



**CITY OF CEDARBURG
Ad Hoc Bicycle & Pedestrian Committee
January 8, 2026
Minutes**

1. CALL TO ORDER

A meeting of the Ad Hoc Bicycle & Pedestrian Committee of the City of Cedarburg and Town of Cedarburg, Wisconsin, was held on Thursday, January 8, 2026, at City Hall, W63 N645 Washington Avenue, second floor, Council Chambers.

Chairperson Todd Bugnacki called the meeting to order at 8:00 a.m.

2. ROLL CALL

A. Present for City of Cedarburg: Administrator Mikko Hilvo, Parks, Recreation and Forestry Director Danny Friess and Todd Bugnacki Non-voting members: Mike McMenimen and Kit Keller

Present for Town of Cedarburg: Director of Public Works Adam Monticelli, Director of Parks & Recreation Paul Jungbauer, Sam Jack Non-voting members: Brian Murphy and Don Salvaggio

3. STATEMENT OF PUBLIC NOTICE

Clerk Sette verified that notice of this meeting was posted in accordance with Wisconsin Open Meetings Law.

4. APPROVAL OF MINUTES

A. Approval of December 4, 2025 meeting minutes

A motion was made by Danny Friess, seconded by Samuel Jack, to approve the December 4, 2025 minutes. Motion carried without a negative vote.

5. NEW BUSINESS

A. Discussion and possible action on Bicycle and Pedestrian Survey results.

Administrator Hilvo shared the results of the Bike and Pedestrian Survey with the committee. There were 209 responses to the survey. After a discussion, the committee

agreed there is no need for further data to be collected. The results are as follows:

1. Who Responded

- City of Cedarburg residents: 78%
- Town of Cedarburg residents: 17%
- Other: 5%

Demographics:

- Gender split: 49% male, 47% female
- Age distribution:
- 65+: 41%
- 55–64: 25%
- 45–54: 18%
- 35–44: 14%
- Younger adults: minimal representation

This is a strongly older-adult-weighted sample, which is important context for interpreting safety concerns.

2. Riding & Walking Behavior

Cycling frequency

- Weekly riders: 35%
- Rarely/Never: 40%
- Daily riders: 8%

Walking frequency

- Daily walkers: 63%
- Weekly walkers: 26%
- Rarely/Never: 6%

Walking is a dominant activity; biking is more occasional.

Use of e-devices

- 20% use e-bikes, scooters, mobility devices, or similar
- 80% do not

3. Primary Reasons for Riding/Walking

- Exercise – 76%
- Leisure – 21%
- Errands – 2%
- Commute – 1%

This is overwhelmingly recreational and wellness-driven, not transportation-driven.

4. Typical Destinations (multi-select)

- Downtown – 73%
- Neighborhoods – 71%
- Parks – 60%
- Leisure destinations – 62%
- Shopping – 24%
- School/Work – 16%

Downtown and neighborhood loops dominate.

5. Types of Routes Used

- Sidewalks – 75%
- Trails – 70%
- Roads – 53%
- Bike lanes – 41%

This shows heavy reliance on sidewalks and trails, with relatively low use of bike lanes — consistent with limited bike lane infrastructure.

6. Perceived Safety

Biking safety

- Very safe: 11%
- Somewhat safe: 34%
- Neutral: 28%
- Somewhat unsafe: 22%
- Very unsafe: 5%

Roughly one-third feel unsafe biking in Cedarburg.

Walking safety

- Very safe: 38%
- Somewhat safe: 38%
- Neutral: 9%
- Somewhat unsafe: 9%
- Unsafe: 6%

Walking is perceived as significantly safer than biking.

7. Most Significant Safety Concerns (open-ended)

This section generated 112 detailed comments, and the themes are remarkably consistent with the Safe Routes to School survey — but with even more emphasis on e-devices and driver behavior.

Top recurring concerns

A. E-bikes, scooters, and high-speed devices

- Excessive speed on the Interurban Trail
- Silent approach, lack of courtesy, no bells
- Youth operating e-devices unsafely or illegally
- E-devices on sidewalks downtown

This is the single most dominant theme across all comments.

B. Driver behavior

- Distracted driving
- Failure to stop for pedestrians
- Speeding on Washington, Pioneer, Hwy I, Hwy 60
- Poor yielding behavior at crossings

C. Unsafe crossings

Repeatedly cited:

- Pioneer Road (multiple mentions)
- Five Corners
- Washington Ave (especially at Sheboygan, Columbia, Evergreen)

- Bridge Rd
- Hwy 60
- Wauwatosa Rd / 181
- Downtown crosswalks
- Interurban Trail crossings
- D. Lack of bike lanes / narrow shoulders
 - Many roads “not bikeable” due to no shoulder
 - Families feel unsafe biking with children
 - Downtown Washington described as “scary” for cyclists
- E. Sidewalk maintenance
 - Unshoveled sidewalks
 - Ice, mud, wet leaves
 - Lack of enforcement
- F. Confusion about rules
 - Bikes on sidewalks downtown
 - Cars stopping when they shouldn’t
 - Bikes ignoring stop signs
 - Lack of signage and consistent expectations

⊗ 8. Overall Takeaways

Across both the Safe Routes survey and this broader community survey, the themes align almost perfectly:

1. Crossings are the #1 safety issue
Especially Pioneer, Washington, Bridge, Evergreen, and roundabouts.
2. E-bikes and scooters are a major emerging concern
Speed, courtesy, youth operation, and sidewalk use dominate comments.
3. Lack of bike lanes and narrow shoulders limit safe riding
Residents want protected or buffered lanes, not just shared roads.
4. Driver behavior is a consistent problem
Speeding, distraction, and failure to yield appear in dozens of comments.
5. Sidewalk maintenance and visibility matter
Winter conditions and poor lighting reduce walkability.
6. Residents overwhelmingly want safer infrastructure
Even older adults — the largest respondent group — are asking for improvements.

B. Discussion and possible action on Committee's next action steps.

Administrator Hilvo will begin drafting a plan based on survey results and will share with various City of Cedarburg committees as well as the Town of Cedarburg.

C. Discussion and possible action on future agenda items and confirm next meeting date.

Future agenda item: Discussion on Draft Bike and Pedestrian Safety Plan

A discussion will take place at the next meeting to decide what the final plan will look like. The Committee will also analyze other Municipal plans. City and Town action items

will be discussed at the next meeting as well. Committee members are encouraged to submit ideas, action items, etc., to be included in the final plan.

6. COMMENTS AND SUGGESTIONS FROM CITIZENS

None.

7. ADJOURNMENT

A motion was made by Paul Jungbauer, seconded by Todd Bugnacki, to adjourn the meeting at 8:55 a.m. Motion carried without a negative vote.

[MIN_SIGNATURES]