenditures									
Current:									
Public safety	-	-	-	-	-	-	-	-	67,402
Health and human services	-	-	-	-	-	-	-	-	58,923
Culture, recreation and education	-	1,105,354	-	-	-	-	-	-	1,915,392
Conservation and development	-	-	51,679	39,551	256,173	13,791	-	-	550,965
Capital outlay	-	7,561	-	-	-	-	1,246,649	-	1,260,652
Debt service:							-	-	
Principal	-	-	-	145,000	-	768,266	-	-	913,266
Interest and fees	-	-	-	100,534	-	157,017	-	-	257,551
Total expenditures	-	1,112,915	51,679	285,085	256,173	939,074	1,246,649	-	5,024,151
Excess (deficiency) of revenues over expenditures	27,808	45,500	2,350	(280,452)	(51,136)	(553,449)	(847,467)	539	(1,452,654)
Other Financing Sources (Uses)									
Transfers in	853,003	-	-	245,534	-	513,122	-	-	1,631,659
Transfers out	-	-	-	-	-	(9,333)	(10,175)	(8,789)	(120,297)
Debt issued	-	-	-	-	-	-	950,052	59,743	1,009,795
Proceeds from sale of capital assets	-	-	-	-	-	192,343	-	-	192,343
Total other financing sources (uses)	853,003	-	-	245,534	-	696,132	939,877	50,954	2,713,500
Net changes in fund balances	880,811	45,500	2,350	(34,918)	(51,136)	142,683	92,410	51,493	1,260,846
Fund Balances (Deficit), Beginning	-	161,446	8,489	(1,051,072)	53,403	335,198	(357,132)	168,971	722,920
Fund Balances (Deficit), Ending	$ 880,811	$ 206,946	$ 10,839	$ (1,085,990)	$ 2,267	$ 477,881	$ (264,722)	$ 220,464	$ 1,983,766

CITY OF CEDARBURG

MEETING DATE: June 29, 2026 **ITEM NO:** A.

TITLE:
Discussion and possible action on the Dam Remediation Design Proposal for the Woolen Mill Dam.

ISSUE SUMMARY:
Repairs to the Woolen Mill Dam, which is located just north of Bridge Road on Cedar Creek have been planned to be completed for over 6 years. The City has worked with Ramboll to complete a Dam Failure Analysis and a Stability Analysis. The Dam Failure Analysis set in place the High Hazard rating for the dam. The Stability Analysis indicated that the existing spillway section does not meet United States Army Corps of Engineers dam safety criteria for the normal pool, maximum design flood, or ice loading, and remedial measures were recommended to bring the dam into full compliance.

Ramboll has prepared the attached proposed scope of services and fee estimate for alternatives analysis and final design of appropriate remedial measures for the dam at an estimated total cost of $242,000. This price includes an estimated cost of $26,800 for bedrock coring. That price could be more or less. Ramboll would complete Task 1 - Alternative Analysis, Cost Estimates, and Draft Basis of Design for $14,500 and would not proceed with Tasks 2 through 5 until given written authorization from the City. Ramboll has provided an updated rough cost estimate for the dam remediation work of $1,500,000 to $2,000,000. More accurate cost estimates would be done as part of Task 1.

STAFF RECOMMENDATION:
Approve

BOARD, COMMISSION OR COMMITTEE RECOMMENDATION:
None

BUDGETARY IMPACT:
Estimated fee of $242,000. Future costs of dam remediation of $1,500,000 to $2,000,000.

ATTACHMENTS:
1. 06032026 Revised Woolen Mills Dam Rehab Design Scope (Final)

INITIATED/REQUESTED BY:
Mike Wieser

FOR MORE INFORMATION CONTACT:
Mike Wieser, Engineer/Public Works Director

Via Email: mwieser@ci.cedarburg.wi.us

Mike Wieser, P.E.
Director of Engineering & Public Works
City of Cedarburg
W63 N645 Washington Ave.
Cedarburg, WI 53012

REVISED PROPOSAL FOR DAM REMEDIATION DESIGN, WOOLEN MILL DAM, CEDARBURG, WISCONSIN

June 5, 2026

Dear Mr. Wieser,

Ramboll Americas Engineering Solutions, Inc. (Ramboll) is pleased to present this proposal to the City of Cedarburg (the "Client") for an alternatives analysis and remediation design for the Woolen Mill Dam (the Dam) on the Cedar Creek in Cedarburg, Wisconsin (the "site" or "facility"). The Dam Key Sequence Number is 168 and the Field File Number is 45.01.

This letter presents a brief project background and Ramboll's proposed scope of services, schedule, cost estimate, and contract terms for the project.

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Ref. P3861M-24080

PROJECT BACKGROUND

The Dam is a run-of-the-river gravity dam located on Cedar Creek, approximately 260 feet west of Washington Avenue and 170 feet north of Bridge Road in downtown Cedarburg, Wisconsin. A timber dam was reportedly originally constructed in the late 19th century to create a mill pond at the approximate location of the Dam, which was constructed in its current configuration just downstream of the old timber dam in 1939. It is an approximately 92 feet 6 inches long uncontrolled concrete overflow ogee spillway/weir section with an 18-foot structural height and a 12 foot hydraulic height. It has concrete retaining/training walls, and veneered and natural stone masonry supporting earth abutments on each side, which are integral with the riverbanks. According to the National Inventory of Dams (https://nid.sec.usace.army.mil/nid/#/), the Dam (NID identification WI00168) has a drainage area of 119 square miles, a normal storage of 20 acre-feet and a maximum storage of 50 acre-feet. The Dam is owned by the City of Cedarburg and is regulated by the Wisconsin Department of Natural Resources (WDNR). It was most recently inspected in 2018 and an Emergency Action Plan (EAP) was prepared for the Dam in 2014.

The Dam is classified as a large dam per the Wisconsin Statutes Chapter 31 §31.19(1m) and has been preliminarily assigned a High Hazard rating by WDNR. High Hazard dams in Wisconsin are those dams that have existing development in the hydraulic shadow that will be inundated to a depth greater than 2 feet, or do not have land controls in place to restrict future development in the hydraulic shadow, and if loss of human life during failure or mis-operation of the dam is probable.

Ramboll has performed an updated Dam Failure Analysis (DFA) and a limit equilibrium stability screening analysis in anticipation of planned dam modifications. The DFA confirmed the appropriateness of the High Hazard rating. The stability screening analysis indicated that the existing spillway section does not meet United States Army Corps of Engineers (USACE) dam safety criteria for the normal pool, maximum design flood, or ice loading and remedial measures were recommended to bring the dam into full compliance with USACE dam safety recommendations.

Ramboll has prepared the following proposed scope of services and fee estimate for alternatives analysis and final design of appropriate remedial measures for the Dam.

SCOPE OF SERVICES

Task 1 –Alternatives Analysis, Cost Estimates, and Draft Basis of Design

Ramboll will evaluate mitigation alternatives to bring the Dam into full compliance with USACE dam safety recommendations. Based on experience and preliminary structural stability analyses, Ramboll has identified construction of a downstream shear block and/or installation of post-tensioned rock anchors as potential alternatives to be evaluated. Alternatives for overtopping protection of the dam's abutments will also be considered. Construction of the preferred alternative may require partial demolition and reconstruction of the dam toe/apron. The project team, including Ramboll and the City, will develop a defined set of criteria (Basis of Design [BOD]) considered to be necessary for success of the Project. The alternatives analysis will include a review of the dams history, mitigation goals, hydraulic modeling, structural stability, and control of water during construction to develop a common understanding of the potential impacts of the alternatives. The proposed remedial measures will be assessed for their ability to meet the criteria, based on preliminary hydraulic and stability analyses and on other technical considerations associated with the structure.

Ramboll will develop feasibility level cost estimates for each alternative. The cost estimates will generally conform to the expected accuracy range corresponding to a Class 4 estimate, as outlined in ASTM D2516-11 (2024) Standard Classification of Cost Estimate Classification System and the Association for the Advancement of Cost Engineering International.

Deliverables:

- Ramboll will prepare an Evaluation of Alternatives Report providing detailed descriptions, advantages and disadvantages, constructability considerations and cost estimate for the proposed alternatives.

- Based on the alternatives evaluation, Ramboll will prepare a Draft Basis of Design Report and recommended remedial measure(s) for review by the City

Key Assumptions:

- Ramboll will meet with the City at intervals during the alternatives evaluation process to integrate City preferences and requirements into the selection process. A total of two hybrid meetings (Ramboll participants in person and remote) with the City during alternatives development have been assumed for cost estimating purposes. It is understood that these cost alternative may be compared to dam abandonment and Ramboll will not proceed with Task 2 until notified by the City.

After review and approval of the Basis of Design Report, Ramboll will review the recommended remedial measures with the WDNR, and discuss permitting requirements with the WDNR and the Army Corps of Engineers.

Task 2 –Additional Design Data Collection and Final Basis of Design

Additional data collection detailed below is required to support the design of the selected remedial measure(s).

Task 2.1 Topographic Surveying and Base Map Preparation

Ramboll will subcontract with a Professional Land Surveyor (PLS) to perform a detailed site survey of the spillway, downstream channel, abutments and surrounding area using conventional ground survey equipment. Survey data will be used to develop a topographic map of existing conditions and base map for engineering design. The survey will be completed to locate the following features:

- Abutment walls, above ground structures/features;
- Areas where spillway and abutment connections are anticipated;
- Underground utilities;
- Downstream channel conditions; and
- Access and equipment staging areas.

Deliverables:

- Ramboll will use a subcontractor to collect the survey data and develop a base map for design drawings. The base map CAD exhibit will be certified by a registered Wisconsin PLS.

Key Assumptions:

- A private utility locator will be used to locate and identify buried underground public utilities to be included in the existing conditions base map.
- The City will provide any as-built or record drawings of the dam and adjacent buildings, where available.

- The City will provide and coordinate property access required for the work.

Task 2.2 Structural Inspection

Ramboll will review the recently completed safety inspection reports by the WDNR dated 5/21/2025, and by the owner dated 1/18/2024, review other files available at the City, complete a visual inspection of the dam and document the inspection of the dam. (Note the next WDNR mandated inspection is not due until 2028.) The primary focus of the inspection will be the dam elements that are most relevant to design and implementation of the proposed remedial measures and will include a structural condition assessment and mapping of any concrete defects, cracks, exposed rebar, and joint locations and dimensions. The inspection will also include the following four major tasks:

- An inventory of the dam components;
- A check for defects at the dam that affect the safety of the dam and require repair;
- A check for elements that are in need of maintenance and repair that do not present a safety hazard; and
- Other elements that will affect the design and implementation of the repairs such as access and flow diversion during construction.

Deliverables

- A dam inspection report and supporting documentation will be prepared and submitted to the City of Cedarburg and used in support of the preliminary design.

Key Assumptions

- The inspection will be performed by a team of two engineers with significant experience in dam investigation, design and construction.
- Site access for the inspection will be provided by the Client.
- The inspection will be completed from the abutments and accessible areas upstream and downstream; no in-water inspection is planned.
- The City will provide copies of the 1/18/24 and 5/21/26 inspection reports.

Task 2.3 Bedrock Coring

Ramboll will subcontract with an experienced driller to advance one borehole on the left (east) abutment to the bedrock surface to evaluate the bedrock conditions within the potential rock anchor bond length.

A private utility locator will be used to locate and identify buried underground public utilities at the Site prior to mobilizing the drilling crew. One boring, located as close to the left abutment as practical, will be advanced to the bedrock surface, estimated to be approximately 15 feet below ground surface (bgs) and soil samples will be collected at 5-foot intervals using the Standard Penetration Testing (SPT) procedure. Rock core drilling will begin at the top of bedrock using a diamond core drill bit and rock core samples will be collected using continuous HQ3 triple-tube coring. The rock core will be advanced at least 5 feet beyond potential anchor bond length, assumed to be approximately 25 feet. Assuming the depth to rock is 15 feet and extent of poor quality rock may be on the order of 10 to 15 feet, the total borehole depth is estimated to be 60 feet. If additional depth is required, based on the rock quality, additional costs may be incurred.

Samples will be logged in the field by an experienced Ramboll field geologist or engineer in general accordance with the Caltrans Soil and Rock Logging, Classification and Presentation Manual. Particular emphasis will be paid to bedrock quality, as measured by the RQD, geometry and characteristics of discontinuities, degree of weathering, percent recovery, groundwater level and presence of confined conditions.

Soil and rock samples will be preserved in moisture protective containers for storage for delivery to the laboratory for testing. Upon completion, the borings will be backfilled with bentonite chips. Drill cuttings will be stockpiles at a centralized location for disposal by others.

Laboratory tests will be performed on selected soil and rock samples in general accordance with appropriate ASTM standards. Soil testing may include moisture content, grain size analysis Atterberg limits, and specific gravity. Rock core testing will consist of compressive strength with elastic modulus and Poisson's ratio, and direct shear at a discontinuity (if an intact sample is recovered). The actual number of tests performed will be determined after drilling is complete and will be dependent on the materials encountered in the boreholes.

Deliverables

- A geotechnical investigation report will be prepared to support project design.

Key Assumptions

- The City will provide property access and coordination with property owner(s) at the drilling location.
- The left abutment is accessible to truck-mounted drilling equipment during normal working (non-overtime) hours and without weather delays.
- The City will provide access to a nearby hydrant to obtain drilling water.
- If conditions require, a liquid polymer may be used as drilling fluid to provide borehole stability.
- Drilling can be completed during a single, 3-day, mobilization of drilling equipment and personnel.
- Driller will be responsible for performing a public utility locate. A private utility locate is also required and has been included in the cost estimate.
- A total of 60 feet of drilling has been assumed for cost estimating purposes.

- Boreholes will be abandoned in accordance with WDNR requirements.
- Drill cuttings will be stockpiled at a centralized location for disposal by City.
- No permits are required for the work.
- Minor vegetation damage and rutting is allowed during drilling without repair work.
- Support truck parking is allowed on the nearby road.
- This cost estimate does not include costs for chemical characterization or disposal of soil cuttings.

Task 2.4 Final Basis of Design

Ramboll will update the basis of design using the data collected in Tasks 2.1 through 2.3 and provide a final Basis of Design Report to the City. It is assumed that the final basis of design will consist of modifications to the alternative selected in Task 1 based on the data collected.

Task 3 – Design Services

Task 3.1 – Preliminary (30%) Design

Ramboll will perform engineering design analyses on the selected alternative to advance design of the spillway mitigation, abutment wall rehabilitation and overtopping protection. As part of the preliminary design process, Ramboll will:

- Finalize design criteria and load cases;
- If a shear block is the preferred alternative, develop preliminary shear block geometry, reinforcement, concrete strength, sub-slab drainage requirements, construction and contraction joints, as appropriate;
- If post-tensioned anchors are included in the design, develop preliminary bond length, free stressing length, anchor geometry, tendon components, grout type, corrosion protection, post-tensioning requirements, anchor plates/blocks and load transfer details;
- Develop preliminary spillway and abutment connections, dowels, and anchorage details to existing concrete spillway;
- Develop preliminary excavation and foundation preparation recommendations, including any foundation leveling/cleaning, or grouting requirements;
- Develop preliminary left abutment wall rehabilitation design;
- Develop overtopping protection design details;
- Develop preliminary control of water and construction sequencing plans, critical steps for work on a

run-of-river structure;

- Perform design checks including sliding, overturning, bearing, uplift, stability under hydrostatic/hydrodynamic loads, ice loads, seismic (if required);

- Develop outline technical specifications; and

- Prepare draft construction quality assurance (CQA) plan.

Deliverables

- Updated Basis of Design Report.

- Once the Preliminary Design is complete Ramboll will submit the preliminary drawings and meet with the City. The purpose of the meeting will be to seek consensus from the City on the preliminary design before advancing through final design and development of construction documents. Ramboll's deliverables in this phase will include:

  - Preliminary Design Drawings;
  - Outline of Technical Specifications;
  - Draft CQA Plan; and,
  - Updated cost estimate.

Task 3.2 – Permit Review Design Documents

Ramboll will address the City's Preliminary Design comments and progress the design to a permit review level (approximately 80% design). This will include detailed design of the structural design elements, refined control-of-water and construction sequencing plans and general site improvements. A preliminary list of drawings anticipated to be necessary for the design are included as an attachment to this scope of services.

Deliverables

- Drawings (80% complete design)
- Draft Technical Specifications
- Final CQA Plan; and

Task 3.3 – Final Issued for Construction Design Documents

Once approval of the Permit Review documents (~80% design) by the City and WDNR, Ramboll will finalize the design drawings and prepare technical specifications. Technical specifications will be in Construction Specification Institute (CSI) format. The City will provide their General Requirements, and Procurement and Contracting Requirements, and Ramboll will assemble these documents along with the drawings and technical specifications into a Project Manual to be used for bidding.

Deliverables

- Drawings (100% complete design)

- Project Manual (Bidding Document):
    - Procurement and Contracting Requirements (by City of Cedarburg)
    - General Requirements (by City of Cedarburg)
    - Final Technical Specifications
- Final Engineer's Opinion of Construction Cost.

Key Assumptions

- City provides Procurement and Contracting Requirements and General Requirements.
- One round of City review and comment response for each permit set.
- One design review meeting with City.

Task 4 – Permit Application and Grant Administration

Ramboll will prepare an application for a permit to construct the dam mitigation measures in accordance with Wis. Stat. Chapter 31 Regulation of Dams and Bridges Affecting Navigable Waters § 31.05 Application for Permits to Construct for submission to WDNR. An application for a permit will also be submitted to the Army Corps of Engineers, if needed.

Ramboll will review the dam grant administration requirements with the WDNR and prepare a timeline for payment requests during the construction phase. Ramboll will also prepare payment requests for eligible costs during the design phase, if applicable.

Deliverables

- Permit application package for review by the City prior to submittal to the WDNR, and US Army Corps of Engineers, if needed.
- Payment requests for dam grant funding, as applicable and dam grant submittal timeline for the construction phase.

Key Assumptions

- One pre-permit application submittal conference call with the WDNR and US Army Corps of Engineers.
- One permit review conference call with the WDNR
- One round of comment review and response

TASK 5 – BIDDING SERVICES

Ramboll will provide bidding services that include:

- Contact potential bidders to assess their interest;

- Work with the City to stipulate minimum qualifications within the Procurement and Contract Requirements;
- Publicly advertise the project for bid;
- Organize and conduct a pre-bid site visit at the facility, enabling bidders to review the work location and seek clarification regarding the bid documents;
- Respond to questions form bidders, and issue bid addenda, as necessary;
- Conduct a thorough evaluation of all bids, considering factors including price, quality, qualifications, and technical adequacy of their plan for control of water during construction; compile and present a tabulated summary of bids, and make a formal recommendation to the City for the contractor;
- Conduct a meeting with the City to review bid outcomes and discuss selection of the preferred bidder; and
- Notify the successful bidder of the intent to award.

After notice of award, it is assumed that the City would execute the contract with the successful bidder.

SCHEDULE

Ramboll is prepared to commence work on this project upon receipt of written authorization to this proposal. It is anticipated that this scope of work will take approximately sixteen weeks to complete subject to subcontractor availability and review times.

Task	Description	Estimated Deliverable Date (Weeks after Authorization)
1	Alternatives Analysis, Cost Estimate and Basis of Design Report	Week 4
2	Design Data Collection	Week 10
3.1	30% Design Drawings	Week 14
3.2	80% Design (Permit) Drawings	Week 18
3.3	Construction Documents	Week 24
4	Permit Application Submittal	Week 18
5	Bidding Services	Week 24 to 28

ESTIMATED PROJECT COST

Ramboll proposes to complete Tasks 1 for an estimated cost of $14,500.

Upon additional written authorization, Ramboll will proceed with Tasks 2 through 5 for the costs as estimated below.

TASK	DESCRIPTION	COST
2.1	Topographic Surveying and Base Map Preparation	$8,500
2.2	Structural Inspection	$11,200
2.4	Final Basis of Design	$4,900
3.1	30% Design Drawings	$76,000
3.2	80% Design (Permit) Drawings	$49,400
3.3	Construction Documents	$38,500
4	Permit Application Submittal	$9,700
5	Bidding Services	$17,000
	Total Lump Sum Cost (Tasks 2.1, 2.2, 2.4, 3.1,3.2,3.3, 4, and 5)	$215,200
2.3	Bedrock Coring (Time and Materials Estimated Cost)	$26,800

If tasks beyond the Scope of Services provided in this proposal are identified, Ramboll will provide a proposal for additional services, in accordance with the attached business terms and conditions. Ramboll will not proceed with these additional tasks without authorization from the Client.

CONDITIONS OF SERVICE

Presented below are Ramboll's conditions of service for completing the proposed scope of work.

1. **Services Provided by Client/Others**

   It is assumed that the Client will provide the following:

   - Access to the site.
   - City provides Procurement and Contracting Requirements and General Requirements.
   - City will dispose of drilling waste.

2. Basis for Estimated Cost and Schedule

A. No scheduling, access, or other unforeseen difficulties in obtaining data will be encountered.

B. Additional services, not included in the proposed scope of work, may include:

1) Engineering services during construction; and

2) Grant administration through completion of construction;

CLOSING

Thank you for opportunity to be of service. If you find this proposal acceptable, please have a copy of the proposal executed and return it to Ramboll as our authorization to proceed. If you have any questions or need further information, please contact us.

Yours sincerely

Brian Schneider, PE, LEED AP, PE Wisconsin
Senior Managing Consultant

D 262 901 3507
Bschneider@ramboll.com

Kenneth Catino, PE
Project Officer

D 917 690 6221
kcatino@ramboll.com

AUTHORIZATION TO PROCEED WITH TASK 1

Ramboll Proposal No. 265990, Woolen Mill Dam Remediation Design, Cedarburg, Wisconsin

Signature: ______________________

Name: ______________________

Title: ______________________

Date: ______________________

AUTHORIZATION TO PROCEED WITH TASK 2 THROUGH 5

Ramboll Proposal No. 265990, Woolen Mill Dam Remediation Design, Cedarburg, Wisconsin

Signature: ____________________________

Name: ____________________________

Title: ____________________________

Date: ____________________________

ATTACHMENT A

TERMS AND CONDITIONS

RAMBOLL AMERICAS ENGINEERING SOLUTIONS, INC.
STANDARD SERVICE TERMS AND CONDITIONS

1. **Definitions**. As and when used in this Agreement, each of the following terms shall have the meaning set forth below:
   a) **Agreement** shall mean this Proposal, including the following: Letters of Authorization or the job specific terms on the face of any Purchase or Change Order and the other Exhibits incorporated in this Proposal.
   b) **Law** shall mean federal, state, local and other jurisdictional statutes, laws, ordinances, rules, regulations, and codes applicable to Services.
   c) **Losses** shall mean monetary damages suffered or costs and expenses incurred, including interest and reasonable attorney's fees, as a result of any demand made, cause of action asserted, judgment or decree entered, or any fine or penalty imposed, or any settlement payment consented to by both parties in connection with this Agreement.
   d) **RAMBOLL** shall mean the Ramboll company issuing the Proposal, Ramboll Americas Engineering Solutions, Inc., unless otherwise stated in the Proposal.
   e) **Project** shall mean the overall work to be performed, including Services to be performed by RAMBOLL or others on behalf of Client at or in connection with project site(s).
   f) **Reimbursable Expenses** shall mean the expenses reasonably incurred by RAMBOLL, its agents and subcontractors in performing Services, including, but not limited to, materials, supplies, use of specialized equipment, travel and subsistence costs, including mileage, cellular and non-local telephone and other communication charges, express delivery, postage and freight charges, word processing, computer processing and reproduction and printing charges required in providing Services, and technical services by others, plus permit fees, taxes, charges and assessments on Services (unless specifically included in the Scope of Services).
   g) **Services** shall mean the professional, technical and other consulting services, work or tasks to be performed by RAMBOLL and its subcontractors as described in the Proposal.
2. **Changes in Scope**. Client shall have the right within the general purpose and intent of the Project to change, add or delete items from Services in writing and subject only to the agreement of RAMBOLL with respect to the effect on cost and schedule.
3. **Payment**. Payment of RAMBOLL's monthly invoice shall be due upon receipt. Balances more than thirty (30) days past due shall accrue interest at the rate of 1% per month or part thereof until paid.
4. **Term**. Unless otherwise provided in this Agreement, the Term hereof shall be from the date this Agreement is signed by both Client and RAMBOLL until the obligations imposed hereunder are fully satisfied or this Agreement is otherwise terminated. All Services shall be deemed to have been performed during the Term hereof.
5. **Status**. Except as otherwise provided in this Agreement, RAMBOLL shall perform the Services as an independent contractor and shall have sole control over the employment, assignment, discharge and compensation of its employees. RAMBOLL shall be solely responsible for complying with all applicable, federal, state and local employment, wage, tax, and insurance laws and licensing requirements.
6. **Standard of Care**. RAMBOLL agrees to correct or re-perform, without additional cost to Client, any Service not performed in accordance with the professional standard of care prevailing at the time and in the place where such Service is performed. Client acknowledges that scientific, medical, and health and safety knowledge and expertise is always evolving, and that RAMBOLL's work, conclusions and opinions cannot fully anticipate or take into account changes in knowledge or expertise that develop after the Services are performed. The services and all deliverables are rendered based on the specific circumstances and conditions described in RAMBOLL's Proposal and are intended for use by the Client only in connection with the purpose set forth in the Proposal. RAMBOLL disclaims all warranties relating to any other use and Client shall indemnify, defend and hold harmless RAMBOLL against any and all losses relating to such other use.
7. **Third Parties.** The Services including, without limitation, related communications and deliverables/work product, and the contents of such communications and deliverables/work product, are solely for Client's benefit and may not be relied upon by or disclosed to any third party without RAMBOLL's express written consent. In addition, Client shall not attribute any statement to RAMBOLL without RAMBOLL's express written consent. RAMBOLL shall be entitled to injunctive relief preventing/prohibiting any disclosure or attribution prohibited hereunder, and Client shall release, indemnify, defend and hold harmless the RAMBOLL from any and all losses arising from or related to such unauthorized disclosure or attribution.
8. **Insurance**. Throughout the term of this Agreement, RAMBOLL shall maintain insurance in amounts not less than shown:

a) Worker's Compensation	Statutory amount where Services are performed
b) Automobile	$1,000,000
c) General Liability	$1,000,000
d) Professional Liability	$1,000,000
e) Excess Umbrella	$3,000,000 on "b" & "c"

Client agrees to require all third parties engaged by or through Client in connection with the Project to provide RAMBOLL with current Certificates of Insurance endorsed to include RAMBOLL as an additional insured on their "b," "c" and "e" policies of insurance and authorizes RAMBOLL to enforce this provision directly with all Project related third-parties.

9. **Compliance with Law, Anti-Corruption & Sanctions, Trade Restrictions**.

a) **Compliance with Law**. RAMBOLL shall comply with all Law applicable to Services, including federal and state Equal Opportunity Laws, orders and regulations, and further, RAMBOLL shall not discriminate against any employee or applicant for employment on the basis of race, color, religion, sex, sexual orientation, gender identity, national origin, age, physical and mental disability, or veteran status.

b) **Anti-Corruption & Sanctions**. At all times in connection with and throughout the course of the Agreement, the parties will comply with and will take reasonable measures to ensure that their employees, subcontractors, and agents will comply with all applicable laws, rules, regulations and orders of any applicable jurisdiction, relating to corruption and bribery, e.g. under the US Foreign Corrupt Practices Act and UK Bribery Act. The parties will comply with and will take reasonable measures to ensure that their employees, subcontractors, agents and other third parties will comply with all applicable laws, rules regulations and orders of any applicable jurisdiction, relating to sanctions and export controls (including trade or financial sanctions under the laws and regulations of the United Nations, the United States, the European Union and its Member States, the United Kingdom or any other jurisdiction that is applicable to the Services). Each party further warrants, with respect to that party and its affiliates, and also that party's and its affiliates' directors, executive officers, shareholders, and any person having a controlling interest in any such entity, that no such parties or persons are (i) designated on the U.S. Department of the Treasury, Office of Foreign Assets Control's List of Specially Designated Nationals and Other Blocked Persons and Consolidated Sanctions List, the U.S. State Department's Non-proliferation Sanctions Lists, the UN Financial Sanctions Lists, the EU's Consolidated List of Persons, Groups and Entities Subject to EU Financial Sanctions, and the UK HM Treasury Consolidated Lists of Financial Sanctions Targets; or (ii) directly or indirectly owned or controlled by such persons (any person or entity qualifying under (i) or (ii) is referred to herein as a "Restricted Person"). The parties further agree that the parties shall notify each other in writing immediately if (i) they are charged or convicted by a court of law for bribery or corruption; or (ii) a party or any of its directors, executive officers, shareholders or any person having a controlling interest in that party becomes a Restricted Person or becomes directly or indirectly owned or controlled by one or more Restricted Persons. Without prejudice to other termination rights under this Agreement, either party may terminate the Agreement immediately if the other party or any of its directors, executive officers, shareholders or any person having a controlling interest in the other party becomes a Restricted Person or becomes directly or indirectly owned or controlled by one or more Restricted Persons.

c) **Trade Restrictions**. RAMBOLL will not provide development, design, manufacture, assembly, testing, maintenance, repairs, instruction, advice, training, transmission of know-how, or consulting services in relation to projects involving items that are subject to applicable legal trade restrictions including restrictions on items that originated in Russia or Belarus or that have been exported from Russia or Belarus (as such restrictions are amended from time to time). The Client therefore represents and warrants that the project will not require RAMBOLL to provide any of the services set out above, or any other technical services, in relation to these items. RAMBOLL may terminate the agreement immediately on written notice if RAMBOLL has cause to suspect that the project may involve any services relating to any of the above items. The Client shall indemnify RAMBOLL against all liabilities, costs, expenses, damages and losses (including but not limited to any direct, indirect or consequential losses, loss of profit, loss of reputation and all interest, penalties and legal costs and all other professional costs and expenses) suffered or incurred by RAMBOLL arising out of a breach of this warranty and/or a termination by RAMBOLL. In such circumstances RAMBOLL shall be entitled to invoice the Client, and to be paid, in respect of all work carried out and all expenses incurred by RAMBOLL up to and including the date of notice of termination. Moreover, in such circumstances RAMBOLL has no liability towards the Client.

10. **Confidentiality and Data Privacy**.

a) **Confidentiality**. Except when 1) authorized by Client in writing, 2) previously and independently known, 3) subsequently published through no fault of RAMBOLL or 4) lawfully obtained from a third party having independent knowledge, RAMBOLL shall treat as confidential all information obtained from Client. RAMBOLL shall provide Client with reasonable notice of and an opportunity to legally resist any effort by a third party to obtain disclosure of confidential information. RAMBOLL shall be permitted to comply with any judicial order. Client information marked confidential shall be returned to Client at the conclusion of Services.

b) **Data Privacy**. In performing their respective obligations under the Agreement, the parties may exchange personal data about certain employees or third parties who are engaged by either party and are working to fulfil the Agreement. The parties, as applicable, will collect and process personal data as independent data controllers and they acknowledge and agree that they will each do so in compliance with applicable data protection laws. Furthermore, each party agrees to inform the other promptly if they become aware of any circumstances where one party would process personal data on behalf of the other party and a data processing or similar agreement is required under applicable law, in which case the parties will promptly negotiate and sign such an agreement.

11. **Patents**. Patentable ideas, products, equipment, materials or processes ("Ideas") developed, in whole or in part, with proprietary information or assistance of Client shall be the property of Client; provided, however, that RAMBOLL shall have an unlimited, royalty free, nonexclusive, nontransferable (other than to its successors), world-wide license for their use, reproduction, manufacture and sale. Ideas developed by RAMBOLL during or as part of its performance of the Services which do not depend on proprietary

information or assistance provided by Client shall be the property of RAMBOLL; provided, however, that Client shall have an unlimited, royalty free, nonexclusive, nontransferable license for their use by and for Client.

12. **Client Responsibilities**. Client shall on a continuing basis throughout the term of this Agreement:
    a) maintain a designated representative, who shall be reasonably available to meet with RAMBOLL on Client's behalf;
    b) provide RAMBOLL with all relevant Project related data available to Client, and unless otherwise provided in the Scope of Services, Client shall provide RAMBOLL with accurate, current land surveys showing the location of on-site utilities and subsurface structures, test boring logs and other subsurface information necessary for performance of Services;
    c) provide all negotiation for, and acquisition of, lands, rights-of-way and easements required for performance of Services;
    d) arrange for access, entry and use of property of Client (including utilities thereon) and others, as and when reasonably required by RAMBOLL for performance of Services.
13. **Additional Cost or Delay**. RAMBOLL shall not be responsible or liable for delay or additional Project cost resulting from:
    a) the lack or insufficiency of performance by any person or entity not selected by, engaged by, and responsible to RAMBOLL,
    b) changes, delays or additional Services not necessitated by the acts or omissions of RAMBOLL,
    c) unreasonable or repeated delay in response to requests, applications or reviews by Client or third parties.
    d) damage to underground utilities or structures not accurately located on plans, maps or figures furnished to RAMBOLL.
14. **Change in Law**. Client shall bear the cost of any material change in or addition to Services resulting from a change in Law or interpretation effective after the date of this Agreement.
15. **Force Majeure**. RAMBOLL, and its affiliates, shall not be liable in any way because of any delay or failure in performance due to circumstances or causes beyond its control, which shall be deemed to include without limitation strike, lockout, embargo, epidemic, pandemic, or other outbreak of disease, quarantine restrictions, riot, war, act of terrorism, cyber-attack, flood, fire, act of God, act of the federal or state government, accident, failure or breakdown of components necessary to order completion, Client, subcontractor or supplier delay or non-performance, inability to obtain or shortages in labor, materials, protective gear, other supplies or manufacturing facilities, compliance with any Law, or circumstances or conditions which in the discretion of RAMBOLL may pose a material risk to the health or safety of the employees of RAMBOLL, its affiliates or subcontractors. In any such event, RAMBOLL shall give prompt notice to Client of the event or circumstance and RAMBOLL will be entitled to an equitable adjustment in the time for performance of the Services and to equitable compensation from Client for the time expended and expenses incurred by RAMBOLL with respect to the Project.
16. **Suspension of Services**.
    a) Client shall have the right to suspend all or part of the Services, provided, Client gives RAMBOLL at least seven (7) days' notice of the dates each suspension is to begin and end. In the event Client suspends Services for period(s) totaling more than ninety (90) days, Client agrees to pay reasonable costs incurred by RAMBOLL in (i) preserving and documenting Services performed or in progress, and (ii) demobilizing and remobilizing Services.
    b) In the event Client does not make timely payment of the invoiced amounts as provided herein, RAMBOLL shall in addition to its other rights, have the right, upon seven (7) days' notice, to suspend performance of all or part of the Services until (i) all past due amounts are paid, and (ii) satisfactory assurance of prompt future payment is received.
17. **Indemnification**.
    a) Subject to paragraph 19 of these Standard Service Terms & Conditions, RAMBOLL agrees to defend, indemnify and hold harmless Client, its directors, officers, employees, agents, successors and assigns from Losses to the extent and in the proportion caused by the willful misconduct or negligent acts, errors or omissions of RAMBOLL, its directors, officers, employees, and its agents, subcontractors, successors and assigns.
    b) To the extent and in the proportion not caused by the willful misconduct or negligent acts, errors or omissions of RAMBOLL, its directors, officers, employees or its agents, subcontractors, successors and assigns, Client agrees to defend, indemnify and hold said persons harmless from Losses arising in connection with Project.
18. **Limitation of Damages**. The parties waive any right they may have at law or in equity to demand or receive consequential or punitive damages.
19. **Liability**. The maximum liability of RAMBOLL, its directors, officers, employees and its agents, subcontractors, successors and assigns to Client pursuant to this Agreement, including paragraphs 6 and/or 17(a) of these Standard Service Terms & Conditions, shall be limited to the amount of fees paid to RAMBOLL for the Services provided.
20. **Mediation of Disputes**. The parties agree to make a good faith effort to resolve any controversy, dispute or claim arising out of, or related to, this Agreement ("Dispute") by the use of alternative dispute resolution procedures provided herein, prior to, and as a condition of, commencing any action or proceeding at law or in equity. Specifically, each party agrees to provide the other prompt written notice of the specific subject(s) and/or circumstance(s) in Dispute. If the Dispute is not resolved to the mutual satisfaction of the parties within ten (10) days of receiving notice, either party may request mediation. Mediation shall be 1) by a qualified, experienced mediator agreeable to both parties as supplied by the American Arbitration Association, Endispute, Inc., or other mutually agreeable source, 2) at the earliest available date of the mediator, and 3) in the major city closest to the Project site where RAMBOLL's Services are performed or as otherwise agreed by the parties. The cost of mediation services shall be shared equally by the parties.

21. **Termination**. Either party shall have the right to terminate this Agreement without cause upon thirty (30) days' notice.
22. **Modification**. This Agreement shall not be modified or replaced, in whole or in part, except by written amendment signed by both parties.
23. **Notice**. All notices shall be given to the other party in writing by hand delivery, by express service providing proof of delivery, by facsimile transmission and/or by registered mail, postage paid, return receipt requested, at the address appearing on the first page of this Agreement or such other address as the parties shall from time to time give notice.
24. **Interpretation**. This Agreement shall be interpreted and enforced in accordance with the Laws of the State of New York except for its choice of law rules.
25. **Severability**. If any provision of this Agreement is determined or declared by a court of competent jurisdiction to be invalid or otherwise unenforceable, all remaining provisions of this Agreement shall be unaffected and shall be interpreted so as to give the fullest practicable effect to the original intent of the parties.
26. **Waiver**. Unless otherwise agreed in writing, neither party's waiver of the other's breach of any term or condition contained in this Agreement shall be deemed a waiver of any subsequent breach of the same or any other term or condition of this Agreement.
27. **Integration.** This Agreement shall constitute the entire agreement between the parties. There are no representations or other agreements, oral or written, between the parties other than as set forth in this Agreement.

CITY OF CEDARBURG

MEETING DATE: June 29, 2026 **ITEM NO:** B.

TITLE:
Discussion and possible action on increasing the monetary compensation for the Auxiliary Police during major events.

ISSUE SUMMARY:

The Auxiliary Police currently receive $15.00 per hour when working pre-planned community events such as Strawberry Fest, Country in the Burg, and the Ozaukee County Fair. We are requesting an increase in this hourly rate, along with the implementation of a rank-based pay scale that recognizes additional responsibilities and leadership roles within the Auxiliary Police unit.

Providing competitive compensation will help ensure adequate staffing for these events and support the recruitment and retention of qualified auxiliary officers. When there are insufficient auxiliary personnel available, a full-time police officer must be assigned to work the event. This results in significantly higher personnel costs and can contribute to staff fatigue by requiring additional hours from full-time officers.

Adjusting the Auxiliary Police pay structure would be a cost-effective investment that helps maintain event coverage, reduces the need for overtime or reassignment of full-time personnel, and supports the continued success of community events.

STAFF RECOMMENDATION:
Below is the proposed pay scale for Auxiliary Police personnel based on rank and responsibility:

- Director — $25.00 per hour
- Captain — $23.00 per hour
- Lieutenant — $22.00 per hour
- Sergeant — $21.00 per hour
- Officer — $20.00 per hour

We recognize that this adjustment may increase the financial commitment required from organizations that utilize Auxiliary Police services. However, maintaining a fully staffed and effective Auxiliary Police unit is becoming increasingly important as several of our most active members approach retirement.

Implementing a competitive, rank-based pay structure will help attract and retain qualified personnel, recognize leadership responsibilities, and ensure adequate staffing levels for community events. This investment will help preserve the Auxiliary Police program's ability to provide cost-effective event staffing and reduce the need to assign higher-cost full-time officers when auxiliary staffing is unavailable.

STAFF RECOMMENDATION:

BOARD, COMMISSION OR COMMITTEE RECOMMENDATION:

BUDGETARY IMPACT:
None for either the City or Police Department. The cost will be passed along to the event organizers and outside agencies.

ATTACHMENTS:
None

INITIATED/REQUESTED BY:
Michael McNerney

FOR MORE INFORMATION CONTACT:
Michael McNerney, Police Chief

CITY OF CEDARBURG

MEETING DATE: June 29, 2026 **ITEM NO:** C.

TITLE:
Discussion and possible action on Ordinance 2026-12, amending Section 10-1-15(b) of the City Code, adding Cedarburg School District grounds to the list of stop signs that can be enforced.

ISSUE SUMMARY:
At present, the Cedarburg Police Department does not have the authority to enforce stop signs located on Cedarburg School District property.

We recommend adding the stop signs located on Cedarburg School District property to Ordinance 10-1-15(B). I have discussed this matter with Superintendent Clark, and he supports granting law enforcement the authority to enforce these traffic control devices when necessary.

The intent is not to conduct routine, dedicated enforcement at these locations. Rather, the goal is to provide officers with the ability to take appropriate action if a safety concern arises or if a violation is observed during normal patrol activities.

Adding these stop signs to the ordinance will help improve safety for students, staff, parents, and other visitors who walk through the parking lots on school grounds. This measure provides an additional tool to address potential traffic hazards and supports the shared objective of maintaining a safe environment on school property.

STAFF RECOMMENDATION:

BOARD, COMMISSION OR COMMITTEE RECOMMENDATION:

BUDGETARY IMPACT:
There is not a budgetary impact because the signs are already in place.

ATTACHMENTS:
1. Ord 2026-12 StopSign_Amendment - CHS

INITIATED/REQUESTED BY:
Michael McNerney

FOR MORE INFORMATION CONTACT:
Michael McNerney, Police Chief

CITY OF CEDARBURG

ORDINANCE NO. 2026-12

The City Council of the City of Cedarburg, Ozaukee County, Wisconsin, does hereby ordain as follows:

SECTION 1. That Section 10-1-15 (b) of the City Code of the City of Cedarburg is amended to read as follows:

§ 10-1-15

(b) *Stop signs.* Motor vehicles shall come to a complete stop pursuant to stop signs erected at the following intersections and railroad tracks:

(1) Chatham Street at Wauwatosa Road (westbound).

(2) Hampton Street at Poplar Street.

(3) Poplar Street at Washington Avenue (east).

(4) Harrison Street at Washington Avenue (east).

(5) Evergreen Boulevard at Washington Avenue (east).

(6) Evergreen Court at Evergreen Boulevard (east).

(7) Hickory Street at Harrison Avenue.

(8) Hickory Street at Pine Street.

(9) Oak Street at Harrison Avenue.

(10) Oak Street at Pine Street.

(11) Linden Street at Harrison Avenue.

(12) Linden Street at Pine Street.

(13) Tower Avenue at Chestnut Street.

(14) Chestnut Street at Spruce Avenue.

(15) Tower Avenue at Bridge Road (south).

(16) Locust Avenue at Bridge Road (south).

(17) Walnut Street at Harrison Avenue (west).

(18) Walnut Street at Evergreen Boulevard.

(19) Monroe Avenue at Bridge Road (south).

(20) Fair Street at Evergreen Boulevard (west).

(21) Fair Street at Madison Avenue (east).

(22) Pine Street at Evergreen Boulevard.

(23) Franklin Avenue at Bridge Road (south).

(24) Madison Avenue at Bridge Road.

(25) Elm Street at St. John Avenue.

(26) St. John Avenue at Bridge Road.

(27) Susan Lane at Washington Avenue (west).

(28) Cambridge Avenue at Susan Lane (north).

(29) Cambridge Avenue at Washington Avenue (west).

(30) Crescent Drive at Sheboygan Road (east).

(31) Oxford Drive at Sheboygan Road (west).

(32) Dorchester Drive at Sheboygan Road (west).

(33) Glenwood Drive at Arbor Drive (south).

(34) Arbor Drive at Willowbrooke Drive.

(35) Willowbrooke Drive at Sheboygan Road (east).

(36) Thornapple Lane at Keup Road (west).

(37) Covington Square at Keup Road (east).

(38) Windsor Drive at Georgetown Drive (south).

(39) Bywater Lane at Cedar Ridge Drive.

(40) Georgetown Drive at Cedar Ridge Drive (west).

(41) Georgetown Drive at Keup Road (east).

(42) Cedar Ridge Drive at Bridge Road (south).

(43) Keup Road at Columbia Road (south).

(44) Appletree Lane at Highland Drive.

(45) Victoria Court at Evergreen Boulevard (west).

(46) Victoria Court at Madison Avenue (east).

(47) Center Street at Evergreen Boulevard (west).

(48) St. John Avenue at Cleveland Street.

(49) Hanover Avenue at Cleveland Street (north).

(50) St. John Avenue at Center Street.

(51) Juniper Lane at Western Road (south).

(52) Webster Avenue at Western Road (south).

(53) Margie Lane at Western Road (south).

(54) Evergreen Boulevard at Western Road.

(55) Madison Avenue at Western Road.

(56) St. John Avenue at Western Road (south).

(57) Hanover Avenue at Western Road (south).

(58) Western Road at Washington Avenue (east).

(59) Mill Street at Washington Avenue.

(60) Grant Avenue at Madison Avenue (north).

(61) Kennedy Avenue at Grant Avenue (north).

(62) Westlawn Avenue at Jackson Street.

(63) Madison Avenue at Jackson Street.

(64) Hillcrest Avenue at Jackson Street.

(65) Hillcrest Avenue at Lincoln Boulevard (south).

(66) Madison Avenue at Lincoln Avenue (south).

(67) Hanover Avenue at Lincoln Boulevard (south).

(68) Alyce Street at Washington Avenue (east).

(69) Fairfield Street at Washington Avenue (east).

(70) Zeunert Street at Washington Avenue (west).

(71) Zeunert Street at Cardinal Avenue (east).

(72) Concord Street at Washington Avenue (west).

(73) Layton Street at Washington Avenue (east).

(74) Taunton Avenue at Pioneer Road (north).

(75) Cardinal Avenue at Pioneer Road (south).

(76) Cardinal Avenue at Lincoln Boulevard (north).

(77) Johnson Avenue at Lincoln Boulevard (south).

(78) Hilbert Avenue at Lincoln Boulevard (south).

(79) Wurthmann Avenue at Hilbert Avenue.

(80) Johnson Avenue at Hamilton Road (north).

(81) Jackson Street at Washington Avenue.

(82) Hilgen Avenue at Hamilton Avenue.

(83) Hamilton Road at Washington Avenue (west).

(84) Spring Street at Washington Avenue (west).

(85) Park Lane at Hamilton Road (south).

(86) Van Buren Drive at Hamilton Road (north).

(87) Taft Street at McKinley Boulevard (west).

(88) Woodmere Court at McKinley Boulevard (south).

(89) Garfield Street at McKinley Boulevard (west).

(90) Garfield Court at Garfield Street (north).

(91) Filmore Avenue at Hamilton Road (north).

(92) Wirth Street at McKinley Boulevard (east).

(93) McKinley Boulevard at Pioneer Road (south).

(94) Somerset Avenue at Pioneer Road (south).

(95) Doerr Way at Pioneer Road (north).

(96) Polk Street at Pierce Avenue (south).

(97) Lenox Place at Spring Street (north).

(98) Spring Court at Spring Street (south).

(99) Spring Street at Railroad Crossing.

(100) Highland Drive at Portland Road.

(101) Hilbert Avenue at Portland Road.

(102) Struck Lane at Portland Road (south).

(103) Sunnyside Lane at Highland Drive (east).

(104) Edgewater Drive at Highland Drive (east).

(105) Mill Street at Portland Road (north).

(106) Portland Road at Columbia Road (north).

(107) Mequon Avenue at Columbia Road (south).

(108) Tyler Street at Mequon Avenue.

(109) Jefferson Street at Columbia Road (south).

(110) Columbia Court at Columbia Road (south).

(111) Cedar Court (west) at Columbia Road (north).

(112) Cedar Court (east) at Columbia Road (north).

(113) Jefferson Street at Bridge Road.

(114) Mequon Avenue at Bridge Road.

(115) Riveredge Drive at Bridge Road.

(116) Bridge Road at Washington Avenue.

(117) Bridge Road at Columbia/Highland.

(118) Washington Avenue at Columbia Road.

(119) Washington Avenue at Lincoln Boulevard.

(120) Washington Avenue at Pioneer Road.

(121) Sheboygan Road at Washington Avenue.

(122) Turner Street at Washington Avenue.

(123) Turner Street at Hanover Avenue.

(124) Wurthmann Avenue at Washington Avenue.

(125) Evergreen Boulevard at Western Road (north).

(126) Fieldcrest Street at Lexington Street (east).

(127) Grant Avenue at Wilson Street (south).

(128) Windwood Court at Evergreen Boulevard.

(129) Cottonwood Court at Evergreen Boulevard (west).

(130) Palmetto Avenue at Wilson Street (north).

(131) Buchanan Street at Evergreen Boulevard.

(132) Greenway Terrace at Evergreen Boulevard (east).

(133) Churchill Street at Poplar Avenue (west).

(134) Churchill Street at Harrison Avenue (east).

(135) Coventry Street at Poplar Avenue (west).

(136) Coventry Street at Harrison Avenue (east).

(137) Coventry Court at Harrison Avenue (west).

(138) Kingston Court at Harrison Avenue (east).

(139) Hampton Avenue at Harrison Avenue (south).

(140) Hampton Court at Harrison Avenue (north).

(141) Poplar Avenue at Pine Street (south).

(142) Landmark Drive at Hamilton Road (southwest).

(143) Berkshire Street, for westbound traffic at Washington Avenue

(144) Kensington Avenue, for southbound traffic at Susan Lane

(145) Dayton Street, for eastbound traffic at Kensington Avenue

(146) Leicester Avenue, for northbound traffic at Berkshire Street

(147) Cider Mill Court, for southbound traffic at Western Road

(148) Evergreen Blvd. at Pioneer Road (south)

(149) Alyce Street at Evergreen Blvd. (west)

(150) Partridge Court at Evergreen Blvd.

(151) Pheasant Court at Evergreen Blvd.

(152) Evergreen Blvd. at Lincoln Blvd. (north)

(153) Lincoln Blvd. (westbound) at Madison Avenue.

(154) Lincoln Blvd. (eastbound) at Madison Avenue.

(155) Wilson Avenue (eastbound) at Madison Avenue.

(156) Franklin Avenue at Pine Street (north).

(157) Franklin Avenue at Pine Street (south).

(158) Susan Lane at Sheboygan Road (east).

(159) Evergreen Blvd. at Lincoln Blvd. (south).

(160) Cedar Pointe Avenue at Lincoln Blvd. (south).

(161) Cedar Pointe Avenue at Lincoln Blvd. (north).

(162) Lincoln Blvd. at Wauwatosa Road (west).

(163) Greystone Drive at Western Road (north).

(164) Greystone Drive at West Pointe Court.

(165) West Pointe Court at Greystone Drive (east).

(166) Greystone Drive at West Pointe Street (north).

(167) West Pointe Street at Greystone Drive (west).

(168) Windwood Drive at Greystone Drive (west).

(169) Fox Pointe Avenue at Windwood Drive

(170) Cedar Pointe Avenue at Windwood Drive

(171) Mulberry Avenue at Windwood Drive

(172) Locust Avenue at Cleveland Street (south).

(173) Highland Drive at Spring Street (south).

(174) Fox Pointe Avenue at Wilson Street.

(175) Cedar Pointe Avenue at Wilson Street.

(176) Covington Square East at Keup Road.

(177) Henry Court at Sheboygan Road.

(178) Prairie View Road at Wauwatosa Road.

(179) Ridgeway Lane at Western Road.

(180) Sandhill Trails at Keup Road (west).

(181) Sandhill Trails at Bobolink Avenue (east).

(182) Quail Lane at Washington Avenue (southwest).

(183) Fairway Lane at Washington Avenue (southwest).

(184) Hanover Avenue at Western Road (north).

(185) All marked locations on Cedarburg School District grounds.

SECTION 2. Severability. If any provision of this ordinance is invalid or unconstitutional, such invalidity or unconstitutionality shall not affect the other provisions of this ordinance.

SECTION 3. Effective Date: This ordinance shall take effect and be in force from and after its passage and publication as provided by law.

Passed and adopted this 29th day of June, 2026.

____
Patricia Thome, Mayor

Attest:

____
Jessica Campolo, City Clerk

Approved as to form:

____
Michael P. Herbrand, City Attorney

Published/Posted: __________________

CITY OF CEDARBURG

MEETING DATE: June 29, 2026 **ITEM NO:** D.

TITLE:
Discussion and possible action on Ordinance No. 2026-14, amending Section 10-1-17(a) of the City Code to include specific intersections on Cedarburg School District grounds.

ISSUE SUMMARY:
Currently, the Cedarburg Police Department lacks the authority to enforce the posted left-turn restrictions in effect during student drop-off and pick-up periods at four Cedarburg public schools: Cedarburg High School, Webster Middle School, Parkview Elementary School, and Thorson Elementary School.

We recommend adding the existing traffic signs that restrict left turns during specified times of the day to Ordinance 10-1-17(A) for the schools identified above. These signs are located near the exits of the four schools and help improve traffic flow during busy student drop-off and pick-up periods.

I have discussed this proposal with Superintendent Clark, who supports formally incorporating these restrictions into the ordinance. Doing so will provide our officers with clear authority to enforce the posted traffic regulations when necessary.

The goal is to improve both traffic efficiency and safety for school families. Adopting this change will help ensure orderly traffic movement and allow our officers to effectively address violations that may impact safety and congestion.

Proposed language-

(4) Eastbound traffic exiting the Cedarburg School District parking lot onto Harrison Avenue, between the hours of 8:00 a.m. to 9:00 a.m. and 3:00 p.m. to 4:00 p.m.

(5) Westbound traffic exiting the Cedarburg School District parking lot onto Keup Road, between the hours of 8:00 a.m. to 9:00 a.m. and 3:00 p.m. to 4:00 p.m.

(6) Westbound traffic exiting the Cedarburg School District driveway located 1047 feet north of the northeast corner of Wauwatosa Road and Western Avenue onto Wauwatosa Road, between the hours of 7:00 a.m. to 7:30 a.m. and 2:15 p.m. to 3:00 p.m.

(7) Eastbound traffic exiting the north and south Cedarburg School District parking lot driveways onto Evergreen Boulevard, between the hours of 7:00 a.m. and 9:00 a.m.

STAFF RECOMMENDATION:

BOARD, COMMISSION OR COMMITTEE RECOMMENDATION:

BUDGETARY IMPACT:
There is not a budgetary impact because the signs are already in place.

ATTACHMENTS:
1. Ord 2026-14 LeftTurn_Amendment

INITIATED/REQUESTED BY:
Michael McNerney

FOR MORE INFORMATION CONTACT:

CITY OF CEDARBURG

ORDINANCE NO. 2026-14

The City Council of the City of Cedarburg, Ozaukee County, Wisconsin, does hereby ordain as follows:

SECTION 1. That Section 10-1-17 (a) of the City Code of the City of Cedarburg is amended to read as follows:

§ 10-1-17

(a) *Left turns prohibited.* There shall be no left turn at the following intersections:

(1) Eastbound traffic on Columbia Road, at its intersection with Bridge Road.

(2) Westbound traffic exiting the driveway located 225 feet south of the southeast corner of Washington Avenue and Lincoln Boulevard onto Washington Avenue.

(3) Westbound traffic on Hamilton Road, at its intersection with Washington Avenue.

(4) Eastbound traffic exiting the Cedarburg School District parking lot onto Harrison Avenue, between the hours of 8:00 a.m. to 9:00 a.m. and 3:00 p.m. to 4:00 p.m.

(5) Westbound traffic exiting the Cedarburg School District parking lot onto Keup Road, between the hours of 8:00 a.m. to 9:00 a.m. and 3:00 p.m. to 4:00 p.m.

(6) Westbound traffic exiting the Cedarburg School District driveway located 1047 feet north of the northeast corner of Wauwatosa Road and Western Avenue onto Wauwatosa Road, between the hours of 7:00 a.m. to 7:30 a.m. and 2:15 p.m. to 3:00 p.m.

(7) Eastbound traffic exiting the north and south Cedarburg School District parking lot driveways onto Evergreen Boulevard, between the hours of 7:00 a.m. and 9:00 a.m.

SECTION 2. Severability. If any provision of this ordinance is invalid or unconstitutional, such invalidity or unconstitutionality shall not affect the other provisions of this ordinance.

SECTION 3. Effective Date: This ordinance shall take effect and be in force from and after its passage and publication as provided by law.

Passed and adopted this 29th day of June, 2026.

____
Patricia Thome, Mayor

Attest:

____
Jessica Campolo, City Clerk

Approved as to form:

____
Michael P. Herbrand, City Attorney

Published/Posted: ____________________

CITY OF CEDARBURG

MEETING DATE: June 29, 2026 **ITEM NO:** E.

TITLE:
Discussion and possible action on approval to begin filling a vacancy in the Cedarburg Police Department.

ISSUE SUMMARY:
Captain Kell has informed the Police Department that he will be retiring in January 2027. This will create a vacancy in the patrol division.

We recommend beginning the hiring process in June 2026, with the goal of making a hiring decision by late December 2026 for a non-certified candidate, or by January 2027 for a certified candidate.

If the selected candidate is not currently certified, it is important that they be hired no later than December 2026 to allow sufficient time for onboarding and preparation for the police academy, which is scheduled to begin in January 2027. Hiring within this time frame will help ensure a smooth transition and minimize any gaps in staffing.

STAFF RECOMMENDATION:

BOARD, COMMISSION OR COMMITTEE RECOMMENDATION:

BUDGETARY IMPACT:
We estimate the cost of the hiring process to be approximately $3,000. However, the final cost will depend on the number of applicants who participate in the written examination and the number of candidates who advance to the psychological evaluation phase of the selection process.

ATTACHMENTS:
None

INITIATED/REQUESTED BY:
Michael McNerney

FOR MORE INFORMATION CONTACT:
Michael McNerney, Police Chief

CITY OF CEDARBURG

MEETING DATE: June 29, 2026 **ITEM NO:** F.

TITLE:
Discussion and possible action on Ordinance 2026-13, amending Section 1-1-7 General Penalty of the City Code, to reflect 2025 Wisconsin Act 113.

ISSUE SUMMARY:
Due to the recent signing of 2025 Assembly Bill 443, court costs can now be increased. 2025 Wisconsin Act 113 was enacted on March 20, 2026, and published on March 21, 2026. The Court can now collect up to $48.00 in court fees ($43.00 to the Court and $5.00 to the State). This is an increase of $10.00 per citation. The court costs were last increased in 2013 from $28.00 to $38.00 ($33.00 to the Court and $5.00 to the State).
In order to increase costs, an ordinance revision needs to be approved by the Common Council. The Police Department recommends the revision in order to be consistent with the other members of the Mid-Moraine Municipal Court.

STAFF RECOMMENDATION:

BOARD, COMMISSION OR COMMITTEE RECOMMENDATION:

BUDGETARY IMPACT:

ATTACHMENTS:
1. 2025 Wisconsin Act 113
2. Ord 2026-13 Amend 1-1-7 - Forfeitures

INITIATED/REQUESTED BY:
Michael McNerney

FOR MORE INFORMATION CONTACT:

State of Wisconsin

2025 Assembly Bill 443

Date of enactment: March 20, 2026
Date of publication*: March 21, 2026

2025 WISCONSIN ACT 113

AN ACT ***to amend*** 814.65 (1) of the statutes; **relating to:** increasing the maximum fee for court costs collectible in a municipal court action.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 814.65 (1) of the statutes is amended to read:

814.65 **(1)** COURT COSTS. In a municipal court action, except for a financial responsibility violation under s. 344.62 (2) or for a violation of an ordinance in conformity with s. 343.51 (1m) (b) or 347.48 (2m), the municipal ~~judge~~ <u>court</u> shall collect a fee of not less than $15 nor more than ~~$38~~ <u>$48</u> on each separate matter, whether it is on default of appearance, a plea of guilty or no contest, on issuance of a warrant or summons, or the action is tried as a contested matter. Of each fee received by the ~~judge~~ <u>court</u> under this subsection, the municipal treasurer shall pay monthly $5 to the secretary of administration for deposit in the general fund and shall retain the balance for the use of the municipality.

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* Section 991.11, WISCONSIN STATUTES: Effective date of acts. "Every act and every portion of an act enacted by the legislature over the governor's partial veto which does not expressly prescribe the time when it takes effect shall take effect on the day after its date of publication."

CITY OF CEDARBURG

ORDINANCE NO. 2026-13

The City Council of the City of Cedarburg, Ozaukee County, Wisconsin, does hereby ordain as follows:

That Section 1-1-7 of the City Code of the City of Cedarburg is amended to read as follows:

§ 1-1-7

Sec. 1-1-7 General penalty.

(a) *General penalty.* Except where a penalty is provided elsewhere in this Code, any person who shall violate any of the provisions of this Code shall, upon conviction of such violation, be subject to a penalty, which shall be as follows:

(1) First offense—Penalty. Any person who shall violate any provision of this Code shall, upon conviction thereof, forfeit not less than $25.00 nor more than $500.00, plus all costs, surcharges, penalty assessments, fees and other taxable items of cost as provided for by the laws of the State as applicable to forfeiture actions that are in effect at the time of the offense and, in default of payment of such forfeiture and costs of prosecution, the municipal court may take any action authorized by Wis. Stats. § 800.095.

(2) *Second and subsequent offenses—Penalty.* Any person found guilty of violating any ordinance or part of an ordinance of this Code who shall previously have been convicted of a violation of the same ordinance within one year shall, upon conviction thereof, forfeit not less than $50.00 nor more than $1,000.00 for each such offense, plus all costs, surcharges, penalty assessments, fees and other taxable items of cost as provided for by the laws of the State as applicable to forfeiture actions that are in effect at the time of the offense and, in default of payment of such forfeiture and costs, the municipal court may take any action authorized by Wis. Stats. § 800.095.

(b) *Continued violations.* Each violation and each day a violation continues or occurs shall constitute a separate offense. Nothing in this Code shall preclude the city from maintaining any appropriate action to prevent or remove a violation of any provision of this Code.

(c) *Other remedies.* The city shall have any and all other remedies afforded by the Wisconsin Statutes in addition to the forfeitures and costs of prosecution above.

(d) *Execution against defendant's property.* Whenever any person fails to pay a forfeiture and costs of prosecution upon the order of any court for violation of any ordinance of the City, the court may, in lieu of ordering imprisonment of the defendant, or after the defendant has been released from custody, issue an execution against the property of the defendant for said forfeiture and costs.

(e) *Citation procedure.* All city officers and other city personnel charged with responsibility on enforcing the provisions of this Code of Ordinances are hereby authorized pursuant to Wis. Stats. § 66.119(1)(a) to issue citations for violations of this Code of Ordinances, including ordinances for which a statutory counterpart exists.

SECTION 2. Severability. If any provision of this ordinance is invalid or unconstitutional, such invalidity or unconstitutionality shall not affect the other provisions of this ordinance.

SECTION 3. Effective Date: This ordinance shall take effect and be in force from and after its passage and publication as provided by law.

Passed and adopted this 29th day of June, 2026.

____
Patricia Thome, Mayor

Attest:

____
Jessica Campolo, City Clerk

Approved as to form:

____
Michael P. Herbrand, City Attorney

Published/Posted: ___________________

6/24/26

Dear Common Council Members:

My name is Scott McConeghy, Marketing Manager for Beechwood Sales and Service, a beverage distributor serving Southeastern Wisconsin. Beechwood Sales has long supported the Ozaukee County Fair as a sponsor and annual livestock auction participant.

We are excited to announce that the World-Renowned Budweiser Clydesdales will be stabled and on display at the Ozaukee County Fair this year, coinciding with Budweiser's 150th anniversary. This marks the Clydesdales' first appearance in our market since 2009.

In addition to being on display at the Fair, we would like the eight-horse hitch and wagon to travel down Washington Avenue from Spring Street to the Fairgrounds on Thursday, July 30th at 3:00 PM. Along the route, the Clydesdales will make three stops to deliver a ceremonial one-case Budweiser order to three of our retailers. The trip is expected to take approximately 45 minutes.

Before beginning the route down Washington Avenue, the Clydesdales crew will need a 300-foot by 25-foot area for their three trucks to unload and hitch the horses to the wagon. This process takes approximately one hour. We believe Spring Street between Washington Avenue and Hilgen Avenue would be an ideal location, and we would need access to that space from 2:00 to 3:00 PM.

The professional Budweiser Clydesdale crew and staff will manage all aspects of the trip down Washington Avenue, as they routinely do in each market they visit throughout the year.

Thank you for your consideration,

Scott McConeghy

Beechwood Sales and Service

CEDARBURG
WISCONSIN

TO: City Clerk

FEE: $25

APPLICATION FOR PARADE/WALK/RUN PERMIT

In accordance with Section 7-11 of the Code of Ordinances of the City of Cedarburg, the undersigned makes application to hold a parade/run/walk on the streets of the City of Cedarburg.

Name of Organization: Beechwood Sales and Service

Address 5350 S. Emmer Dr. New Berlin, WI 414-313-1086
Street City State Phone No.

Email address: scott.mcconeghy@beechwoodsales.com

Name of Event: Budweiser Clydesdales Full Hitch Parade down Washington Ave.

Type of Event: Parade X Walk ___ Run ___ Date of Event 7/30/26 Setup Time 2:00 PM

Starting Time: 3:00PM Approx. Termination Time: 4:00PM

Parade Route (runs/walks must follow clockwise direction):

☐ Orange

☐ Yellow

☐ Pink

Approximate Number of Units in Parade or participants in Walk/Run: One Unit: 8 Horses, Wagon and golf cart with crew for waste removal.

Person in Charge: Scott McConeghy (Beechwood Sales and Service)

Address: 5350 S. Emmer Dr. , New Berlin, WI 53151

Phone No.: 414-313-1086

6-23-2026
Date of Application

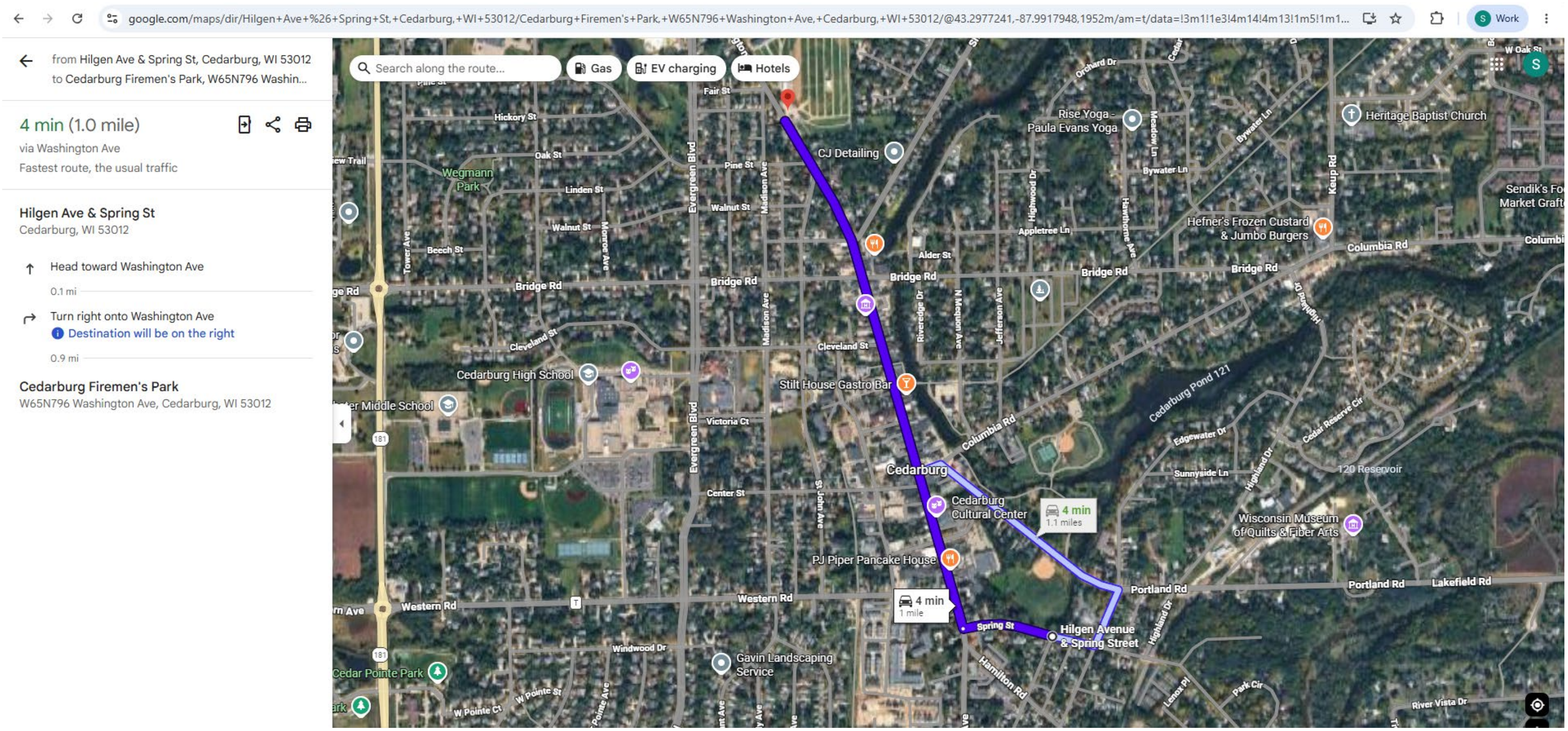
Scott McConeghy
Signature

MARKETING MANAGER
Title

FOR OFFICE USE ONLY

Application Fee of $ 25.00	Date fee paid: Received by:
Certificate of Insurance received:	Payment Type: CH/CC/Cash

Clydesdale Parade Route and Hitching Area



CITY OF CEDARBURG

MEETING DATE: June 29, 2026 **ITEM NO:** H.

TITLE:
Discussion and possible action on granting a new Class "B" Beer and "Class C" Liquor (wine only) License for Happy Place Cooking Space, W57 N14280 Doerr Way, Suite 104, Cedarburg, WI 53012. Sally Wagner, Agent, Premises to be licensed: W57 N14280 Doerr Way, Suite 104, Cedarburg, WI 53012, known as Happy Place Cooking Space.

ISSUE SUMMARY:
This is a new Alcohol License application and, therefore, must be presented to the Common Council for consideration and approval. The applicant has received approval from the Police Department.
The applicant's Conditional Use Permit includes:

"Consistent with City Code, teaching kitchens may include the subordinate and accessory use of beer and wine sales*, but it specifically excludes bar/nightclub and/or restaurant uses. *For purposes of this section "subordinate and accessory beer and wine sales" shall mean that the dedicated area for beer and wine sales/consumption shall not extend beyond the specific floor area identified as teaching occupant area. Futhermore, beer and wine sales/consumption within this area may only be operated during the days/hours that an adult only food preparation teaching class is actively in session."

If the Common Council grants the Alcohol License, approval should be contingent upon compliance with all conditions set forth in the Conditional Use Permit

STAFF RECOMMENDATION:

BOARD, COMMISSION OR COMMITTEE RECOMMENDATION:

BUDGETARY IMPACT:

ATTACHMENTS:
None

INITIATED/REQUESTED BY:
Jessica Campolo

FOR MORE INFORMATION CONTACT:

CITY OF CEDARBURG

MEETING DATE: June 29, 2026 **ITEM NO:** I.

TITLE:
Discussion and possible action on the approval of the City's revised Salary Policy.

ISSUE SUMMARY:

Background

The last comprehensive salary study conducted by the City of Cedarburg was completed in 2019, resulting in a full revision of the City's salary range policy. Those revised ranges were implemented over a four-year period, bringing the organization's compensation structure into alignment with the labor market at that time.

Salary structures should remain competitive to support effective recruitment and retention. Best practice recommends a full review every five years, ensuring the City stays aligned with regional and comparable-community compensation trends. With the 2019 structure now approaching the end of its useful cycle, an update is necessary.

2027 Recommended Salary Range Adjustments

The 2027 recommended salary ranges are based on:

- Recent salary studies performed by communities similar in size and service profile to Cedarburg.
- Evaluation of City-specific job responsibilities, classification changes, and departmental needs.
- Labor market pressures, including increased competition for municipal talent.

It is important to note that these updated ranges do *not* imply that large salary increases will be included in the 2027 budget. Instead, the ranges set the structural framework for compensation. Departments and the Administrator will evaluate where small or targeted adjustments may be needed. The updated ranges help ensure:

- The City remains competitive and can attract qualified candidates.
- Retention improves by limiting the number of employees paid below market.
- New hires no longer need to be brought in above the range midpoint simply to match prevailing rates.

Reason for Update

- **Market Alignment:** Salary policies should be reviewed every five years to stay aligned with comparable municipal markets.
- **Recruitment Challenges:** Municipal hiring has become increasingly competitive. Many

recent hires have required starting salaries above the midpoint, signaling market movement beyond the 2019 structure.

- **Retention Pressures:** Maintaining updated salary ranges helps prevent turnover due to below-market wages.
- **Equity & Consistency:** Updated ranges help ensure internal pay equity and consistent hiring practices across departments.

2019 - 2027 Comparison Chart

Pay Grade	2019 Min	2027 Min	2019 Max	2027 Max
1	$38,000	$43,000	$58,000	$60,000
2	$48,000	$46,500	$68,000	$65,000
3	$52,000	$50,500	$72,000	$70,000
4	$58,500	$54,500	$75,500	$76,500
5	$62,000	$64,000	$82,000	$88,500
6	$75,000	$75,500	$95,000	$104,500
7	$80,000	$86,000	$100,000	$120,500
8	$84,000	$93,000	$104,000	$130,500
9	$92,000	$108,500	$112,000	$152,000
10	$105,000	$117,000	$125,000	$164,500

STAFF RECOMMENDATION:
Approve

BOARD, COMMISSION OR COMMITTEE RECOMMENDATION:
The Personnel Committee recommended approval of the revised Salary Policy with the removal of Library staff from the City policy at its meeting on June 18, 2026. The removal of Library employees from the City's salary ordinance is necessary because, under Wisconsin State Statutes, the City does not have oversight or authority over Library personnel matters. Instead, the Library Personnel Committee and the Library Board are responsible for establishing compensation, evaluating staffing needs, and setting salary ranges for Library employees.

BUDGETARY IMPACT:
Potential Future Wage Increases for Employees

ATTACHMENTS:
1. Salary policy - Current
2. Salary Policy - 2027 DRAFT

INITIATED/REQUESTED BY:
Mikko Hilvo

FOR MORE INFORMATION CONTACT:
Mikko Hilvo, City Administrator

CITY OF CEDARBURG

EMPLOYEE COMPENSATION PLAN

PAY RANGES

Pay Grades	**Minimum**	**Q1**	**Midpoint**	**Q3**	**Maximum**	Job Position
1	$38,000	$43,000	$48,000	$53,000	$58,000	Library Associates Custodians Engineering Secretary Public Works/BI Secretary Police Secretary/Record Clerk Circulation Supervisor Accountant Receivables/Accounts Payables Police Department Administrative Assistant Senior Center Supervisor (PT)
2	$48,000	$53,000	$58,000	$63,000	$68,000	Recreation Supervisor Librarians Police Dispatcher Facilities Maintenance
3	$52,000	$57,000	$62,000	$67,000	$72,000	Water Recycling Operator DPW/Parks/Forestry Crew Facilities Maintenance Supervisor
4	$58,500	$63,500	$68,500	$73,500	$75,500	WRC Advanced Operator DPW/Parks/Forestry with Advanced Education/Certifications FF/AEMT
5	$62,000	$67,000	$72,000	$77,000	$82,000	Assistant Engineer Deputy Clerk Deputy Treasurer/Payroll Recreation Superintendent Assistant Library Director WRC Lead Operator DPW Foreman Mechanic FF/Paramedic City Forester

						Human Resources Mgr
6	$75,000	$80,000	$85,000	$90,000	$95,000	WRC Superintendent PW/Parks/Forestry Superintendent LT FF/PM
7	$80,000	$85,000	$90,000	$95,000	$100,000	City Clerk Parks/Recreation/Forestry Director Building Inspector/Facilities Manager Director of Planning and Development Library Director Fire Inspector/AEMT
8	$84,000	$89,000	$94,000	$99,000	$104,000	Police Sergeants/Detectives
9	$92,000	$97,000	$102,000	$107,000	$112,000	Police Captain Deputy Fire Chief Finance Director
10	$105,000	$110,000	$115,000	$120,000	$125,000	Police Chief Fire Chief Engineer/Director of Public Works Finance Director (Master's or CPA)
11	Established per contract					Administrator

*Assessor services are contracted.

Part-time, temporary, & seasonal staff

Position	Minimum	Maximum
Assistant Senior Center Director	$20.00/hr	$28.00/hr
Crossing Guards	$15.00/hr	$20.00/hr
Parks/Public Works Seasonal	$15.00/hr	$25.00/hr
Clerical Personnel	$12.00/hr	$15.00/hr
Recreation Personnel	$8.00/hr	$35.00/hr
Recreation Officials	$20.00/game	$35.00/game
Exercise and Fitness Instructors	$24.00/class	$40.00/class
Election Officials	$8.00/hr	$15.00/hr
Library Pages	$9.00/hr	$15.00/hr
Library Aides	$13.00/hr	$20.00/hr
Library Custodian	$18.00/hr	$23.00/hr

DPW/PARKS/FORESTRY Advanced Education and Certifications

1) Accepted Degrees and Certifications
    a. Associate's or higher degree in job related field
    b. Aquatic Facility Operator (AFO) or Certified Pool Operator (CPO) Certification
    c. Certified Playground Safety Inspector (CPSI Certification)
    d. Arborist Certification
    e. Public Works Specialist Certification

CITY OF CEDARBURG

EMPLOYEE COMPENSATION PLAN
2027 DRAFT

Pay Grades	PAY RANGES **Minimum**	**Q1**	**Midpoint**	**Q3**	**Maximum**	Job Position
1	$43,000	$47,250	$51,500	$55,750	$60,000	Custodians
2	$46,500	$51,125	$55,750	$60,375	$65,000	Accounts Receivables/Accounts Payables Circulation Supervisor Office Assistants (PT)
3	$50,500	$55,375	$60,250	$65,125	$70,000	Administrative Assistants (Police, BI, Engineering/PW)
4	$54,500	$60,000	$65,500	$71,000	$76,500	Water Recycling Operator DPW/Parks/Forestry Crew Facilities Maintenance
5	$64,000	$70,125	$76,250	$82,375	$88,500	Deputy Clerk Recreation Coordinator DPW Foreman Assistant Mechanic Deputy Treasurer/Payroll FF/AEMT DPW & WRC Advanced Operators Senior Center Director (PT)
6	$75,500	$82,750	$90,000	$97,250	$104,500	Recreation Superintendent Assistant Engineer Mechanic WRC Lead Operator Mechanic FF/PM
7	$86,000	$94,625	$103,250	$111,875	$120,500	WRC Superintendent PW/Parks/Forestry Superintendent HR Manager LT FF/PM

8	$93,000	$102,375	$111,750	$121,125	$130,500	City Planner City Clerk Parks/Recreation/Forestry Director Building Inspector/Facilities Manager Sergeants/Detectives (PD) Captain Fire Dept.
9	$108,500	$119,375	$130,250	$141,125	$152,000	Police Captain Deputy Chief Finance Director
10	$117,000	$128,875	$139,750	$150,625	$164,500	Police Chief Fire Chief Engineer/Director of Public Works
11	Determined per contract/council					Administrator

*Assessor is contracted.

Part-time, temporary, & seasonal staff

	Minimum	**Maximum**
Assistant Senior Center Director	$17	$25
Crossing Guards	$20	$25
Parks/Public Works Seasonal	$15	$20
Recreation Personnel	$10	$20
Recreation Officials	$22	$30
Exercise and Fitness Instructors	$24	$40
Pool Assistant Managers	$16.75	$19
Lifeguards	$16	$18
Swim Instructors	$24	$40
Customer Service/Concessions	$10	$14
Election Officers	$10	$15
Library Pages	$10	$13
Library Aides	$15	$20
Library Custodian	$20	$25
Cemetery Seasonals	$15	$25
Part-Time Building Inspection Contracted	$40	$55

DPW/PARKS/FORESTRY Advanced Education and Certifications

1) Accepted Degrees and Certifications

a. Associate’s or higher degree in job related field

b. Aquatic Facility Operator (AFO) or Certified Pool Operator (CPO) Certification

c. Certified Playground Safety Inspector (CPSI Certification)

d. Arborist Certification

e. Public Works Specialist Certification

CITY OF CEDARBURG

MEETING DATE: June 29, 2026 **ITEM NO:** J.

TITLE:
Discussion and possible action on the Preliminary 2027 Budget Parameters and Budget Calendar.

ISSUE SUMMARY:
Each year, the Common Council establishes **Preliminary Budget Parameters** to guide development of the upcoming fiscal year budget. These parameters help provide structure for departmental budget submissions, outline fiscal expectations, and ensure alignment with Council goals. They also set early directional guidance for capital planning, personnel considerations, and long-term service needs.

For the **2027 Budget**, staff has identified several major operational and capital priorities that will impact financial planning for the upcoming year. The following items are recommended for inclusion in the City's 2027 Preliminary Budget Parameters.

Recommended Budget Priorities for 2027

1. Public Safety Commitments

- **AXON Public Safety Equipment Contract**
  The Police Department's previously approved multi-year AXON contract continues to require funding to support body-worn cameras, squad cameras, digital evidence management, and associated public safety technology needs.

- **Police Station & Fire Station Facility Planning**
  In August, the Common Council will receive a formal report summarizing the estimated costs of potential renovations to both the Police Station and Fire Station.
  At that time, the Council will have the opportunity to:
  • Determine whether to proceed with renovation plans, or
  • Direct staff to move forward with options for constructing new facilities instead.
  This process will provide the information needed to understand long-term facility investment impacts and inform the capital planning portion of the 2027 budget.

2. Infrastructure & Municipal Asset Responsibilities

- **Dam Repairs**
  Structural and maintenance needs for the City's dams continue to evolve. Engineering evaluation and funding strategies will be incorporated into the budget as cost estimates are refined.

- **General Infrastructure Improvements**
  Roadways, utilities, parks, and other core assets require ongoing reinvestment to maintain community expectations and preserve long-term service quality.
- **Environmental Cleanup Management**
  Environmental remediation or compliance costs may arise based on ongoing site reviews. Early identification in the parameter stage ensures flexibility as more information becomes known.
  Sites: Prochnow Landfill & Amcast
- **Creekwalk**
  Discussions on the creekwalk are ongoing but will still require easement agreements to move forward with it. This project will need to be moved from 2026 to 2027.
- **Wastewater Treatment Plant Renovations**
  Planning for the renovations continue with the project starting in 2027.

3. Personnel and Compensation Parameters

- **Cost-of-Living Adjustment (COLA)**
  A **3% COLA** is recommended for 2027.
- **Potential Market/Merit-Based Wage Adjustments**
  Departments may identify additional wage adjustments necessary to address recruitment competitiveness, keep pace with comparable communities, or support retention. Any proposals beyond the COLA will be evaluated based on market data and performance evaluations.

4. Revaluation

Under Wisconsin Statutes §70.05, municipalities are required to conduct a revaluation when their assessed values fall out of compliance with the state-mandated range of 90% of full market value *(Value is not within 10 percent of the full value of the same major class of property)*. Because the City of Cedarburg's current assessment ratio is 79.75%, it falls well below the acceptable threshold, indicating that property assessments no longer reflect equitable market conditions. When a community remains out of compliance for consecutive years, the Wisconsin Department of Revenue can order a revaluation to restore uniformity. Therefore, a 2027 revaluation is necessary to bring assessments back into compliance, ensure fairness among taxpayers, and avoid a state-ordered revaluation. The last revaluation was done in 2023. Estimated cost is: $79,000.

Purpose of Setting Budget Parameters

Setting Preliminary Budget Parameters at this stage allows staff and departments to:

- Prepare line-item budgets within a consistent framework
- Align budget submissions with Council priorities and major capital considerations
- Plan proactively for large-scale future investments
- Maintain transparent and predictable annual budgeting practices

- Ensure personnel and compensation changes are evaluated early and consistently

Staff Recommendation
Staff recommends that the Common Council review, discuss, and provide guidance on the Preliminary 2027 Budget Parameters and take action as deemed appropriate.

Budget Calendar

2027 Budget Development Timeline

Date	Task / Description
June 1	Budget Memorandum distributed to department heads.
June 29	Council Meeting – Budget Discussion.
August 3	Copy of Capital Plan and line-item budgets due to Finance Director and City Administrator. Preliminary proposed budget review process for board, committee, and commission comments.
August 7	Department potential cost-reduction and/or fee-increase recommendations due to City Administrator.
August 28	Department proposed budget requests due to Finance Director and City Administrator.
September 1–5	Department meetings with City Administrator and Finance Director to discuss current-year budget and 2027 requests. Budget Narrative and Strategic Plan distributed to department heads.
September 17	Finance Committee Review of Budget.
September 28	Budget delivered to Council.
October 2	Budget Narrative and Strategic Plan updates due to Finance Director.
October 12	Council review of budget.
October 26	Consider proposed budget.
November 9	Consider proposed budget; Official public budget hearing for citizen comments.
November 30	Final budget adoption.

STAFF RECOMMENDATION:
None

BOARD, COMMISSION OR COMMITTEE RECOMMENDATION:

BUDGETARY IMPACT:

ATTACHMENTS:
None

INITIATED/REQUESTED BY:
Mikko Hilvo

FOR MORE INFORMATION CONTACT:
Mikko Hilvo, City Administrator

CITY OF CEDARBURG
Common Council
June 8, 2026
Minutes

1. CALL TO ORDER

Mayor Patricia Thome called the meeting to order at 7:00 p.m.

2. ROLL CALL

Present: Mayor Patricia Thome, Council Members Melissa Bitter, Jim Fitzpatrick, Andrew Mammen, Amanda Didier, Robert Simpson, Kristian Lindo, Mark Mueller

Also Present, City Administrator Mikko Hilvo, City Attorney Michael Herbrand, Deputy Clerk Theresa Hanaman, Planner Mary Censky, Director of Engineering & Public Works Michael Wieser, Building Inspector Jeffrey Thoma, Superintendent of Water Recycling Craig Obry

3. MOMENT OF SILENCE

A moment of silence was held.

4. PLEDGE OF ALLEGIANCE

The Pledge of Allegiance was recited.

5. STATEMENT OF PUBLIC NOTICE

Deputy Clerk Hanaman verified that notice of this meeting was provided to the public by posting in accordance with the Wisconsin Open Meetings Law.

6. COMMENTS AND SUGGESTIONS FROM CITIZENS

There were no comments.

7. PUBLIC HEARING

A. Review, discussion, and possible action on the request of Coach House Homes LLC (in c/o Kate Schley) for approval of a 7-lot single-family residential Preliminary Subdivision Plat within a Planned Unit Development Rezoning. Eden Preserve Subdivision is proposed to be located on ~1.8 acres of land located at W59 N367 Hilbert Avenue and directly west/northwest thereof. This property, owned by Wendell Lee LLC in c/o Paula Motte, is currently zoned Rs-5 Single Family Residential.

The public hearing was declared open at 7:03 p.m. by Mayor Thome

Planner Censky reported that the applicant is requesting approval of a Preliminary Subdivision Plat and Planned Unit Development (PUD) Overlay rezoning and outlined the conditions to which such approval would be subject as follows:

1) Prior to Final Plat consideration or approval, the applicant shall:

a. Satisfy any/all comments or objections as may be/been received from the Wisconsin Department of Administration Plat Review.

b. The reference to Lot Frontages on the Preliminary Plat should be modified to read "Lot Width".

c. Design grading, drainage, erosion control, stormwater management, and sewer utility plans for review and approval by the City Engineer.

d. Design the detailed private street specifications, from back-of-curb to back-of-curb, for review and approval by the City Engineer and Fire Department.

e. Design the detailed 5-foot-wide private concrete sidewalk specifications, for review and approval by the City Engineer.

f. Design electric and water utility plans for review and approval by the Cedarburg Light & Water Utility.

g. Grant back to the City and Cedarburg Light & Water Utility, all required easements for long-term access, care, and maintenance over all public facilities.

h. Grant a public access easement over the street, terrace, and sidewalk, and all of Outlot 1.

i. Submit the draft Bylaws and Declaration of Covenants and Restrictions for review and approval by the Plan Commission and Common Council concurrent with Final Plat approval.

j. Enter into a Development Agreement Management/Maintenance Agreement with the City.

Public Comment

Jake Hebda, W61 N378 Washington Avenue - He is excited about the growth but questions whether the fence behind his house will be an issue. He is also concerned about potential water drainage problems and the impact on drainage. Additionally, he wonders if any of the existing trees will have an effect.

Ellroy Hallbeck, W61 N392 Washington Avenue - Ellroy is worried that the shared easement will be affected, as was in the original plans.

Council Member Fitzpatrick made a motion, seconded by Council Member Simpson, to close the Public Hearing at 7:19 p.m. The motion carried on a roll call vote with Council Members Bitter, Fitzpatrick, Mammen, Didier, Simpson, Lindo, and Mueller voting aye

Council Member Fitzpatrick made a motion, seconded by Council Member Didier to approve the request of a 7-lot single-family residential Preliminary Subdivision Plat within a Planned Unit Development Rezoning located at W59 N367 Hilbert Avenue and directly west/northwest thereof, and to approve the ordinance to amend the official Zoning Map 2026-10 Preliminary Plat & Rezoning. The motion carried unanimously.

8. NEW BUSINESS

A. *Discussion and possible action on Resolution 2026-03, Accepting the Compliance Maintenance Annual Report (CMAR) for the Cedarburg Water Recycling Center.*

Superintendent Obry presented the Compliance Maintenance Annual Report (CMAR). Obry went on to say for 2025, the Cedarburg Water Recycling Center received a deduction of 10 points in the Biosolids Quality and Management category due to a mercury concentration of 31.5 mg/kg, which exceeded the High-Quality Limit of 17 mg/kg but remained below the Ceiling Limit of 57 mg/kg. An additional 9 points were deducted in the Influent Flow and Loading category due to influent BOD loadings exceeding 90% of design capacity during the months of February, March, and December. The facility experienced zero exceedances above 100% of design BOD loading during the reporting year. The final CMAR GPA score was 3.86, which is considered acceptable by DNR standards; therefore, no corrective action plan is required at this time.

Council Member Fitzpatrick questioned if we should be worried about the high mercury. Superintendent Obry replied that samplings will be taken to try to pinpoint where the mercury is coming from.

Council Member Bitter made a motion, seconded by Council Member Mueller, to approve the Compliance Maintenance Annual Report (CMAR) for the Cedarburg Water Recycling Center. The motion carried unanimously.

B. *Discussion and possible action on Ordinance No. 2026-09 amending section 10-1-27(a) of the code of ordinances to remove prohibited parking zones on the north and south side of Mill Street east of Washington Avenue.*

Director of Engineering and Public Works Mike Wieser presented a request to remove prohibited parking zones on Mill Street to add additional parking in the downtown area. This was previously approved by the Public Works and Sewerage Commission.

Council Member Simpson made a motion, seconded by Council Member Mueller to approve the Ordinance No. 2026-09 amending section 10-1-27(a) of the code of ordinances to remove prohibited parking zones on the north and south side of Mill Street east of Washington Avenue. The motion carried unanimously.

C. *Discussion and possible action on contract with E Plan Exam for plan review for commercial projects.*

Building Inspector Jeff Thoma requested approval to contract with E Plan Exam for commercial plan reviews, noting that commercial reviews are time-consuming while residential reviews are typically straightforward. The City provides a 15-day turnaround for in-house reviews, whereas state review of commercial plans can take 6–8 weeks.

Thoma estimated that 90% of projects are residential and 10% are commercial. The City can only review commercial buildings up to 50 cubic square feet. Partnering with E Plan Exam would provide the City with a 10% revenue share, and fees would apply only to reviews not completed in-house.

Council Member Mueller made a motion, seconded by Council Member Bitter, to approve the contract with E Plan Exam for Plan Review for Commercial Projects. The motion carried unanimously.

D. *Discussion and possible action on an access agreement between Joseh Schreiner, owner of record of the real property identified as Parcel No. 050-380800-200 in the Town of Grafton, and the City of Cedarburg through city-owned property at 1838 Pioneer Road.*

Administrator Hilvo explained that the proposed Access Agreement provides Joseph and Kelsey Schreiner (“Owners”) with a revocable, non-exclusive license to use an existing access road located on City-owned property at 1838 Pioneer Road. The Owners’ parcel is currently landlocked and requires access across the City parcel in order to reach a public roadway. The nature of access, permitted uses, restrictions, maintenance and restoration, liability and insurance, term and termination, and general provisions that the Schriener family would need to agree to in order to gain road access to their property.

Council Member Bitter made a motion, seconded by Council Member Mueller to approve an access agreement between Joseph Schreiner, owner of record of the real property identified as Parcel No. 050-380800-200 in the Town of Grafton, and the City of Cedarburg through City-owned property at 1838 Pioneer Road. The motion passed unanimously.

E. *Discussion and possible action on hiring a Construction Manager at Risk (CMaR) services for public safety building renovations.*

Administrator Hilvo reported that the council received a study from FGM-Architects regarding costs for renovating or expanding public safety facilities. Staff evaluated renovation costs at the current locations and determined that utilizing Construction Manager at Risk (CMaR) services is the best approach. This will provide expert pre-construction services to help determine the most cost-effective options for the Police and Fire Department facilities.

Phase I focuses on creating a reliable cost estimate and conceptual plan for renovating the existing buildings. This information will be presented to the Common Council in August, allowing them to consider various options, including full renovations, partial renovations, new construction, or no action.

Kraus-Anderson was recommended for several reasons:

1. Prior Experience: They completed the deferred maintenance plan and understand the operational needs and challenges.
2. Cost-effective Phase I: They can perform Phase I at no cost, saving the City money and time.
3. Flexibility: They are prepared to support any direction the Council chooses.
4. Competitive Fees: They offer the lowest percentage fee and have a strong public sector track record.

Mayor Thome and Council Member Mammen both expressed their desire to see the Fire Department and Police Station located on Wauwatosa Road in the future for safety reasons. Mammen is not comfortable with the Fire Department's current building and believes it would be beneficial to relocate.

City staff recommends selecting Kraus-Anderson as the CMaR for Phase I, with any further phases contingent on the Council's evaluation in August.

Council Member Mueller made a motion, seconded by Council Member Simpson, to approve hiring a Construction Manager at Risk (CMaR) services for public safety building renovations. The motion carried unanimously.

F. *Discussion and possible action on an agreement with the Wisconsin Department of Natural Resources (WDNR) to facilitate future EPA supported funding for the Amcast Superfund cleanup.*

Administrator Hilvo announced that the City Attorney has been in discussions with the Department of Natural Resources (DNR) attorneys, and they have reached an agreement that is acceptable to all parties involved.

Council Member Fitzpatrick made a motion, seconded by Council Member Mammen, to approve the agreement with the Wisconsin Department of Natural Resources (WDNR) to facilitate future EPA-supported funding for the Amcast Superfund Cleanup. The motion carried unanimously.

G. *Discussion and possible action on Baker Tilly's Forensic Accounting Review Proposal of the Amcast TID#4/developers incentives.*

Council Members reviewed what a forensic audit would entail and whether additional findings could reasonably be expected. City Administrator Hilvo provided updates on community site issues, cost considerations, and several findings. Council Member Simpson noted that although a forensic audit had been requested and documented, the information needed to complete it might not be available. Council Member Bitter inquired whether Phase 2 of the audit would include staff interviews, while it was clarified that involvement was based on city consent and did not constitute legal review.

Consultant Ken Wein relayed to the Council Members his request of timesheets, hiring records, contractor names, and additional clarity regarding his role in the matter of Amcast. Council Member Didier noted possible cost discrepancies related to limited record availability and questioned whether further findings should be expected. Council Member Lindo also underscored the value of transparency, while Council Member Mueller expressed a desire to expose any potential fraud but questioned whether continued work would be worthwhile given the costs and data gaps.

During deliberation, the Council discussed whether to continue funding the audit or discontinue it. Council Member Fitzpatrick echoed previously stated concerns and is opposed to the audit, Council Member Bitter recommended beginning Phase 1, and Council Member Mueller indicated that the audit should cease if the necessary data did not exist. Legal considerations were discussed with Council Member Didier inquiring whether litigation is a possible means to obtain records; Attorney Herbrandt confirmed that litigation remained an option. Mayor Thome noted the previous Council had approved hiring the auditor and expressed confidence in both Ken Wein's qualifications and the selected outside counsel. She added that some answers may never be obtainable and expressed hesitation about committing additional funds.

<u>Public Comment</u>

Mike Loberg, N37 W5664 Hamilton Road - encouraged the Council to examine invoices exchanged between parties, investigate potential kickback schemes, and verify employee salaries against tax returns.

Terry King, W63 N762 Sheboygan Road - stressed the importance of public understanding and stated his support for the audit as a tool for accountability and transparency.
Terry Wagner of N40 W5792 Hamilton Road - commended the Council for its cleanup efforts, noting that everyone acted in good conscience and sharing his support for conducting the audit.

Council Member Fitzpatrick made a motion, seconded by Council Member Mueller to deny the use of Baker Tilly's Forensic Accounting Review Proposal for the Amcast TID#4/developers incentives. Council Members Bitter, Fitzpatrick, Mammen, Simpson, and Mueller voted in favor, while Council Members Didier and Lindo voted nay. The motion carried with a vote of 5-2.

H. *Discussion and possible action on approval of a change of Agent and renewal of Class "B" Beer and "Class B" Liquor License for P.J. Piper LLC, W64N514 Washington Avenue, Cedarburg, WI 53012, Despina Tsioutsiopoulos, Agent, premise to be licensed: W64N514 Washington Avenue, known as P.J. Piper.*

Council Member Fitzpatrick made a motion, seconded by Council Member Simpson to approve the change of Agent to Despina Tsioutsiopoulos and renewal of Class "B" Beer and "Class B" Liquor License for P.J. Piper LLC, located at W5N514 Washington Avenue. The motion carried unanimously.

I. *Discussion and possible action on the Mayoral appointment of Megan Olsen to the Light & Water Commission.*

Council Member Mueller made a motion, seconded by Council Member Simpson, to approve the Mayoral appointment of Megan Olsen to the Light and Water Commission. The motion carried unanimously.

9. CONSENT AGENDA

Council Member Bitter made a motion, seconded by Council Member Simpson, to approve the following Consent Agenda items:

A. Discussion and possible action on approval of May 11, 2026 Common Council Meeting Minutes.

B. Discussion and possible action on approving Alcohol License renewal applications, effective July 1, 2026 - June 30, 2027.

C. Discussion and possible action on approval of Application for Amplified Music/Sound in an Outdoor Alcohol Beverage Seating Area for the following businesses, effective July 1, 2026, through June 30, 2027: Blind Horse, Camp Bar, Blanca's Commercial Kitchen, Cedarburg Art Museum, Lime Cantina, North 48, Stagecoach Inn, The Cheese Wedge, Brunch, and Union House Cedarburg.

D. Discussion and possible action on payment of bills dated 05/02/2026-06/01/2026 and payroll from 04/26/2026-05/09/2026 and 05/10/2026-05/23/2026.

The motion carried unanimously.

10. REPORTS OF CITY OFFICERS AND DEPARTMENT HEADS

A. Administrator's Report

2026 Distinguished Budget Presentation Award

Administrator Hilvo thanked the City Treasurer, Maureen Hartjes, for her hard work on the Budget Presentation and was grateful to receive the award again.

11. COMMUNICATIONS

A. Comments and suggestions from Council Members

Council Member Didier expressed concerns about the use of the City of Cedarburg logo and whether its approval is required for flyers or events. Council Member Mueller noted that there is an open-ended process for utilizing the Cedarburg Brand. Additionally, he pointed out that there are liability considerations to keep in mind if any issues arise during an event. Mayor Thome suggested adding this topic to a future agenda for further discussion.

B. Mayor's Report

None

12. ADJOURN TO CLOSED SESSION

A. It is anticipated the Common Council will adjourn to closed session pursuant to State Statute 19.85(1)(g) to confer with legal counsel for the governmental body who is rendering oral or written advice concerning strategy to be adopted by the body with respect to litigation in which it is or is likely to become involved. Specifically to be discussed are items 12.A.1 and 12.A.2.

Council Member Mueller made a motion, seconded by Council Member Mammen to adjourn to closed session at 8:40 p.m., pursuant to State Statute 19.85(1)(g) to deliberate or negotiate the purchase of public property, the investment of public funds, or to conduct other specified public business, whenever competitive or bargaining reasons require a closed session. Specifically to be discussed are items, enforcement of the Amcast developers' agreement, a claim from Acuity Insurance regarding a DPW incident from 2025, and the approval of April 13, 2026, closed session minutes. The motion carried on a roll call vote with Council Members Bitter, Fitzpatrick, Mammen, Didier, Simpson, Lindo, and Mueller voting aye.

1. Discussion on the enforcement of the Amcast developers' agreement.

This item was discussed in closed session.

2. Discussion on a claim from Acuity Insurance regarding a DPW incident from 2025.

This item was discussed in closed session.

3. Approval of April 13, 2026, Closed Session minutes.

This item was discussed in closed session.

13. RECONVENE TO OPEN SESSION

The meeting reconvened at 9:32 p.m.

A. Discussion and possible action regarding enforcement of the Amcast developers' agreement.

No action was taken on this agenda item.

B. Discussion and possible action regarding a claim from Acuity Insurance regarding a DPW incident in 2025.

Council Member Mammen made a motion, seconded by Council Member Lindo, to approve the claim from Acuity Insurance regarding a DPW incident in 2025. The motion carried unanimously.

14. ADJOURNMENT

Council Member Muller made a motion to adjourn at 9:34 p.m., seconded by Council Member Mammen. The motion carried unanimously.

CITY OF CEDARBURG
Joint meeting of the Common Council and the Plan Commission
June 15, 2026
Minutes

1. CALL TO ORDER

Mayor Thome called the meeting to order at 7:00 p.m.

2. ROLL CALL

Common Council: Mayor Patricia Thome, Council Members Melissa Bitter, Jim Fitzpatrick, Andrew Mammen, Amanda Didier, Mark Mueller, Robert Simpson (Zoom)

Absent — Council Members Kristian Lindo was excused.

Plan Commission: Mayor Patricia Thome, Council Member James Fitzpatrick, Vice Chairman Jack Arnett, Sig Strautmanis, Sherry Bublitz, James Hayes

Absent - Commissioner Jon Scholz was excused

Also Present: City Administrator Mikko Hilvo, City Planner Mary Censky, Deputy Clerk Theresa Hanaman, Director of Engineering and Public Works Mike Wieser.

3. MOMENT OF SILENCE

A moment of silence was held.

4. PLEDGE OF ALLEGIANCE

The Pledge of Allegiance was recited.

5. STATEMENT OF PUBLIC NOTICE

At Mayor Thome's request, Deputy Clerk Hanaman verified that notice of this meeting was provided to the public by posting in accordance with the Wisconsin Open Meetings Law.

6. COMMENTS AND SUGGESTIONS FROM CITIZENS

None

7. NEW BUSINESS

A. *Review, discussion, and consultative feedback to applicant Neumann Developments, Inc. regarding a concept subdivision plat for single-family residential development of 214 acres of land located at the north-west corner of Hwy. 60 and Sheboygan Road (C.T.H I). This property is presently owned by Airport View LLC and Covered Bridge Fields LLC.*

Planner Censky reported that Neumann Developments has brought forward preliminary subdivision plans for residential development on this site since early 2024. By early to mid 2025, after several concept reviews, discussions, and public meetings, both the Plan Commission and Common Council withheld support for either project due to unresolved concerns related to traffic, transportation impacts, school capacity, housing supply, and desired growth rate. The staff has reviewed multiple alternatives, with the latest version dated May 11, 2026.

Discussion focused on the Comprehensive Plan's updated land use guidance for SGA 12. Of the total acreage, 56 acres are already within the City and zoned Rs 1; the remaining 158 acres are eligible for annexation. The Plan designates the area for Medium Density Residential uses with target zoning of Rs 3, Rs 4, or Rd 1, depending on lot size and allowable densities.

Current plan characteristics include:
- Overall proposed density: 1.91 units per net buildable acre
- Average proposed lot size: 12,386 sq. ft.
- All units proposed as single-family detached
- Other developable areas remain available in nearby SGAs
- City growth target: 1–1.6% annually, requiring approximately 70 new units per year (based on a 2025 population of 13,000)

Discussions among Council Members and Plan Commissioners centered on several concerns, including the style of homes, the entrance to the subdivision, traffic issues related to Highway 60, and connectivity to the city. They also addressed the sizes of both the lots and the homes. Council Members expressed a preference for setbacks larger than 7 feet. The conversation continued regarding the requirement that any home, along with the sizes of the lots and preliminary plats, must go before the Site and Architectural Review Board and the Plan Commission for approval.

Many members have expressed their opposition to this type of development, stating they do not want it to resemble what Fairway Village currently offers. They desire a greater variety in the types of homes available. Additionally, they are open to the idea of postponing annexation.

Commissioner Strautmanis suggested adding specific parameters to the covenants and restrictions, while Council Member Fitzpatrick proposed structuring the development agreement to limit the number of homes that could be built each year.

Public Comment

• Travis Keshemberg, 1219 County Road I, expressed concerns regarding traffic issues.
• Kevin Cahill, 2029 Black Smith Road, questioned how the proposed development will impact water resources and traffic conditions.
• Catherine Miller, 6262 Susan Lane, stated concerns about increased traffic on Susan Lane and within the surrounding area.
• Terry King, W63 N762 Sheboygan Road, asserted that the Vierbicher Housing Report contains inaccurate data and stated that annexation cannot be forced upon the City.
• Ethan Northard, N44 W6025 Hamilton Road, recited the City of Cedarburg's mission statement.
• Vicky Rodgers, N44 W6025 Hamilton Road, Apt. 104, does not support the development.
• Linda Johnson, W62 N780 Sheboygan Road, voiced concerns about traffic on Sheboygan Road and expressed opposition to the proposed 394-home subdivision.
• Paul Rushing, W62 N799 Sheboygan Road, supported the concept of establishing a detailed pre-annexation agreement, particularly regarding home styles and types, and referenced the Cedar Pointe subdivision as an example.
• Brook Brown, W62 N667 Riveredge Drive, requested that the City consider zoning the land as RS 4, RS 5, or RS 6 with larger homes and larger lots. Also expressed concerns about pedestrian safety and traffic, and suggested that the matter be taken to a public hearing vote.
• Alex Witzel, W63 N758 Sheboygan Road, stated opposition to the proposed development.

Matt Neumann from Neumann Development followed up with responses to some of the questions and comments from the Common Council, Plan Commission, and residents of Cedarburg.

This item was for discussion and consultative feedback. No action was taken.

8. ADJOURNMENT

A motion was made by Council Member Mueller, seconded by Council Member Didier, to adjourn at 9:24 pm. The motion carried unanimously, with Council Member Lindo and Commissioner Scholz absent.

CITY OF CEDARBURG

MEETING DATE: June 29, 2026 **ITEM NO:** B.

TITLE:
Discussion and possible action on approving Alcohol License renewal applications, effective July 1, 2026 - June 30, 2027.

ISSUE SUMMARY:
Attached is a list of businesses applying for renewal of their Alcohol Beverage License(s) for the license year beginning July 1, 2026, and ending June 30, 2027.
All applicants have been approved by the Police Department and have passed Fire and Building inspections.

STAFF RECOMMENDATION:
Approve

BOARD, COMMISSION OR COMMITTEE RECOMMENDATION:

BUDGETARY IMPACT:

ATTACHMENTS:
1. PUBLISH ONE TIME 2026-27 Alcohol Beverage Licenses - 2026-06-29 - Renewal

INITIATED/REQUESTED BY:

FOR MORE INFORMATION CONTACT:

PUBLISH ONE TIME – June 12, 2026

City of Cedarburg
Official Notice
Applications for Alcohol Beverage Licenses

Notice is hereby given that the following listed applications have been filed with the office of the City Clerk of the City of Cedarburg, Ozaukee County, Wisconsin, for the licensing period ending June 30, 2027, granting of which is now pending.

Class “A” Beer and “Class A” Liquor:

Speedway LLC, P.O. Box 139044, Dallas, TX 75313, Laura M. Streubing, Agent, premises to be licensed: W63N121 Washington Avenue, known as Speedway #4203

Walgreens Co., P.O. Box 901, Deerfield, IL 60015, Allison McKee, Agent, premises to be licensed: W62N190 Washington Avenue, known as Walgreens #13620

Class “B” Beer and “Class B” Liquor:

Phoa Brothers, Inc., W62N547 Washington Avenue, Cedarburg, WI 53012, Jimmy Phoa, Agent, premises to be licensed: W62N547 Washington Avenue, known as New Fortune Asian Cuisine

Check Date	Bank Account	Check #	Payee	Description	Account	Dept	Amount
Fund: 100 GENERAL FUND							
06/05/2026	PWBDD	244(E)#	ASSOCIATED BANK	FLEX SPENDING - HEALTH	215315	000000	3,964.03
				FSA-DEPENDENT CARE	215316	000000	576.94
				PROFESSIONAL SERVICES	500210	515600	100.00
	Check PWBDD 244(E) Total for Fund 100 GENERAL FUND						4,640.97
06/05/2026	PWBDD	245(E)	BAKER TILLY US, LLP	PROFESSIONAL SERVICES	500210	515900	3,150.00
06/05/2026	PWBDD	246(E)	DELTA DENTAL OF WISCONSIN	DENTAL INSURANCE	215312	000000	2,724.82
06/05/2026	PWBDD	248(E)#	WISCONSIN DEPARTMENT OF REVENUE	DUE TO STATE - SALES TAXES	242100	000000	2,355.11
				DUE TO COUNTY - SALES TAXES	242200	000000	221.69
				OTHER EXPENSES	500390	515600	(19.33)
	Check PWBDD 248(E) Total for Fund 100 GENERAL FUND						2,557.47
06/12/2026	PWBDD	249(A)	CEDARBURG LIGHT & WATER	DUE TO CLW - DELINQ UTILITIES - TAX ROLL	256202	000000	47.23
				DUE TO L&W IMPACT FEES	256201	000000	2,202.84
	Check PWBDD 249(A) Total for Fund 100 GENERAL FUND						2,250.07
06/12/2026	PWBDD	250(E)	AFLAC	AFLAC	215317	000000	801.27
06/18/2026	PWBDD	253(E)	GFL ENVIRONMENTAL	RECYCLING EXPENSES	500344	533730	356.80
06/18/2026	PWBDD	254(E)*#	CHARTER COMMUNICATIONS	INTERNET	500220	514700	764.06
				TELEPHONE/COMMUNICATIONS	500225	518100	42.03
				TELEPHONE/COMMUNICATIONS	500225	513100	13.48
				TELEPHONE/COMMUNICATIONS	500225	513200	12.50
				TELEPHONE/COMMUNICATIONS	500225	514100	35.62
				TELEPHONE/COMMUNICATIONS	500225	515600	26.40
				TELEPHONE/COMMUNICATIONS	500225	515400	20.15
				TELEPHONE/COMMUNICATIONS	500225	522310	20.40
				TELEPHONE/COMMUNICATIONS	500225	533110	26.15
				TELEPHONE/COMMUNICATIONS	500225	566310	24.25
				TELEPHONE/COMMUNICATIONS	500225	533210	33.75
				TELEPHONE/COMMUNICATIONS	500225	555140	20.38
				TELEPHONE/COMMUNICATIONS	500225	522410	23.60
				INTERNET	500220	522410	149.98
				OPERATING SUPPLIES	500350	533210	168.78
				INTERNET	500220	555510	168.78
				TELEPHONE/COMMUNICATIONS	500225	555510	110.00
				TELEPHONE/COMMUNICATIONS	500225	555140	129.99
	Check PWBDD 254(E) Total for Fund 100 GENERAL FUND						1,790.30
06/18/2026	PWBDD	255(E)	NORTH SHORE BANK	DEFERRED ANNUITY WITHHELD	215900	000000	5,710.00
06/18/2026	PWBDD	256(E)	SECURIAN FINANCIAL	LIFE INSURANCE DEDUCTIONS	215901	000000	3,276.03
06/18/2026	PWBDD	257(E)	CEDARBURG POLICE ASSOCIATION	UNION DUES DEDUCTIONS	215903	000000	577.50
06/18/2026	PWBDD	258(E)	WISCONSIN DEFERRED COMPENSATION	DEFERRED ANNUITY WITHHELD	215900	000000	1,332.41
06/18/2026	PWBDD	259(E)	EXPERT PAY	COURT ORDERED DEDUCTIONS	215914	000000	597.19
06/18/2026	PWBDD	260(E)	SHERWIN INDUSTRIES, INC.	REPAIR AND MAINTENANCE	500240	533311	736.14
06/18/2026	PWBDD	261(E)*#	AT&T	TELEPHONE/COMMUNICATIONS	500225	518100	250.22
06/18/2026	PWBDD	262(E)	ROTE OIL LTD	GAS AND OIL EXPENSE	500351	533210	175.88

Check Date	Bank Account	Check #	Payee	Description	Account	Dept	Amount
Fund: 100 GENERAL FUND							
06/18/2026	PWBDD	263(E)	METLIFE VISION INSURANCE	VISION INSURANCE	215313	000000	683.20
06/18/2026	PWBDD	264(E)	WISCONSIN RETIREMENT SYSTEM	WRS DEDUCTIONS	215210	000000	189,259.79
06/18/2026	PWBDD	265(E)	MISSION SQUARE RETIREMENT	DEFERRED ANNUITY WITHHELD	215900	000000	1,999.22
06/19/2026	PWBDD	266(A)	CEDARBURG LIGHT & WATER	DUE TO L&W IMPACT FEES	256201	000000	11,014.17
06/19/2026	PWBDD	267(A)*#	ELAN FINANCIAL SERVICES	AMAZON	500313	555140	76.27
				PIG	500390	555140	13.96
				WI CLERKS	500330	514100	600.00
				HARBOR FREIGHT	500353	533210	340.87
				AMAZON	500310	514200	93.03
				OFFICE SUPPLIES	500310	514100	106.69
				ZIPRECRUITER	500210	513300	9.99
				ILL TOLLWAY	500330	522110	50.00
				INTOXIMETERS	500347	522120	150.00
				FOP LEGAL	500320	522110	84.00
				STAMPS	500310	522110	178.94
				C&G HOLSTER	500346	522120	212.57
				FOP LEGAL	500320	522110	84.00
				FOP LEGAL	500320	522110	84.00
				USPS	500210	522130	8.25
				GAS AND OIL EXPENSE	500351	522120	123.35
				TRAVEL & TRAINING	500330	522120	17.69
				AMAZON, APPLE	500353	533210	811.91
				KOHLS, COSTCO & AMAZON	500350	533210	1,773.15
				HILTON, MDW	500330	533210	2,656.69
				AMAZON	500240	533311	265.83
				DONATIONS	485550	000000	46.20
				BLAIN'S FLEET FARM	500240	555510	105.97
				WALGREENS	500310	555510	10.00
				AMAZON	500350	533210	224.70
				TREASURERS OFFICE FEES	461151	000000	(175.00)
				OTHER EXPENSES	500390	515600	0.95
	Check PWBDD 267(A) Total for Fund 100 GENERAL FUND						7,954.01
06/12/2026	PWBDD	53724	APEX SOFTWARE	OPERATING SUPPLIES	500350	533110	286.00
06/12/2026	PWBDD	53725	AURORA HEALTH CARE	PROFESSIONAL SERVICES	500210	513300	156.00
06/12/2026	PWBDD	53729*#	BEYER'S HARDWARE	MAINTENANCE PARTS	500353	533210	29.67
				REPAIR AND MAINTENANCE	500240	555510	39.55
				REPAIR AND MAINTENANCE	500240	533311	35.97
				REPAIR AND MAINTENANCE	500240	533311	8.88
				MAINTENANCE PARTS	500353	533210	5.91
				REPAIR AND MAINTENANCE	500240	555510	3.30
				OPERATING SUPPLIES	500350	533210	36.13
				MAINTENANCE PARTS	500353	533210	16.04
				MAINTENANCE SUPPLIES	500340	522100	29.67
				MAINTENANCE SUPPLIES	500340	522100	14.62
				MAINTENANCE SUPPLIES	500340	522100	(29.67)
	Check PWBDD 53729 Total for Fund 100 GENERAL FUND						190.07

CHECK DISBURSEMENT REPORT FOR CITY OF CEDARBURG

CHECK DATE 06/02/2026 - 06/20/2026

Check Date	Bank Account	Check #	Payee	Description	Account	Dept	Amount
Fund: 100 GENERAL FUND							
06/12/2026	PWBDD	53730	BLAIN'S FARM & FLEET	REPAIR AND MAINTENANCE	500240	555510	419.97
06/12/2026	PWBDD	53731	BUREAU VERITAS NATIONAL ELEVATOR	REPAIR AND MAINTENANCE	500240	518100	125.00
				REPAIR AND MAINTENANCE	500240	518100	250.00
	Check PWBDD 53731 Total for Fund 100 GENERAL FUND						375.00
06/12/2026	PWBDD	53733	CATALIS TAX & CAMA, INC	PROFESSIONAL SERVICES	500210	515400	7,150.00
06/12/2026	PWBDD	53734	CEDAR CORPORATION	MAINT/CONTRACTED SERVICES	500290	533720	3,200.00
06/12/2026	PWBDD	53736	CEDARBURG LIGHT & WATER	REPAIR AND MAINTENANCE	500240	533311	668.22
06/12/2026	PWBDD	53741#	COMPLETE MOBILE DRUG TESTING LLC	DUE FROM LIGHT & WATER	156200	000000	216.92
				PROFESSIONAL SERVICES	500210	533311	108.48
	Check PWBDD 53741 Total for Fund 100 GENERAL FUND						325.40
06/12/2026	PWBDD	53742	CVS HEALTH	LIQUOR & BEER LICENSES	441110	000000	214.00
06/12/2026	PWBDD	53744	DATCP	WEIGHTS AND MEASURES INSPECT	500214	522360	2,250.00
06/12/2026	PWBDD	53746	DISCOVERY COACH	FIRESIDE MILLIONS	500390	555140	1,255.00
06/12/2026	PWBDD	53749	EGELHOFF LAWNMOWER SERVICE	MAINTENANCE PARTS	500353	533210	172.38
				MAINTENANCE PARTS	500353	533210	52.85
				MAINTENANCE PARTS	500353	533210	22.70
				MAINTENANCE PARTS	500353	533210	72.19
	Check PWBDD 53749 Total for Fund 100 GENERAL FUND						320.12
06/12/2026	PWBDD	53752	FIRESIDE THEATRE	FIRESIDE MILLIONS $	500390	555140	4,051.50
06/12/2026	PWBDD	53753	FIRST RESPONDERS PSYCHOLOGICAL SER	ATTORNEY/CONSULTANT	500212	522110	250.00
06/12/2026	PWBDD	53754	FORESTRY SUPPLIERS	REPAIR AND MAINTENANCE	500240	555510	103.54
06/12/2026	PWBDD	53755	FP SOLUTIONS LLC	PROFESSIONAL SERVICES	500210	533210	105.00
06/12/2026	PWBDD	53757	GFL ENVIRONMENTAL	RECYCLING EXPENSES	500344	533730	248.63
				RECYCLING EXPENSES	500344	533730	304.29
	Check PWBDD 53757 Total for Fund 100 GENERAL FUND						552.92
06/12/2026	PWBDD	53758*#	GRAFTON ACE HARDWARE	OPERATING SUPPLIES	500350	533210	88.86
06/12/2026	PWBDD	53760	HOUSEMAN & FEIND, LLP	ATTORNEY/CONSULTANT	500212	522110	315.00
06/12/2026	PWBDD	53764	J R BOEHLKE INC	MAINT/CONTRACTED SERVICES	500290	555510	520.00
06/12/2026	PWBDD	53766	JOE JACOBS	PROFESSIONAL SERVICES	500210	522310	945.00
06/12/2026	PWBDD	53767	JORDAN D SCHWANZ	PROFESSIONAL SERVICES	500210	522310	675.00
06/12/2026	PWBDD	53769	KUSTOM SIGNALS, INC.	REPAIR AND MAINTENANCE	500240	522120	185.00
06/12/2026	PWBDD	53770	LACY SCHIEL	PUBLIC WORKS FEES	463101	000000	30.00
06/12/2026	PWBDD	53771	LOCHEN EQUIPMENT	MAINTENANCE PARTS	500353	533210	155.73
06/12/2026	PWBDD	53775*#	OLSEN'S PIGGLY WIGGLY	OPERATING SUPPLIES	500350	533210	110.41
06/12/2026	PWBDD	53776#	ONTECH SYSTEMS, INC	EQUIPMENT/SOFTWARE	500380	514700	264.12
				PROFESSIONAL SERVICES	500210	514700	3,110.77

Check Date	Bank Account	Check #	Payee	Description	Account	Dept	Amount
Fund: 100 GENERAL FUND							
				EQUIPMENT/SOFTWARE	500380	514700	562.50
				REPAIR AND MAINTENANCE	500240	522110	1,104.00
				EQUIPMENT/SOFTWARE	500380	514700	(700.00)
	Check PWBDD 53776 Total for Fund 100 GENERAL FUND						4,341.39
06/12/2026	PWBDD	53778	OWEN'S OFFICE SUPPLIES,INC	OFFICE SUPPLIES	500310	555510	76.00
06/12/2026	PWBDD	53779	PITNEY BOWES INC	POSTAGE	500315	514100	350.82
06/12/2026	PWBDD	53780	PMF LANDSCAPE SUPPLY LLC	REPAIR AND MAINTENANCE	500240	522100	350.00
06/12/2026	PWBDD	53782	RAY O'HERRON CO.,INC.	UNIFORMS	500346	522120	9.99
				UNIFORMS	500346	522120	814.99
	Check PWBDD 53782 Total for Fund 100 GENERAL FUND						824.98
06/12/2026	PWBDD	53785	RUDIG TROPHIES	OFFICE SUPPLIES	500310	513300	20.67
				OFFICE SUPPLIES	500310	513300	20.67
	Check PWBDD 53785 Total for Fund 100 GENERAL FUND						41.34
06/12/2026	PWBDD	53787#	SAUKVILLE FEED SUPPLIES INC	MAINTENANCE SUPPLIES	500340	533450	544.27
				REPAIR AND MAINTENANCE	500240	555510	544.28
	Check PWBDD 53787 Total for Fund 100 GENERAL FUND						1,088.55
06/12/2026	PWBDD	53788	SHERWIN INDUSTRIES, INC.	REPAIR AND MAINTENANCE	500240	533311	4,245.13
06/12/2026	PWBDD	53789	SHERWIN WILLIAMS CO.	REPAIR AND MAINTENANCE	500240	555510	142.16
06/12/2026	PWBDD	53790	STATE INDUSTRIAL PRODUCTS	OPERATING SUPPLIES	500350	533210	146.53
06/12/2026	PWBDD	53791	TRANSUNION RISK AND ALTERNATIVE	PROFESSIONAL SERVICES	500210	522130	100.00
06/12/2026	PWBDD	53793	UNIFIRST CORPORATION	OPERATING SUPPLIES	500350	533210	126.84
				OPERATING SUPPLIES	500350	533210	126.84
	Check PWBDD 53793 Total for Fund 100 GENERAL FUND						253.68
06/12/2026	PWBDD	53794	VILLAGE OF GRAFTON	MAY BREWERS	500390	555140	1,045.84
06/12/2026	PWBDD	53795	WI DEPARTMENT OF TRANSPORTATION	TRAVEL & TRAINING	500330	522120	735.00
06/12/2026	PWBDD	53796	WISCONSIN DEPT OF JUSTICE	TELEPHONE/COMMUNICATIONS	500225	522110	1,358.00
06/19/2026	PWBDD	53803*#	BEYER'S HARDWARE	REPAIR AND MAINTENANCE	500240	555510	7.19
				REPAIR AND MAINTENANCE	500240	533311	289.23
				REPAIR AND MAINTENANCE	500240	555510	16.12
	Check PWBDD 53803 Total for Fund 100 GENERAL FUND						312.54
06/19/2026	PWBDD	53804	BOEHLKE BOTTLED GAS CORP.	FUEL INVENTORY	161500	000000	866.86
06/19/2026	PWBDD	53808*#	CINTAS CORPORATION	OPERATING SUPPLIES	500350	533210	625.83
06/19/2026	PWBDD	53809	CREATIVE DISPLAYS	SUPPLIES AND EXPENSES	500347	555220	305.20
06/19/2026	PWBDD	53810*#	DIGITAL EDGE OF WISCONSIN LLC	OFFICE SUPPLIES	500310	513300	149.00
				OFFICE SUPPLIES	500310	513300	0.00
				SIGNS	500363	533311	174.00
	Check PWBDD 53810 Total for Fund 100 GENERAL FUND						323.00
06/19/2026	PWBDD	53811	FASTENAL COMPANY	MAINTENANCE PARTS	500353	533210	129.05
				MAINTENANCE PARTS	500353	533210	124.80

Check Date	Bank Account	Check #	Payee	Description	Account	Dept	Amount
Fund: 100 GENERAL FUND							
		Check PWBDD 53811 Total for Fund 100 GENERAL FUND					253.85
06/19/2026	PWBDD	53813#	FIRST ADVANTAGE OCC HEALTH SVC	DUE FROM LIGHT & WATER	156200	000000	97.28
				PROFESSIONAL SERVICES	500210	513300	42.90
		Check PWBDD 53813 Total for Fund 100 GENERAL FUND					140.18
06/19/2026	PWBDD	53814	FIVE CORNERS DODGE	GAS AND OIL EXPENSE	500351	522120	70.09
06/19/2026	PWBDD	53817*#	GRAINGER	OPERATING SUPPLIES	500350	518100	114.06
				OPERATING SUPPLIES	500350	518100	361.81
		Check PWBDD 53817 Total for Fund 100 GENERAL FUND					475.87
06/19/2026	PWBDD	53818#	IBS OF SOUTHEASTERN WISCONSIN	REPAIR AND MAINTENANCE	500240	518100	93.13
				MAINTENANCE PARTS	500353	533210	95.63
		Check PWBDD 53818 Total for Fund 100 GENERAL FUND					188.76
06/19/2026	PWBDD	53820*#	JANI-KING OF MILWAUKEE	OPERATING SUPPLIES	500350	533210	431.18
06/19/2026	PWBDD	53824	LEE RECREATION, LLC	REPAIR AND MAINTENANCE	500240	555510	1,541.20
06/19/2026	PWBDD	53826	NAPA AUTO PARTS	MAINTENANCE PARTS	500353	533210	105.51
				MAINTENANCE PARTS	500353	533210	20.98
				MAINTENANCE PARTS	500353	533210	161.00
				MAINTENANCE PARTS	500353	533210	350.10
				MAINTENANCE PARTS	500353	533210	51.25
				MAINTENANCE PARTS	500353	533210	42.20
		Check PWBDD 53826 Total for Fund 100 GENERAL FUND					731.04
06/19/2026	PWBDD	53827*	NEWMAN CHEVROLET	MAINTENANCE PARTS	500353	533210	43.00
06/19/2026	PWBDD	53829#	ODP BUSINESS SOLUTIONS,LLC	MAINTENANCE SUPPLIES	500340	522100	238.55
				OFFICE SUPPLIES	500310	522110	60.99
		Check PWBDD 53829 Total for Fund 100 GENERAL FUND					299.54
06/19/2026	PWBDD	53830*#	OLSEN'S PIGGLY WIGGLY	SUPPLIES AND EXPENSES	500347	522110	59.25
06/19/2026	PWBDD	53831*#	ONTECH SYSTEMS, INC	PROFESSIONAL SERVICES	500210	515400	790.30
06/19/2026	PWBDD	53832*	RAY O'HERRON CO.,INC.	EQUIPMENT OUTLAY	500380	522120	275.17
06/19/2026	PWBDD	53833	RICOH USA, INC.	OFFICE SUPPLIES	500310	522110	64.04
				OFFICE SUPPLIES	500310	522110	45.64
		Check PWBDD 53833 Total for Fund 100 GENERAL FUND					109.68
06/19/2026	PWBDD	53834	ROTE OIL LTD	FUEL INVENTORY	161500	000000	6,519.45
06/19/2026	PWBDD	53835	RUDIG TROPHIES	OFFICE SUPPLIES	500310	513300	20.67
06/19/2026	PWBDD	53837	RUST LOCK, INC	REPAIR AND MAINTENANCE	500240	555510	158.00
06/19/2026	PWBDD	53838	SAN-A-CARE, INC.	OPERATING SUPPLIES	500350	518100	327.85
				REPAIR AND MAINTENANCE	500240	518100	679.30
		Check PWBDD 53838 Total for Fund 100 GENERAL FUND					1,007.15
06/19/2026	PWBDD	53839	SHERWIN INDUSTRIES, INC.	REPAIR AND MAINTENANCE	500240	533311	2,023.12
06/19/2026	PWBDD	53841	SOUTHSIDE TIRECO.,INC	MAINTENANCE PARTS	500353	533210	1,150.20
06/19/2026	PWBDD	53842	TRUCK COUNTRY OF WISC	MAINTENANCE PARTS	500353	533210	179.12

Check Date	Bank Account	Check #	Payee	Description	Account	Dept	Amount
Fund: 100 GENERAL FUND							
				MAINTENANCE PARTS	500353	533210	1,091.49
				MAINTENANCE PARTS	500353	533210	854.68
	Check PWBDD 53842 Total for Fund 100 GENERAL FUND						2,125.29
06/19/2026	PWBDD	53843*#	UNIFIRST CORPORATION	MAINTENANCE SUPPLIES	500340	522100	128.59
				REPAIR AND MAINTENANCE	500240	518100	258.91
				OPERATING SUPPLIES	500350	533210	126.84
	Check PWBDD 53843 Total for Fund 100 GENERAL FUND						514.34
06/19/2026	PWBDD	53844*#	VANTAGE FINANCIAL,LLC	EQUIPMENT OUTLAY	500385	514700	999.00
06/19/2026	PWBDD	53847	WM CORPORATE SERVICES, INC	REPAIR AND MAINTENANCE	500240	533311	264.38
Total For Fund: 100							304,458.76
Fund: 200 CEMETERY FUND							
06/19/2026	PWBDD	267(A)*#	ELAN FINANCIAL SERVICES	HARBOR FREIGHT	500240	544210	39.98
06/12/2026	PWBDD	53758*#	GRAFTON ACE HARDWARE	OPERATING SUPPLIES	500350	544210	43.18
06/19/2026	PWBDD	53797	ADAM J ARENTZ	MISCELLANEOUS REVENUE	486000	000000	950.00
Total For Fund: 200							1,033.16
Fund: 220 RECREATION PROGRAMS FUND							
06/18/2026	PWBDD	254(E)*#	CHARTER COMMUNICATIONS	TELEPHONE/COMMUNICATIONS	500225	555390	33.75
06/19/2026	PWBDD	267(A)*#	ELAN FINANCIAL SERVICES	AMAZON,NPRA	500347	555390	922.11
				YAMM	500347	555390	20.00
				AMAZON,NRPA	500347	555390	1,003.54
				GO DADDY, SPOTIFY	500394	555390	33.19
				SMASH SPORTS	500347	555390	964.92
	Check PWBDD 267(A) Total for Fund 220 RECREATION PROGRAMS FUND						2,943.76
06/12/2026	PWBDD	53726	BADGERETTE POM PON INC	POMS EXPENSES	500394	555390	3,150.00
06/12/2026	PWBDD	53728	BETTER GOLF FOREVER, LLC	MAINT/CONTRACTED SERVICES	500290	555390	2,380.00
06/12/2026	PWBDD	53783	RENEE FISHER	MAINT/CONTRACTED SERVICES	500290	555390	55.00
06/19/2026	PWBDD	53802	BETH THIERFELDER	CIVIC BAND EXPENSES	500386	555390	195.16
06/19/2026	PWBDD	53810*#	DIGITAL EDGE OF WISCONSIN LLC	POMS EXPENSES	500394	555390	62.00
06/19/2026	PWBDD	53823	LAURA GRUBER	MAINT/CONTRACTED SERVICES	500290	555390	271.00
Total For Fund: 220							9,090.67
Fund: 232 DONATIONS							
06/19/2026	PWBDD	267(A)*#	ELAN FINANCIAL SERVICES	HERO IND	500352	522120	2,000.00
				HOME DEPOT	500352	522120	325.19
	Check PWBDD 267(A) Total for Fund 232 DONATIONS						2,325.19
06/12/2026	PWBDD	53737	CEDARBURG VETERINARY CLINIC	K-9 UNIT EXPENSE	500352	522120	35.70
06/19/2026	PWBDD	53832*	RAY O'HERRON CO.,INC.	K-9 UNIT EXPENSE	500352	522120	128.48
Total For Fund: 232							2,489.37

CHECK DISBURSEMENT REPORT FOR CITY OF CEDARBURG

CHECK DATE 06/02/2026 - 06/20/2026

Check Date	Bank Account	Check #	Payee	Description	Account	Dept	Amount
Fund: 240 SWIMMING POOL FUND							
06/18/2026	PWBDD	254(E)*#	CHARTER COMMUNICATIONS	TELEPHONE/COMMUNICATIONS	500225	555320	33.06
				INTERNET	500220	555320	229.99
	Check PWBDD 254(E) Total for Fund 240 SWIMMING POOL FUND						263.05
06/19/2026	PWBDD	267(A)*#	ELAN FINANCIAL SERVICES	SWIM OUTLET	500380	555320	1,134.20
				LG STORE	500346	555320	1,632.45
				SAMS & AMAZON	500350	555321	293.08
				AMAZON	500340	555320	57.97
				AMAZON	500380	555320	88.28
				RED CROSS	500390	555320	48.55
				AMAZON	500350	555320	736.47
	Check PWBDD 267(A) Total for Fund 240 SWIMMING POOL FUND						3,991.00
06/12/2026	PWBDD	53732	CARRICO AQUATIC RESOURCES	MAINTENANCE SUPPLIES	500340	555320	12,034.37
				MAINTENANCE SUPPLIES	500340	555320	588.25
	Check PWBDD 53732 Total for Fund 240 SWIMMING POOL FUND						12,622.62
06/12/2026	PWBDD	53759	HAWKINS , INC.	OPERATING SUPPLIES	500350	555320	1,139.92
06/19/2026	PWBDD	53799	BADGER POPCORN & CONCESSION	OPERATING SUPPLIES	500350	555321	514.55
06/19/2026	PWBDD	53817*#	GRAINGER	EQUIPMENT OUTLAY	500380	555320	334.84
Total For Fund: 240							18,865.98
Fund: 260 LIBRARY FUND							
06/12/2026	PWBDD	251(E)	EDPS - ELECTRONIC DATA PAYMENT SYS	TECHNOLOGY	500382	555110	61.60
06/18/2026	PWBDD	252(E)	DEMCO SOFTWARE	OFFICE SUPPLIES	500310	555110	93.52
				OFFICE SUPPLIES	500310	555110	1,597.19
	Check PWBDD 252(E) Total for Fund 260 LIBRARY FUND						1,690.71
06/18/2026	PWBDD	254(E)*#	CHARTER COMMUNICATIONS	TELEPHONE/COMMUNICATIONS	500225	555110	213.46
06/18/2026	PWBDD	261(E)*#	AT&T	TELEPHONE/COMMUNICATIONS	500225	555110	325.63
06/19/2026	PWBDD	267(A)*#	ELAN FINANCIAL SERVICES	ALA, LAKE STREET	500330	555110	853.49
				SALS, 4 IMPRINT	500322	555110	2,063.85
				CYBERLYNK, ADOBE	500225	555110	1,258.18
				NY TIMES	500319	555110	80.00
				APPLE	500382	555110	29.99
	Check PWBDD 267(A) Total for Fund 260 LIBRARY FUND						4,285.51
06/12/2026	PWBDD	53722	ADELMAN MAINTENANCE CORP	MAINT/CONTRACTED SERVICES	500290	555110	4,750.00
06/12/2026	PWBDD	53723	AMERICAN CITY BUSINESS JOURNALS	PUBLICATIONS AND SUBSCRIPTIONS	500319	555110	250.00
06/12/2026	PWBDD	53735	CEDARBURG CHAMBER OF COMMERCE	DONATION EXPENDITURES	500322	555110	50.00
06/12/2026	PWBDD	53738	CHILDREN'S PLUS	PUBLICATIONS AND SUBSCRIPTIONS	500319	555110	32.55
				PUBLICATIONS AND SUBSCRIPTIONS	500319	555110	661.60
	Check PWBDD 53738 Total for Fund 260 LIBRARY FUND						694.15
06/12/2026	PWBDD	53748	E.L.S. LANDSCAPING & LAWN	MAINT/CONTRACTED SERVICES	500290	555110	2,810.00
06/12/2026	PWBDD	53750	EXECUTIVE OFFICE SUPPLY	COMPUTER/COPIER SUPPLIES	500312	555110	1,562.44
06/12/2026	PWBDD	53763	INGRAM LIBRARY SERVICES	PUBLICATIONS AND SUBSCRIPTIONS	500319	555110	68.26

Check Date	Bank Account	Check #	Payee	Description	Account	Dept	Amount
Fund: 260 LIBRARY FUND							
				DONATION EXPENDITURES	500322	555110	65.97
				PUBLICATIONS AND SUBSCRIPTIONS	500319	555110	26.93
				PUBLICATIONS AND SUBSCRIPTIONS	500319	555110	185.98
	Check PWBDD 53763 Total for Fund 260 LIBRARY FUND						347.14
06/12/2026	PWBDD	53765	JAMES IMAGING SYSTEMS, INC.	MAINT/CONTRACTED SERVICES	500290	555110	223.46
				MAINT/CONTRACTED SERVICES	500290	555110	694.72
	Check PWBDD 53765 Total for Fund 260 LIBRARY FUND						918.18
06/12/2026	PWBDD	53772	MIDWEST TAPE, LLC	PUBLICATIONS AND SUBSCRIPTIONS	500319	555110	1,606.52
06/12/2026	PWBDD	53775*#	OLSEN'S PIGGLY WIGGLY	DONATION EXPENDITURES	500322	555110	94.47
06/12/2026	PWBDD	53777	ORKIN COMMERCIAL SERVICES	MAINT/CONTRACTED SERVICES	500290	555110	127.33
06/19/2026	PWBDD	53806	CENGAGE GROUP	DONATION EXPENDITURES	500322	555110	83.92
06/19/2026	PWBDD	53807	CHILDREN'S PLUS	PUBLICATIONS AND SUBSCRIPTIONS	500319	555110	275.94
06/19/2026	PWBDD	53819	INGRAM LIBRARY SERVICES	DONATION EXPENDITURES	500322	555110	281.81
				PUBLICATIONS AND SUBSCRIPTIONS	500319	555110	29.88
				PUBLICATIONS AND SUBSCRIPTIONS	500319	555110	228.20
				PUBLICATIONS AND SUBSCRIPTIONS	500319	555110	20.24
				PUBLICATIONS AND SUBSCRIPTIONS	500319	555110	155.41
	Check PWBDD 53819 Total for Fund 260 LIBRARY FUND						715.54
06/19/2026	PWBDD	53820*#	JANI-KING OF MILWAUKEE	MAINT/CONTRACTED SERVICES	500290	555110	1,701.57
06/19/2026	PWBDD	53821	KANOPY, INC.	PUBLICATIONS AND SUBSCRIPTIONS	500319	555110	289.85
				PUBLICATIONS AND SUBSCRIPTIONS	500319	555110	428.40
				PUBLICATIONS AND SUBSCRIPTIONS	500319	555110	477.70
	Check PWBDD 53821 Total for Fund 260 LIBRARY FUND						1,195.95
06/19/2026	PWBDD	53822	KENT ADHESIVE PRODUCTS CO.	OFFICE SUPPLIES	500310	555110	65.30
Total For Fund: 260							23,825.36
Fund: 270 FIRE DEPT & EMS							
06/18/2026	PWBDD	254(E)*#	CHARTER COMMUNICATIONS	TELEPHONE/COMMUNICATIONS	500225	522500	230.06
				TELEPHONE/COMMUNICATIONS	500225	522500	20.46
	Check PWBDD 254(E) Total for Fund 270 FIRE DEPT & EMS						250.52
06/19/2026	PWBDD	267(A)*#	ELAN FINANCIAL SERVICES	COSTCO, HOME DEPOT	500350	522500	724.19
				AMAZON	500310	522500	72.56
				OFFICE MAX	500310	522500	272.73
				AMAZON	500235	522500	138.90
				AMAZON	500240	522500	451.72
				AMAZON	500347	522500	127.65
				POLY TECH	500350	522500	387.00
				SAL'S PIZZA	500330	522500	310.47
				ADOBE	500310	522500	21.09
	Check PWBDD 267(A) Total for Fund 270 FIRE DEPT & EMS						2,506.31
06/12/2026	PWBDD	53729*#	BEYER'S HARDWARE	OPERATING SUPPLIES	500350	522500	3.77
06/12/2026	PWBDD	53739	CHRIS NAAS	OPERATING SUPPLIES	500350	522500	100.00

Check Date	Bank Account	Check #	Payee	Description	Account	Dept	Amount
Fund: 270 FIRE DEPT & EMS							
06/12/2026	PWBDD	53743	DASH MEDICAL GLOVES,LLC	EMS SUPPLIES AND EXPENSES	500347	522500	148.26
06/12/2026	PWBDD	53751	FIRE SAFETY USA INC	FIREFIGHTING EQUIPMENT	500380	522500	405.95
06/12/2026	PWBDD	53756	GALLS, LLC	UNIFORMS	500346	522500	56.96
06/12/2026	PWBDD	53762	IBS OF SOUTHEASTERN WISCONSIN	REPAIR AND MAINTENANCE	500240	522500	235.15
06/12/2026	PWBDD	53768	KETTLE MORAINE CARRIAGES, INC	OPERATING SUPPLIES	500350	522500	450.00
06/12/2026	PWBDD	53773	NAPA AUTO PARTS	REPAIR AND MAINTENANCE	500240	522500	116.77
06/19/2026	PWBDD	53798	AIRGAS USA LLC	EMS SUPPLIES AND EXPENSES	500347	522500	241.91
				EMS SUPPLIES AND EXPENSES	500347	522500	137.55
	Check PWBDD 53798 Total for Fund 270 FIRE DEPT & EMS						379.46
06/19/2026	PWBDD	53801	BATZNER PEST CONTROL	MAINT/CONTRACTED SERVICES	500290	522500	85.75
06/19/2026	PWBDD	53803*#	BEYER'S HARDWARE	OPERATING SUPPLIES	500350	522500	8.07
				OPERATING SUPPLIES	500350	522500	53.04
	Check PWBDD 53803 Total for Fund 270 FIRE DEPT & EMS						61.11
06/19/2026	PWBDD	53812	FIRE SAFETY USA INC	FIREFIGHTING EQUIPMENT	500380	522500	1,239.35
06/19/2026	PWBDD	53815	FORWARD TS	MAINT/CONTRACTED SERVICES	500290	522500	30.49
				MAINT/CONTRACTED SERVICES	500290	522500	64.79
				MAINT/CONTRACTED SERVICES	500290	522500	30.49
	Check PWBDD 53815 Total for Fund 270 FIRE DEPT & EMS						125.77
06/19/2026	PWBDD	53816	GRAFTON ACE HARDWARE	OPERATING SUPPLIES	500350	522500	15.29
06/19/2026	PWBDD	53825	MACQUEEN EQUIPMENT	FIREFIGHTING EQUIPMENT	500380	522500	789.05
06/19/2026	PWBDD	53830*#	OLSEN'S PIGGLY WIGGLY	OPERATING SUPPLIES	500350	522500	71.94
				OPERATING SUPPLIES	500350	522500	40.36
	Check PWBDD 53830 Total for Fund 270 FIRE DEPT & EMS						112.30
06/19/2026	PWBDD	53831*#	ONTECH SYSTEMS, INC	TECHNOLOGY	500382	522500	280.00
06/19/2026	PWBDD	53840	SOUTHERN OZAUKEE FIRE & EMS MEDICA	EMS-PARAMEDIC OVERSIGHT FEE	500402	522500	31,250.00
06/19/2026	PWBDD	53843*#	UNIFIRST CORPORATION	MAINT/CONTRACTED SERVICES	500290	522500	161.07
06/19/2026	PWBDD	53844*#	VANTAGE FINANCIAL,LLC	MAINT/CONTRACTED SERVICES	500290	522500	133.00
Total For Fund: 270							38,905.84
Fund: 351 TIF DISTRICT FUND #5							
06/12/2026	PWBDD	53761	HSI ARABELLE, LLC	DEVELOPERS INCENTIVE	500227	566710	209,516.00
Total For Fund: 351							209,516.00
Fund: 400 CAPITAL IMPROVEMENTS FUND							
06/05/2026	PWBDD	247(E)#	SOUTHGATE LEASE SERVICES	SQUAD LEASE PAYMENT - PRINCIPAL	500611	581500	9,855.00
				SQUAD LEASE PAYMENT - INTEREST	500621	581500	2,063.77
				VEHICLE REPLACEMENTS	500811	522120	607.09
				BI LEASE PAYMENT - PRINCIPAL	500612	581500	514.72
				PD MISC LEASE - PRINCIPAL	500613	581500	1,643.41
				PD MISC LEASE - INTEREST	500623	581500	263.84

Check Date	Bank Account	Check #	Payee	Description	Account	Dept	Amount
Fund: 400 CAPITAL IMPROVEMENTS FUND							
				VEHICLE REPLACEMENTS	500811	522120	146.25
		Check PWBDD 247(E) Total for Fund 400 CAPITAL IMPROVEMENTS FUND					15,094.08
06/19/2026	PWBDD	267(A)*#	ELAN FINANCIAL SERVICES	AMAZON	500811	522120	786.15
06/12/2026	PWBDD	53721	ACORN HILL CARPENTRY LLC	PARK IMPROVEMENTS	500861	555510	8,830.00
06/12/2026	PWBDD	53740	CITY OF PORT WASHINGTON	EQUIP REPLACEMENT	500880	533210	4,000.00
06/12/2026	PWBDD	53745	DEERE & COMPANY	1585 TERRAIN CUT COMMERCIAL MOWER	500880	533210	57,431.58
06/12/2026	PWBDD	53774	NELSON TACTICAL	OFFICER EQUIPMENT	500724	522120	470.00
06/12/2026	PWBDD	53781	R.A. SMITH NATIONAL	STREET IMPROVEMENTS	500854	533311	24,141.55
06/19/2026	PWBDD	53805	BURKE TRUCK & EQUIPMENT INC.	#98 DUMP TRUCK WITH PLOW & SALTER	500880	533210	105,249.17
06/19/2026	PWBDD	53827*	NEWMAN CHEVROLET	EQUIP REPLACEMENT	500880	533210	40,425.30
06/19/2026	PWBDD	53845*#	VINTON CONSTRUCTION COMPANY	STREET IMPROVEMENTS	500854	533311	69,024.34
				STORMWATER IMPROVEMENTS	500475	533440	101,713.94
				DUE FROM LIGHT & WATER	156200	000000	130,578.13
		Check PWBDD 53845 Total for Fund 400 CAPITAL IMPROVEMENTS FUND					301,316.41
Total For Fund: 400							557,744.24
Fund: 601 WATER RECYCLING CENTER							
06/18/2026	PWBDD	254(E)*#	CHARTER COMMUNICATIONS	TELEPHONE/COMMUNICATIONS	500225	573825	55.25
				TELEPHONE/COMMUNICATIONS	500225	573825	149.99
		Check PWBDD 254(E) Total for Fund 601 WATER RECYCLING CENTER					205.24
06/18/2026	PWBDD	261(E)*#	AT&T	TELEPHONE/COMMUNICATIONS	500225	573825	230.72
06/19/2026	PWBDD	267(A)*#	ELAN FINANCIAL SERVICES	AMAZON, ADOBE	500312	573825	66.98
				AMAZON, CARLTON BATES	500340	573830	73.66
				AMAZON	500320	573850	42.19
				AMAZON WEB	500360	573835	9.92
				CSWE	500330	573850	134.80
		Check PWBDD 267(A) Total for Fund 601 WATER RECYCLING CENTER					327.55
06/12/2026	PWBDD	53727	BEST HEATING & AIR CONDITIONING	MAINTENANCE SUPPLIES	500340	573830	1,111.69
06/12/2026	PWBDD	53747	DUKE'S ROOT CONTROL, INC.	COLLECTION SYSTEM MAINT	500360	573835	4,070.56
06/12/2026	PWBDD	53775*#	OLSEN'S PIGGLY WIGGLY	LAB SUPPLIES	500370	573825	33.78
06/12/2026	PWBDD	53786	RUEKERT-MIELKE, INC.	ENGINEERING	500215	573850	133.00
06/19/2026	PWBDD	53800	BADGER STATE WASTE, LLC	SLUDGE HAULING	500294	573825	40,748.00
06/19/2026	PWBDD	53808*#	CINTAS CORPORATION	SAFETY EQUIPMENT	500372	573825	217.00
06/19/2026	PWBDD	53828	NORTH CENTRAL LABORATORIES	LAB SUPPLIES	500370	573825	2,062.87
06/19/2026	PWBDD	53836	RUEKERT-MIELKE, INC.	UPGRADES & MODIFICATIONS TO EVERGREEN LS	185324	000000	1,738.45
06/19/2026	PWBDD	53845*#	VINTON CONSTRUCTION COMPANY	COLLECTION MAINS AND ACCESS.	184313	000000	60,007.83
06/19/2026	PWBDD	53846	WE ENERGIES	NATURAL GAS	500224	573825	9.90

Check Date	Bank Account	Check #	Payee	Description	Account	Dept	Amount
Fund: 601 WATER RECYCLING CENTER							
Total For Fund: 601							110,896.59
Fund: 700 RISK MANAGEMENT FUND							
06/12/2026	PWBDD	53784	RJ MARX, INC	INSURANCE CLAIMS 2026	500557	519400	1,927.70
06/12/2026	PWBDD	53792	UNEMPLOYMENT INSURANCE	UNEMPLOYMENT COMPENSATION	500393	519400	242.25
Total For Fund: 700							2,169.95
Report Total:							1,278,995.92

'*'-INDICATES CHECK DISTRIBUTED TO MORE THAN ONE FUND

'#'-INDICATES CHECK DISTRIBUTED TO MORE THAN ONE DEPARTMENT

CITY OF CEDARBURG
PAYROLL
6/4/26 - 6/26/26

PWSB PAYROLL CHECKING ACCOUNT

6/12/2026	$227,162.58	Payroll for 5/24/26 - 6/6/26
6/12/2026	$88,310.60	Payroll taxes for 5/24/26 - 6/6/26
6/26/2026	$245,209.70	Payroll for 6/7/26 - 6/20/26
6/26/2026	$94,736.04	Payroll taxes for 6/7/26 - 6/20/26
	$655,418.92	

City of Cedarburg, Wisconsin

City Administrator's Report
Date: June 22, 2026

The following information is provided to keep the Common Council and staff informed on some of the activities and events of the City. Points of clarification may be addressed during the City Administrator's Report portion of the agenda; however, if discussion of any of these items is necessary, placement on a future Council agenda should be directed.

Department Updates

Senior Center

- The Ozaukee Senior Conference was recently held at Grafton High School.

Clerk

- The Partisan Primary will be held on August 11.

Human Resources

- Open enrollment will be online starting this year.

Administrator

- The Community Gym paver project is complete.

Parks, Recreation & Forestry

- Youth soccer ends the week of June 22
- Kids Kickoff to Summer was a success.
- Quotes are being received for a new sound system in the Community Gym.

Water Recycling Center

- A new hire will begin on June 29, making the WRC fully staffed.
- The Evergreen Lift Station and Facility Plan have DNR approval.

Engineering

- The new Assistant Engineer has started.
- South Washington construction is moving along; there might be dust as part of the process.
- The street and utility project is ahead of schedule and on pace to be done before the Fair.

Library

- The Summer Reading Program is going well with 700 youth, 200 young adults, and 300 adults registered.
- The transition to LED lights is almost complete.

Building Inspection

- Eight dwelling units at Stone Lake have occupancy.
- Cedar Plaza has occupancy.
- Cedar Place is close to receiving occupancy.
- LED lighting was installed in the Council Chambers.

Police Department

- Officers have been busy with the bike race.

Public Works

- Crews are busy with the bike race, Strawberry Festival, and 4th of July.
- The yard waste gates are working again, following the lightening strike.

Finance

- The department is working on streamlining Accounts Payable as well as updating the credit card processes.